## PUBLIC AND FINANCIAL ADMINISTRATION



Manoj Agarwal



### PUBLIC AND FINANCIAL ADMINISTRATION

## PUBLIC AND FINANCIAL ADMINISTRATION

Manoj Agarwal





### Published by: Alexis Press, LLC, Jersey City, USA www.alexispress.us

#### © RESERVED

This book contains information obtained from highly regarded resources.

Copyright for individual contents remains with the authors.

A wide variety of references are listed. Reasonable efforts have been made to publish reliable data and information, but the author and the publisher cannot assume responsibility for the validity of all materials or for the consequences of their use.

No part of this book may be reprinted, reproduced, transmitted, or utilized in any form by any electronic, mechanical, or other means, now known or hereinafter invented, including photocopying, microfilming and recording, or any information storage or retrieval system, without permission from the publishers.

For permission to photocopy or use material electronically from this work please access alexispress.us

#### First Published 2022

A catalogue record for this publication is available from the British Library

Library of Congress Cataloguing in Publication Data

Includes bibliographical references and index.

Public and Financial Administration by Manoj Agarwal

ISBN 979-8-89161-281-5

### **CONTENTS**

Chapter 1. Analyzing Characteristic of Federation and Union
— Manoj Agarwal
Chapter 2. National Development Council for Planning and Economic Policies
— Nazia Hasan
Chapter 3. Fundamental Principles of Fiscal Federalism: An Analysis
— Chanchal Chawla
Chapter 4. Exploring the Features of Socialism: An Analytical Review
— Vivek Anand Singh
Chapter 5. Distinction Flanked by Public Finance: An Overview
— Vipin Jain, Sr.
Chapter 6. Scope of Public Financial Administration
— Pankhuri Agarwal
Chapter 7. New Emerging Trends of Public Financial Administration
— Roma Khanna
Chapter 8. A Brief Discussion on Classification of Public Debt
— Anshu Chauhan
Chapter 9. Federal Ministry of Finance and Comptroller General: An Analysis6
— Amit Kansal
Chapter 10. Exploring the Principles and Key Components of Fair and Sustainable Tax System
— Gurleen Kaur
Chapter 11. An overview of Support for Affordable Credit
— Ashish Juneja
Chapter 12. Principles of Budget and Types of Budgets9
— Roma Khanna
Chapter 13. Categorization of Performance Budgeting: An Overview99
— Anshu Chauhan

### **CHAPTER 1** ANALYZING CHARACTERISTIC OF FEDERATION AND UNION

Manoj Agarwal, Associate Professor Teerthanker Mahaveer Institute of Management and Technology, Teerthanker Mahaveer University, Moradabad, Uttar Pradesh, India Email Id- agarwalmano j21@gmail.com

#### ABSTRACT:

Federations and unions are two distinct forms of political organizations that have played pivotal roles in shaping the governance structures of many nations. This paper explores the characteristics of federations and unions, shedding light on their fundamental differences and commonalities. Through a comparative analysis, we elucidate the key attributes that define these two models, such as the distribution of power, sovereignty, and the mechanisms of governance. Additionally, we examine the advantages and disadvantages associated with each form of political organization. The findings presented herein contribute to a deeper understanding of the complexities inherent in federations and unions, providing valuable insights for policymakers and scholars alikefederations and unions represent contrasting approaches to governance, each with its own set of distinctive characteristics. Federations are marked by a division of power between a central government and constituent units, often designed to accommodate diverse regional interests. In contrast, unions typically involve the amalgamation of sovereign entities into a single political unit with a centralized authority. This fundamental difference in the distribution of power is pivotal in understanding their functioning.

#### KEYWORDS:

Centralization, Decentralization, Federalism, Governance, Government, Nation.

#### 1. INTRODUCTION

A federation's essential feature is a division of power that allows the federal and state governments to function independently and in coordination within their respective spheres. A federation of States makes up India. The 1950 Indian Constitution established a clear separation of responsibilities and financial holdings between the Union and the States. The Union, State, and Concurrent Lists are three lists that make up the Seventh Schedule of the Constitution, which provides a comprehensive allocation of powers between the federal and state governments. Defense, atomic energy, foreign affairs, railroads, national highways, mails and telegraphs, money and coinage, foreign exchange, interstate commerce, and heavy and critical industries are among the duties of the central government that are included in the Union list. Law and order, police, administration of justice, education, medical care, public health, agriculture, irrigation, electricity, forestry, fisheries, cooperatives, rural and community development, and slum clearance are among the duties given to the states as listed in the state list. There is a third list known as the concurrent list that is distinct from the union and state lists. The concurrent legislative powers of the central and state governments have been assigned to functions of an interstate character, such as commercial and industrial monopolies, labor disputes, social legislation, social security, and economic and social planning. The former, i.e., the central law, triumphs in the case of a disagreement between the laws of the federal and state governments over a contemporaneous region. India is referred to as a "Union of States" in the Constitution. The Constituent Assembly turned down a request to declare India a "Federation of States." Since the federation was not the product of an agreement between the States to join one, no State has the authority to withdraw from it, as

Dr. B.R. Ambedkar so eloquently stated: "Though India was to be a federation, the federation was not the result of an agreement through the States to join in a federation." Because the federation cannot be destroyed, it is a Union. Although the nation and its inhabitants may be split into many States for administrative convenience, the nation as a whole and its citizens as a single people living under a single imperium descended from a single source. To prove that the States had no authority to secede and that their federation is unbreakable, the Americans had to fight a civil war. The Drafting Committee believed that making it plain from the start was preferable than leaving it up to debate or speculative opinion[1], [2].

#### Financial Authority

The Constitution provides for a strong center when dividing property. The primacy of Union Government actions over concurrent jurisdiction as well as the very extensive Union list is guaranteed by the Constitution. The general tenet that taxes that are location-specific and pertain to items of local consumption have been allocated to the states underlies the allocation of the heads of taxation that are bordered by the union and the states. The union now has control over taxes like income tax that have cross-state ramifications and where the place of residence is not a reliable indicator of the real incidence of tax. The potential for disagreements and litigation between the union and the states and their heads of taxation has been reduced as a result of this distinct separation. The following categories apply to the taxes over which the union has legislative authority.

The Union will levy and collect taxes, and it will keep all of the revenue generated by those taxes. These include customs charges and corporate taxtaxes that are imposed and collected throughout the Union, yet the States get a portion of the revenue. These include excise taxes and income taxes. Taxes that are imposed by the Union but collected and held by the States. These are terminal taxes on goods and services as well as estate dutiestaxes that are imposed by the Union but collected and held by the States. These are excise taxes on drugs, feminine hygiene products, opium, and other items[3], [4].

Additionally, there are only state taxes, which are levied, created, and appropriated via the states. This category includes land income, taxes on interstate commerce, sales of products deemed necessary for communal life by the Parliament, and levies on imports into or exports from Indian territory as prohibited by Article 286 of the Constitution. The union is free from paying state taxes on its assets. The union does not levy taxes on the assets or revenue of the states. In addition to the tax-sharing provisions, Article 275 of the Constitution also includes provisions for both general and targeted grants. However, the decision of which states need financial aid and to what amount has been left up to the Parliament, subject to the Finance Commission's recommendations. Articles 292 and 293 of the Constitution limit the borrowing authority of the federal and state governments. Subject to any boundaries set by Parliament and secured by the Consolidated Fund of India, the central government may borrow both domestically and abroad. Typically, state governments may only borrow with the federal government's approval inside of India. Under certain conditions outlined in a statute passed by Parliament, the federal government may also lend money to the state governments.

According to Article 360 of the Constitution, the President of India may declare a financial emergency if he or she determines that a situation has developed where India's financial stability or credit, or any portion of its territory, is in danger. In certain unusual and urgent situations, the federal government or state governments as determined by the Parliament are responsible for both income collection and distribution with state governments. The distribution of financial resources between the central government and the states is, in fact, a crucial but challenging undertaking. Without a doubt, the federations' income has been

increasing. There has been a lot of litigation, which is inevitable in the exercise of overlapping authorities, in certain federations like the United States of America, where the federation and the states have concurrent taxing rights. Negotiations and agreements were key factors in deciding the distribution of tax profits in Australia and Canada. In these circumstances, dispute resolution is aided by political expediency rather than time-honored customs. The states are entitled to a sizeable portion of federal taxes, the proceeds of certain taxes levied through the center are entirely assigned to the states, and there is a system of grants-in-aid to the states, according to constitutional provisions regarding the distribution of financial assets flanked by the center and the states, as was previously stated. One complaint that is frequently made about the distribution of financial resources between the center and the states in India is that while the center has been given significant and elastic sources of income, the states, who have been given important developmental and welfare responsibilities, have been given insufficient and inadequate sources of income [5], [6].

The two key organizations that influence budgetary transfers between the federal government and the states and the provinces are the Finance Commission and the Planning Commission. As we previously said, the center has been given the bulk of the states' elastic income streams in the distribution of assets between the center and the states. The Constitution's provision for the mandatory sharing of income tax earnings and the optional sharing of union excise duties is an implicit admission of the inadequateness of "States" revenue sources. However, the Constitution does not outline the states or its internal sharing. Therefore, a Finance Commission may be established regularly for this purpose as provided by the Constitution. The Finance Commission's duties include formulating recommendations for the President about the allocation of shares from such revenues in the middle of the States and the sharing of net tax proceeds between the Union and the States. The guidelines that should be followed when paying Union grants-in-aid of State revenues, as well as any other topic pertaining to financial ties between the Union and the States.

#### 2. DISCUSSION

The Finance Commission functions independently of the federal government and the states as a quasi-judicial authority. The Ministry of Finance at the Center drafts the precise terms of reference for each Finance Commission. In this situation, the state governments are not consulted. Consultations with the state governments seem to have been discouraged by the practical challenges of formulating a consensus strategy among diverse jurisdictions that are sometimes governed by diverse political parties with diverse opinions. In several of the major federations, extensive modifications had to be made since there was no institutional framework for revenue-sharing that was explicitly defined and recognized by the constitution. First off, due to concurrent taxing jurisdictions in federations like the USA, Australia, and Canada, "which stage uses what type of tax and to what extent has been decided more through custom and negotiation, incorporated in statute, or agreement than through Constitutional provision." The tax structure that has evolved through the years, at least in the USA, is regarded as being disorganized and overlapping. Similar or greater problems have been experienced by the other federations.

On the other hand, the Finance Commission of India is a special structure due of its constitutional standing. The devolution of assets, such as tax-sharing and grants-in-aid, has been taken from the realm of political negotiation as a result of this status and the fact that it is an expert organization. Despite being a consultative body, the Commission must provide its recommendations to the Parliament together with any subsequent actions. The Finance Commission should have a chairman and four additional members, as required by the Constitution. The Finance Act of 1951 specifies that the Chairman must have prior public

affairs expertise. The four members should have already served as High Court judges or be eligible to do so, or they should possess advanced understanding of economics, finance, or government finance and accounting. The Union and the States hold the Finance Commission in high respect due to its constitutional standing and ability to operate as a semi-judicial expert body[7], [8].

Ten Finance Commissions have been established in India so far, and they all had a similar perspective on how to handle fiscal transfers from the center to the states. In developing their recommendations, the Finance Commissions kept a few common themes or ideas in mind. The first Finance Commission established the following guiding principles: First, the additional transfer of possessions from the center must be necessary and should not put undue strain on that center's possessions given its responsibility for such crucial issues as national defense and economic stability. Second, everyone is subject to the same rules on the division of assets across the states' borders and the evaluation of grant-in-aid need. Thirdly, the sharing plan should make an effort to decrease the disparities that the states are surrounded by. "It is not the purpose of any system of grants-in-aid to diminish the responsibilities of the State governments to balance their own budgets," the First Finance Commission said. The Eighth Finance Commission prioritized the overall national interest, saying that the method of providing financial assistance should be such as to avoid any suggestion that the Central Government has assumed responsibility for helping the states to balance their budgets on an annual basis. Their main concern was finding a way to balance the need to hasten the growth of less developed nations without impeding the advancement of more developed ones. In order to fill income shortages as well as local imbalances bordered by the states, the commission took action. Transferring property should be done in a way that preserves state budgetary sovereignty and encourages fiscal prudence on the parts of both the center and the states. Central transfers almost always entail issues of inter-state equality, and under a system of federal transfers, such equity can only be achieved if budgetary responsibility, tax compliance, and growth-inducing initiatives are not punished[9], [10].

#### **Transfers of Resources**

Share of Income Tax Article 270 of the Constitution provides for the division of income taxes imposed on the union and the states in a manner that the President may specify after taking the Finance Commission's recommendations into account. The state's portion of the divvy up was set at 55% by the First Finance Commission, up from 50% before. Through the second, third, and fourth Commissions, this was steadily increased to 60%, 66%, and 75%, respectively. It was further increased by the sixth and seventh commissioners to 80% and 85%, respectively. As at that point, it has been preserved by the eighth and ninth Finance Commissions.

#### Portion of Excise Taxes

Another tax whose earnings are divided between the union and the states is this one. According to Article 272 of the Constitution, the center is responsible for levying and collecting excise charges on goods other than the medicines and toiletries included in the union list. However, if Parliament authorizes it by legislation, the center and the states may share this responsibility. The states' share has risen steadily over time. The major cause of the expansion.

- 1. Increase in the number of goods subject to taxation Increase in the rates
- 2. Price increase; and
- 3. Increase in the production of taxable goods.

In 40% of just three items were the states' part of the excise duty pool that may be divided. The second and third commissions increased the proportion, and the fourth commission increased the stake to 20% of all commodities. The stage was maintained by the fifth and sixth finance commissioners, but the seventh commission increased it to 40% of all commodities and the eighth commission increased it to 45% of all commodities. When that point came, the Ninth Commission kept it.

#### Grants-in-aid

The power to make recommendations on the disbursement of grants-in-aid of the state income out of the Consolidated Fund of India has been granted to the Finance Commissions under Article 280 of the Constitution. The payment of such monies to the states that are genuinely allows for it under Article 275. in need of support. But since the phrase "need" is not explicitly defined in the Constitution, there are disagreements over grants-in-aid. Six grant-in-aid principles were outlined by the first Finance Commission, and they have been followed to varied degrees of emphasis by subsequent Finance Commissions. Which are:

- 1. Budgetary demands, tax initiatives.
- 2.Cost-effectiveness in the provision of social services.
- 3. Certain duties; and
- 4.A broad objective of national significance.

The first Finance Commission advocated giving special subsidies to eight states to support elementary education and giving targeted payments to states that produce jute. The funding for elementary education were not recommended by the second Finance Commission. By incorporating funds for plan outlays as well, the third Finance Commission attempted to expand the reach of the grants-in-aid. It was believed that the overall effect of grants-in-aid should be such that, in addition to the surplus from devolution, it would allow the states to fulfill 75% of their financial needs for their plans. Contrary to this, the fourth Finance Commission focused solely on spending from sources other than plans, therefore limiting the scope of Article 275 to that. The fifth commission heard similar opinions. Certain administrative services, including as general administration, elementary education, medical and public health, welfare of scheduled castes, scheduled tribes, and other backward groups, were identified as being of utmost significance by the sixth Finance Commission. It was advised that those states whose per capita spending on these products was higher than the national average should be given the opportunity to reach this level during the award year. Such extra provisions were taken into consideration while estimating the size of the total income shortfall in the plan.

According to the seventh Finance Commission, grants-in-aid should only be utilized as a last resort and should be used not just to close revenue shortfalls but also to reduce inequalities in state standards for administrative and social services. The opinions of the seventh Finance Commission were largely supported by the eighth Finance Commission. In proposing the grants-in-aid, the succeeding Finance Commissions have essentially adhered to the residual financial support method. The following important goals served as the foundation for the ninth Equity in the sharing of fiscal possessions both vertically and horizontally; Promotion of fiscal discipline and efficiency in the utilization of possessions; and phasing out the revenue deficit of the Centre and States in such a manner that the deficit is reduced to zero or a relatively small through 31st March, 1995. The Finance Commissions have played a very significant role in the field of federal finance, despite certain restrictions under which they

had to function Some of these restrictions include, constitutional restrictions since it must operate within the established parameters, restrictions put on the Finance Commission by the Union by establishing certain terms of reference. Significant Finance Commission suggestions that were not carried out by the union government, difficulties caused by the methods used by the Finance Commission. Some states have offered proposals to enhance how the Finance Commission operates. The Sarkaria Commission has summarized them as follows:

The Finance Commission's duties are expanded. It should also take into account plan and other transfers and/or carry out thorough annual/regular inspections of the Union and State Governments' budgetary performance. To handle expanded tasks, the Finance Commission should be transformed into a standing or permanent organization. To provide an integrated perspective of the flow of Central aid to the States, the coordination between the Finance Commission and the Planning Commission has to be strengthened. In order to conduct research and maintain operational stability for the benefit of the next Finance Commissions, it should be given access to a permanent and well-equipped secretariat.

Regarding the terms of reference set out by the center, it has previously been noted that differences of opinion supported by the states themselves prevent the emergence of a consensus. However, the union government took action to ensure that states were represented on the official stage committee that was established to determine the criteria of reference. This set-up serves the intended function well enough. The Sarkaria Commission highlighted three instances of the central government failing to carry out the recommendations of the Finance Commissions, up to and including the Seventh Finance Commission, for various reasons. Although the Sarkaria Commission finds it sad, the charge that the union government did not execute the findings of the ninth Finance Commission in the first year itself has been deemed to be true. It really hopes that such situations won't happen again.

The Finance Commission should take into account plan and other transfers in addition to nonplan income transfers, as has long been suggested. The fourth Finance Commission said that "the importance of planned development is so great that there should not be any division of responsibility in regard to any element of plan expenditure," while acknowledging that plan transfers may be assessed via them. The Planning Commission has been specifically established to provide this kind of advice to both the State Government and the Government of India. The Finance Commission should not take on the responsibility of managing the State's new plan expenditures. The Sarkaria Commission considered that the Finance Commission's active participation in determining yearly transfers would compromise its neutrality, hence it rejected the idea of creating a permanent Finance Commission. There is no doubting the amazing amount of work the Finance Commissions have done in the area of federal finance, which is now more often known as the Indian Finance Commission's approach to federal finance. Despite the many flaws in their strategy and techniques, they have generally been successful in preserving the crucial balance in the state governments' budget.

#### Agency For Planning

In addition to the Planning Commission, which has a substantial role in financial relations between the Center and the States, it has been previously stated. The provision of plan support to states was necessary for the growth of economic planning in India since it allowed them to carry out various developmental programs envisioned in the five-year plans. The union and the state governments are in charge of making decisions and putting them into action. The resolution underlined the necessity for "adequate coordination" between development plans launched by the union and the states, as well as for thorough planning based on a detailed evaluation of assets and crucial factors influencing advancement. The Planning Commission's extensive responsibilities include assessing material, financial, and human resources. Making a plan for their primarily efficient and balanced use; Deciding on priorities and allocating resources for completing each stage of the plan; Deciding on machinery to ensure the plan's successful implementation; Evaluating progress and recommending changes to policies and measures throughout the plan's execution and making interim and ancillary recommendations on current development policies, measures, etc.

The Prime Minister has presided over the Commission ever since it was founded. The Deputy Chairman is a distinguished individual with the position of a cabinet minister, who is often a politician. In addition to the Minister for Planning, the Planning Commission has two different types of members. Eminent public figures, economists, social scientists, technological specialists, and administrators make up a small percentage of the group's fulltime members. The Commission also includes a small number of Cabinet Ministers as members, including the defense and finance ministers, who only attend the Commission's most important sessions. The Planning Commission has been granted a sizable secretariat to aid in its duties. In relation to the States, the Planning Commission's advisers have a highly important function. They help the Planning Commission on the one hand to complete the state plans and on the other hand, to track the development of various state development programs. Additionally, they connect with state governments and help them find solutions to the problems that arise during plan execution. Therefore, it is anticipated that they would operate as a vital connection between the Planning Commission and the state governments.

#### 3. CONCLUSION

Federations provide benefits including safeguarding regional autonomy, encouraging collaboration among various areas, and providing a way to deal with local issues. However, because of the separation of powers, they may also result in power battles and ineffective decision-making. On the other side, unions often encourage solidarity and a shared identity among its member nations, which may be helpful in solving common issues. To balance conflicting interests and preserve member nations' sovereignty, they could run into problems. The particular historical, cultural, and political situations of the participating countries influence the decision between a federation and a union in reality. When contemplating the creation or alteration of such political bodies, it is crucial to carefully balance the benefits and drawbacks of each model. This comparative study provides a sophisticated knowledge of the features of federations and unions and their consequences for the government of countries, serving as a platform for future research and policymaking.

#### **REFERENCES:**

- S. Gannavaram, P. Bhattacharya, N. Ismail, A. Kaul, R. Singh, and H. L. Nakhasi, [1] "Modulation of innate immune mechanisms to enhance Leishmania vaccine-induced immunity: Role of coinhibitory molecules," Frontiers in Immunology. 2016. doi: 10.3389/fimmu.2016.00187.
- N. Hou et al., "T-cell immunoglobulin- and mucin-domain-containing molecule 3 [2] signaling blockade improves cell-mediated immunity against malaria," J. Infect. Dis., 2016, doi: 10.1093/infdis/jiw428.

- [3] M. Riera Romo, D. Pérez-Martínez, and C. Castillo Ferrer, "Innate immunity in vertebrates: An overview," *Immunology*, 2016, doi: 10.1111/imm.12597.
- [4] W. J. Palmer, A. Duarte, M. Schrader, J. P. Day, R. Kilner, and F. M. Jiggins, "Gene associated with social immunity in the burying beetle nicrophorus vespilloides," *Proc. R. Soc. B Biol. Sci.*, 2016, doi: 10.1098/rspb.2015.2733.
- [5] G. Joop and A. Vilcinskas, "Coevolution of parasitic fungi and insect hosts," *Zoology*. 2016. doi: 10.1016/j.zool.2016.06.005.
- [6] D. Papazian, P. A. Würtzen, and S. W. K. Hansen, "Polarized Airway Epithelial Models for Immunological Co-Culture Studies," *International Archives of Allergy and Immunology*. 2016. doi: 10.1159/000445833.
- [7] A. F. B. Afonso and C. M. P. João, "The production processes and biological effects of intravenous immunoglobulin," *Biomolecules*. 2016. doi: 10.3390/biom6010015.
- [8] N. Clemente *et al.*, "Osteopontin Bridging Innate and Adaptive Immunity in Autoimmune Diseases," *Journal of Immunology Research*. 2016. doi: 10.1155/2016/7675437.
- [9] T. M. Raaymakers and G. Van Den Ackerveken, "Extracellular recognition of oomycetes during biotrophic infection of plants," *Front. Plant Sci.*, 2016, doi: 10.3389/fpls.2016.00906.
- [10] M. R. Bono, G. Tejon, F. Flores-Santibañez, D. Fernandez, M. Rosemblatt, and D. Sauma, "Retinoic acid as a modulator of T cell immunity," *Nutrients*. 2016. doi: 10.3390/nu8060349.

### **CHAPTER 2** NATIONAL DEVELOPMENT COUNCIL FOR PLANNING AND **ECONOMIC POLICIES**

Nazia Hasan, Assistant Professor Teerthanker Mahaveer Institute of Management and Technology, Teerthanker Mahaveer University, Moradabad, Uttar Pradesh, India Email Id-nazia 14m@yahoo.co.in

#### ABSTRACT:

The National Development Council (NDC) stands as a pivotal institution in the realm of planning and economic policies within a nation. This paper delves into the role, structure, and significance of NDCs in the context of national development. It explores the multifaceted dimensions of NDCs, from their formation to their influence on shaping economic strategies and policies. Through an in-depth analysis of case studies and historical perspectives, this paper highlights the crucial role NDCs play in fostering sustainable development and effective policymaking. Additionally, it underscores the importance of stakeholder engagement and collaboration in the successful operation of these councils. This study offers valuable insights for policymakers, scholars, and practitioners in the field of economic development and governance. The National Development Council (NDC) has emerged as a cornerstone in the formulation and implementation of economic policies and strategies at the national level. This analysis has shed light on the pivotal role played by NDCs in various countries, demonstrating their significance in fostering inclusive and sustainable development.

#### **KEYWORDS**:

Austerity, Bailout, Deregulation, Fiscal Policy, Inflation, Keynesianism, Monetary Policy.

#### 1. INTRODUCTION

The major essential step for fostering understanding and consultation between the Union and the state governments on planning and shared economic strategies may be viewed as the establishment of the National Development Council in August 1952 at the request of the Planning Commission itself. It was given the three important tasks of periodically examining how the National Plan is operating, considering important social and economic policy issues that have an impact on national development, and recommending actions for achieving the national plan's goals and objectives. The Chief Ministers of all the States and Union Territories, as well as Ministers of the Union Cabinet, are now members of the body in addition to the Prime Minister, who serves as Chairman. "At least twice a year" is the minimum number of times the Council must convene. Despite not being a legislative entity, the NDC has a distinct personality due to its membership, and both the federal and state governments follow its recommendations. It gives the whole planning process a national flavor[1], [2].

#### Transfer of Possessions

Three categories may be used to group the devolution of property from the union to the states. Transfers made in accordance with the Finance Commission's recommendations; Transfers made as assistance for the Planning Commission's recommended plans to be carried out, including centrally sponsored schemes; and Other Transfers made through the Union Finance Ministry, such as small savings, loans, assistance for natural disasters, etc. As previously mentioned, the transfers implemented based on the Finance Commission's recommendations are typically set for a period of five years. The majority of these transfers are unconditional and have inherent buoyancy in relation to the rise of the relevant tax collections. About 40% of all transfers between 1951 and 1985 were made via these transactions. The aid for the state plans' implementation makes up a significant portion of the transfers in the second category. In the years 1951 to 1985, they made up 31% of all transfers made by the union to the states. If the transfers related to central and centrally supported plan-schemes are included, the overall amount of plan transfers throughout the period 1951– 1985 equals around 41% of all transfers. The Planning Commission's recommendations serve as the foundation for the core support for the plans. Grants and loans are included [3], [4].

The third type of transfers is distributed by the union government for a number of objectives. These take the form of grants and loans for things like increasing teacher wages, repairing roads, and providing assistance for natural disasters. Such transfers accounted for 19% of all transfers between 1951 and 1985. Reduced local inequality and increased financial resources, especially for less developed states, are important goals of central support, which may help them satisfy their developmental demands. For state plans, plan support has always been of utmost importance. Currently, between 50 and 60 percent of state plan expenditures are covered by central help. The amounts provided as loan and grant aid for plans have always been chosen based on predetermined standards. However, in fact, stronger powers may leave with a greater piece of the pie than they were entitled to.

It is often said that transfers made via the Planning Commission and Union Ministries are discretionary in nature, with just 40% of the overall transfers from the Union being implemented on the Finance Commission's recommendations. First off, the union government is not required to accept Plan support. Second, the National Development Council, on which all Chief Ministers are represented, must approve the distribution of Central support. Thirdly, the majority of central aid is determined in accordance with established standards, with population as a key factor as well as state backwardness and other unique issues. This is carried out using the Gadgil Formula or a modified version of it. Fourthly, the pattern of finance for centrally sponsored programs, i.e., the ratio of central support to state contributions for various programs, is established and acknowledged well in advance. According to the Sarkaria Commission, "it is not humanly possible to derive a foolproof formula that would create the entirety of central transfers confirm fully to the ideal of automatic and free-from-interference devolution." It will be necessary to provide the relevant organizations some latitude and discretion to handle the unique circumstances as they emerge. What matters most is that the institutions concerned work impartially and without bias and make decisions with the necessary knowledge and skill, which are implicitly recognized by the governments.

#### Assessment of Centre-State Financial Relations

In a young federation like India, center-state relations are quite complicated. The financial links between the federal and state governments are generally accepted in older federations like the United States, Canada, and Australia, which makes for a far more harmonious relationship. The partition of property is the main grievance against the union and the states' financial relationships. The states complain that the taxes levied by the Union are often relatively elastic, but the taxes levied by the states are inelastic and have a small tax base. Only the sales tax and, to a lesser extent, the state excise duties have some degree of flexibility among the many taxes imposed via them. Land Revenue is no longer significant. It agreed to pay Rs. 49 crores in 1951-1952, or 21% of its own tax collection. It was roughly Rs. 300 crores in 1984–1985 and barely made up 2.6% of their own tax collection. The states

and some of the opponents claim that the Constitution gives them exclusive authority for social overheads, rural and social uplift, and development projects. In addition, the burden of maintaining law and order and the cost of general administration have also increased dramatically. As a result, the income and spending have gaps in them. Extending the aforementioned critique, it is claimed that there is insufficient devolution of taxes collected and composed by the central government, which lowers the amount of money available for state operations within their purview. States' sovereignty, power, and initiative in their own constitutionally specified realms have been steadily eroding as a consequence of their substantial reliance on the union for financial resources[5], [6].

For their respective portions of the vast financial assets, the states must also rely on the union. Foreign assistance, the banking industry and other financial institutions, as well as last-resort deficit financing sponsored by the Reserve Bank, are among these. The Planning Commission, which was established by the federal government, is responsible for receiving the five-year plans from the states. The plans of individual States are subject to interference and control via the letter. Additionally, there is an increasing union expenditure on state issues, a steady drop in the relative percentage of the State's Plan expenditure in the total, and an increase in the number of centrally supported programs. Therefore, the majority of the criticism directed at the states' actual implementation of fiscal federalism in India is on the invasive planning process in addition to the insufficient and inelastic tax base that causes resource restrictions and dependency on the Union.

It is incorrect to claim that all states' perspectives are reflected in the aforementioned critique. In reality, the Sarkaria Commission reports that the majority of the states believe the current constitutional arrangements are fundamentally solid and that no modifications should be made to the way in which the Constitution divides the various revenue regions. In fact, one state made the observation that any transfer of the current federally imposed tax burden to the states would make the wealthy states even wealthier and the poor ones much poorer. The Union Government's finances are not in a good place right now. Current income sources have no balance. Massive deficits have been wreaking havoc on the Union's finances, forcing urgent measures in 1990-1991 and 1991-1992. Each year, more than 100 public sector organizations suffer losses. Similarly, most states have granted exemptions on Land Revenue, etc. throughout the years, despite the fact that the gross volume and value of agricultural products have grown significantly during this time. Only a small number of states, and even then, only insignificantly, impose an agricultural income tax. Agriculture income tax administration is challenging. Public sector businesses have also consistently suffered significant financial losses[7], [8].

#### 2. DISCUSSION

A reliable indicator of the degree to which a state is dependent on resource transfers from the Union is not the variance between its own holdings and its revenue expenditures over time. The fundamental problem is that a state's revenue expenditures are far higher than its income from transfers from the federal government. This element is a changeable factor with a cumulative impact on the state's revenue expenditure stage. As a result, the so-called limited tax base of the states makes it impossible to quantitatively connect it to the stage of their revenue expenditure, which relies on their overall income holdings, including revenue transfers from the Union. In reality, a state government has acknowledged that although its direct taxes, such as land revenue and profession tax, are very inelastic to prices and income, the state's indirect taxes are quite elastic to those variables.

If one observes the general tendencies of income centralization and spending decentralization in different federations, one might conclude that federal governments typically have a significant and expanding control over revenues around the globe. Australia and the United States of America, in particular, are notably true of this. But in Canada, things are more in balance. Under the direction of the National Institute of Public Finance and Policy, a comparative review was conducted.

We may draw the conclusion that India has a little greater level of revenue centralization than is typically observed in the federations with developed economies. However, compared to other federations, India has a higher degree of spending decentralization. As a consequence, there is more dependency on the federal government in terms of how much of the state's income comes from federal payments. Although the large percentage of government payments cannot be seen as a sign of reliance since they are made in the form of constitutionally mandated taxes. The growing amount of central loans is one of the main issues with center-state financial relations. According to the Ninth Finance Commission Report, as of 31.3.89, the entire state debt was projected to be Rs. 899461 crores, of which around 63% was owed to the federal government. The second-largest source of debt financing, accounting for 23% of the state's total debt, is provided funds, reserve funds, and deposits. About 12% of the debt is made up of market loans, with the remaining amount coming via negotiated loans from governmental financial institutions and other sources. The short-term portion of the debt is around 11%.

The investment under the programs, but more recently the states' resort to cover part of revenue expenditure, is the main reason for the state's indebtedness's fast growth. In terms of market borrowings, each state is given a share on a net basis, or of repayments due in the year, under each five-year plan. The states discover that a significant and growing share of new loans are being absorbed by their responsibilities to the center for repayment. These significantly reduced plan possessions. In the middle of other representations, the states' request to the Ninth Finance Commission was for the repayment burden to be reduced, loans used for social infrastructure to be written off, the pattern of central plan assistance to be changed to have a higher proportion of grants, such as 5070 proportions of grants to loans, etc. Allocating capital funds via the center helps the weaker states when channeling market loans. The wealthier states would have had an advantage in the competition if the money had been borrowed by all the states straight from the market. The Ninth Finance Commission notes that the amount of money available for direct transfers to the states would decrease if the center were required to cover the cost of borrowing money. The "Central Government is not merely acting as a financial agent on behalf of the States to reap scale economies in obtaining funds from the market, but also aims to fulfill certain national purposes such as promoting development and aiding weaker States," according to the article. It was believed that employing borrowed money effectively and profitably for capital expenditures rather than revenue expenditures would be the answer to the issue of government debt. It was concluded that scheduling of loans should be avoided going forward and that the terms under which money was given to the states via the center had to be fair and reasonable. For the states, it advocated some debt relief methods[9], [10].

#### Sarkaria Commission claims

The current distribution of taxing jurisdictions between the Union and the States is based on administrative and economic considerations. The Union Government is responsible for collecting taxes with an interstate basis and if rate consistency is desired. The States are in charge of location-specific taxes. There is hardly any room for the States to divert any significant sources of revenue from the current allocation of areas of taxation to the Union due to the consensus of efficiency and equity in tax administration and the imperative need for the Union to have adequate assets, among other things to help the States with lower stages of socio-economic development and tax potential. The Administrative Reforms Commission Revise Team said that "if at all, a review of taxation power is accepted out, economic thoughts would mainly almost certainly compel a shift in favor of the Union and not the other way" in their statement.

#### Financial ties between the center and the state

People in every political system have varying, sometimes competing demands and varying capacities to realize them. However, there are a number of groups of individuals in such systems that share similar worries. These groups of individuals have distinct identities and want to maintain their internal autonomy, but they also use participatory political structures and procedures to express their deeper socio-economic and cultural interests. The role of government is to arbitrate between opposing interest groups that have different goals within an institutional and legal framework that unites them. Such a political system is characterized by the division of public policy decision-making and its execution into two tiers, each consisting of a central government and a number of unit governments. The unit governments are known as states, while the central government is known as the federal government. The multi-stage governing system that characterizes the political structure is known as a federation. A federation is, in the words of Sir Robert Garson, "a form of government in which sovereignty or political power is divided flanked by the central and local governments so that each of them within its own sphere is independent of each other." Likewise, K.C. The powers of the government are therefore substantially divided in accordance with the principle that there is a single independent authority for the entire country in respect of some matters and that there are independent local authorities for other matters, where "Through federal principle, I mean the method of dividing powers so that the general and local governments are each within its sphere coordinate and independent." Most people do not agree with the viewpoint that emphasizes the independence of the two levels of government. The assertion that the two levels of government are actually limited to separate spheres is said to be quite implausible given "the tremendous growth of concurrent powers" in a federal form of government over the past century and the overlap of governmental duties. The emergence of concurrent powers has caused the focus to move away from the outmoded theory of dual federalism and toward cooperative federalism.

#### Essential Features of Federalism

Conventional definitions of a federation often place emphasis on the division of powers that exists between the two levels of government, giving the central government certain duties and giving the states residual authority. The USA is the prime example of such a federation. Coordinative or cooperative federalism has emerged as a result of the expansion of concurrent and overlapping tasks that are bordered by the two phases of government, as previously mentioned. The transition away from independence had been facilitated by the very widespread use of grants-in-aid and other discretionary payments. Some authors have gone as far as to claim that federalism is nothing more than a fiction. In reality, centripetal forces often predominate, and the creation of the federal government's authority ultimately depends on its ability to control the federal budget. The central government is seen as the voice of the people and as having a direct line to the voters. The country, on the other hand, is made up of all the components that make it up. Politicians, the bureaucracy, and the electorate all have a tendency to project demands and attitudes that come from and relate to the units. In this case, the central government will operate as a clearinghouse for the unit's interests to intersect. In this process, there will inevitably be conflicts of interest, at least in certain

instances, between the central government and the unit governments or between the several unit governments. As a result, the central government must act as a middleman while being supported by the units. To address such conflicts, institutional structures must be developed, especially when the federal government and state governments are involved.

The basic steps in the establishment of a federation are dictated by the dual consideration of the self-interests of the units as well as the mutuality and commonality of broader purposes that tie the federating units together. Thus, a two-way process of defending self-interest while also extending beyond it to realize shared ambitions that may be anchored in culture, religion, race, language, internal or external security, or a common past is always in motion. This fosters collaboration, mutual understanding, and compromise. This is the core of a working federation, which is distinguished more by cooperation than independence. A federal state should have both real interdependence and real independence of action. "Each of the two stages of government" should be guaranteed by a federal constitution in order for them to continue to have the support of significant political system components. Additionally, there should be a political and constitutional framework that establishes a strong interdependence between the two phases, preventing each from acting independently of the other throughout the whole spectrum of governmental activities or subordinating it. Although attempting this is a frightening endeavor, it must be done. This is the only method to give an ideal federation the required strength and flexibility.

#### **Justification For Combining**

The federating units have a natural inclination to unite into a federation in order to better protect their political and material interests via the country that is brought into existence. Usually, two opposing processes work together to complete this process. Federation via desegregation, or through a decentralization process, results in the breakup of an earlier state with a unitary character to create a federal state. Several formerly separate units decide to join forces to create a federal state in which they may yet keep their distinct identities. This is known as federation by aggregation, which is a process of centralization.

The aggregation concept, or a sort of compact bordered by the entities that existed as separate states before to the creation of the federation, e.g., has been used to create federations in the majority of instances. USA. India, Brazil, and Nigeria are examples of the opposite sort, i.e., by the use of the desegregation concept. In the event of federations created by aggregation, the original impetus for joining forces defined the distribution of the federal and component entities' flanking authorities and duties. If there been a strong desire to merge, the central government would have been granted a wide range of authority, giving it tremendous power. Thus, the nature of a federation has always been determined by its demands and reasons for being. While the Nigerian federation is evolving into a more flexible sort of federation, the central authority in India is relatively powerful in comparison to the states. From federation to federation, the powers of unit governments relative to the central government have changed.

The balance of power between the center and the units is always shifting. These changes are not exclusive to federations. The weakening of the powers under the unitary forms of governments as a result of developments in the political and economic spheres was another issue they had to deal with. Several considerations would determine whether a country preferred a federal or unitary administration. Decentralization of authorities and responsibilities makes a lot of sense in big nations, especially if they have sizable populations from diverse cultural, religious, and linguistic backgrounds. Small nations may function adequately under a unitary system of governance. Small nations are often relatively compact

systems on the social, cultural, and political fronts. Even in unitary governments, a number of responsibilities are given to local organizations that are best prepared to collect the local taxes that have been entrusted to them by the central government. But the scope of this delegation is fairly small. The necessity to include local people in resolving disputes and delivering local services, along with the growing complexity of contemporary life, has forced the decentralization of authorities, functions, and duties. Federations' intellectual and practical foundation is provided by decentralization.

#### Economic Influences

Federalism is seen as a better way to decentralize authority and resources in order to boost economic growth, make the most use of available resources, eliminate regional economic inequities, and increase negotiating leverage in international trade. It is feasible to increase the allocation of resources to social services, poverty reduction, health care, and education in emerging nations. However, it's possible that the long-term goals of fairness and balanced local growth won't be achieved. The elements of production should relocate to areas with the best returns once trade barriers are removed and free mobility of labor and capital is permitted. However, in the USA, the federation's geographical growth exacerbated the economic rivalry between the Northern and Southern States. The South attempted to break away from the federation because of worry that it would always be economically inferior to the North. The necessity for an integrated market supporting the main interests of the burgeoning industrial and commercial classes, a desire to safeguard their farming and trade, and other factors led to the foundation of the federation in the first place. A similar process of gathering and integrating, encouraged by more or less comparable ideas, subsequently produced the Commonwealth of Australia. A strong center in Canada has also been attributed to the marine provinces' supremacy. The great centralization of Indian government during British rule was done thus in order to further the British government's economic objectives. However, due to the nationalist hysteria, centralizing traits gradually changed.

#### 3. CONCLUSION

The awareness that NDCs serve as crucial venues for cooperation among many stakeholders, fostering debate and consensus-building, is one of the exploration's main insights. They provide a seamless method to tackling intricate economic difficulties by bridging the gap between the public and private sectors. The historical development and case studies included in this article have shown how important NDCs may be in determining the direction of a country's economic destiny. Their efficacy is shown by their capacity to combine short-term policy initiatives with long-term development objectives. However, obstacles like political meddling, bureaucracy, and resource limitations might prevent NDCs from operating at their best. It is crucial to support their independence, openness, and inclusion in the decisionmaking processes if we want them to reach their greatest potential. In order to further a country's economic and developmental ambitions, the National Development Councils have proved to be vital instruments. Their capacity to adjust, respond to new difficulties, and dedication to the welfare of all residents are key to their success. The NDCs continue to play a crucial role in establishing policies that promote sustainable development, social equality, and an improvement in everyone's quality of life as we navigate an increasingly complicated global terrain.

#### REFERENCES:

S. R. Baker, N. Bloom, and S. J. Davis, "Measuring economic policy uncertainty," Q. [1] J. Econ., 2016, doi: 10.1093/qje/qjw024.

- [2] O. Bernal, J. Y. Gnabo, and G. Guilmin, "Economic policy uncertainty and risk spillovers in the Eurozone," *J. Int. Money Financ.*, 2016, doi: 10.1016/j.jimonfin.2016.02.017.
- [3] M. D. Bordo, J. V. Duca, and C. Koch, "Economic policy uncertainty and the credit channel: Aggregate and bank level U.S. evidence over several decades," *J. Financ. Stab.*, 2016, doi: 10.1016/j.jfs.2016.07.002.
- [4] V. Mau, "Anti-crisis measures or structural reforms: Russian economic policy in 2015," *Russ. J. Econ.*, 2016, doi: 10.1016/j.ruje.2016.04.001.
- [5] T. P. Wu, S. B. Liu, and S. J. Hsueh, "The Causal Relationship between Economic Policy Uncertainty and Stock Market: A Panel Data Analysis," *Int. Econ. J.*, 2016, doi: 10.1080/10168737.2015.1136668.
- [6] R. Abaidoo, "Inflation expectations, economic policy ambiguity and micro-level consumer behavior," *J. Financ. Econ. Policy*, 2016, doi: 10.1108/JFEP-12-2015-0074.
- [7] M. Arouri, C. Estay, C. Rault, and D. Roubaud, "Economic policy uncertainty and stock markets: Long-run evidence from the US," *Financ. Res. Lett.*, 2016, doi: 10.1016/j.frl.2016.04.011.
- [8] H. R. A. Menike, "Development Strategies Implemented Under the Open Economic Policy and Its Impact on the Economy of Sri Lanka," *Int. J. Curr. Res.*, 2016.
- [9] O. M. Matthew and A. Mike, "Cashless Economic Policy in Nigeria: A Performance Appraisal of The Banking Industry.," *IOSR J. Bus. Manag.*, 2016, doi: 10.9790/487x-1810030117.
- [10] L. Smets and S. Knack, "World Bank Lending and the Quality of Economic Policy," *J. Dev. Stud.*, 2016, doi: 10.1080/00220388.2015.1068290.

# CHAPTER 3 FUNDAMENTAL PRINCIPLES OF FISCAL FEDERALISM: AN ANALYSIS

Chanchal Chawla, Professor
Teerthanker Mahaveer Institute of Management and Technology, Teerthanker Mahaveer University,
Moradabad, Uttar Pradesh, India
Email Id-chanchalchawla0@gmail.com

#### ABSTRACT:

Fiscal federalism is a framework that underpins the financial relationships between different levels of government within a federal system. This paper explores the core principles that define fiscal federalism, including revenue assignment, expenditure assignment, intergovernmental transfers, and fiscal coordination mechanisms. Through an in-depth analysis of these principles and their practical applications, this study examines their significance in achieving fiscal sustainability, efficiency, and accountability in federal governance structures. By delving into case studies and real-world examples, this research underscores the complexities and challenges associated with implementing these principles. In summary, this paper highlights the enduring relevance and importance of fiscal federalism as a crucial framework for equitable and effective fiscal management in federal states. The principles of fiscal federalism, as discussed in this paper, constitute the bedrock upon which financial relationships between different tiers of government in federal systems are built. These principles offer a structured approach to managing the allocation of revenues and expenditures, aiming to strike a balance between central control and regional autonomy.

#### KEYWORDS:

Autonomy, Block Grants, Centralization, Decentralization, Equalization Grants, Intergovernmental Transfers.

#### 1. INTRODUCTION

The separation of powers and responsibilities between the national and state administrations is the fundamental feature of federations. The allocation of powers and responsibilities between the two tiers of government should be in line with the division of financial assets and liabilities. To the greatest degree feasible, serious efforts must be taken to guarantee that every level of government is financially self-sufficient and independent from one another. If financial autonomy is not backed by political autonomy, it will be useless. Without a doubt, the central government should be in charge of matters that have a national character or that go beyond the interests of a single unit. It is often best to leave the Central Government in charge of tasks that are completely local in nature and are specific to a single unit. The central government shouldn't typically interfere with the authority of the unit governments, and vice versa. However, during times of national emergency, the component entities cede part of their political and financial authority to the central government in order to further national goals. Federal constitutions often have special clauses to address these situations[1], [2].

#### Elasticity and sufficiency

Financial independence also indicates that both the national and local governments need to have the financial resources to carry out their specific duties. It is important to view the relationship between revenues and functions in a dynamic way. The sources of income should be adaptable enough to keep up with the expansion of obligations in the designated areas of

operation. The central governments were made financially powerful both in terms of powers and assets in order to conduct a national development process. Thus, the central government in every federation is in charge of collecting customs money. The same is true of direct taxes. Each level of government should have sources of funding that allow for somewhat elastic income generation rather than static revenue generation. The income should increase as government requirements increase. No government wants to be saddled with static resources that will soon become insufficient to fulfill the demand that it will have to deal with[3], [4].

#### **Efficiency**

The function-sharing system must adhere to the demands of economy and efficiency. "If the tax does not function administratively, no matter how well-intentioned a scheme may be or how completely it may harmonies with the abstract principles of justice, it is doomed to failure." The type of the tax and how it is administered are two elements that affect how effective different taxes are. Because "local assessors are, after all, presumed to possess the main exact knowledge of the local circumstances upon which the value of the land depends," it may be anticipated that local authorities would administer a land tax the best. A federal government will be effective for the country as a whole, which is one of the reasons a federation was created. The classification of sources is therefore based on the concepts of comparative effectiveness and interest. The federal government is in charge of taxes with an interstate basis, such as customs, income, and wealth taxes, while the states are in charge of taxes with a local base, such as sales tax and entertainment taxes. When allocating authorities and responsibilities, it is important to consider the costs of tax collection as well as whether it is feasible to charge taxes at the national level as opposed to the local level.

#### **Equity**

Welfare economics is used to define how fiscal federalism is regarded. The fundamental concerns of a welfare state should be the equitable distribution of wealth and income in the society. According to experts, the whole system of federal and state taxes and spending should be set up to impose equal costs and provide comparable benefits on similarly situated people regardless of where they live. From a national perspective, there is a distinct benefit to taxing wealthier states more and spending the extra money in poorer states since the cost of the more taxes in richer states is less than the gain that would result from doing so. Maximizing national gain from state and federal spending is optimal. This would require cutting down on welfare-related spending in wealthier states while increasing it in poorer ones. When it comes to tax burdens and gains from public spending, federal fiscal operations serve as an equalizer between states that are wealthy and those that are less fortunate.

The ideal method for distributing wealth and income is via the central government. Local inequities could persist if redistribution policy is left to the state government. While the impoverished will relocate to areas with more equal redistribution policies, the rich may depart these areas. It is essential that the progressive income tax, a substantial redistribution tool, be applied uniformly throughout the nation. Only when the tax is sent to the national government is this feasible. It seldom occurs that the income designated for federal and state usage produce precisely the amounts needed to carry out their respective duties [5], [6].

The federal government, which owns excess assets, controls elastic sources of income in most federations. Federal governments have expanded their sources of income in a number of ways. Due to the consequent financial imbalance between the federal and unit governments, the unit governments must receive revenue transfers in order to fulfill their constitutional obligations. In reality, both phases of government now perform a far wider range of duties. While the federal governments have been able to mobilize the necessary resources, the state

governments, who typically rely on rigid revenue sources that can only be stretched to a certain point, have been hindered in their attempts to meet these rising demands, especially those in the social services sector. Therefore, budgetary equality is required. A systematic process of intergovernmental financial transfers intended to equalize the budgetary capacity or economic performance is known as fiscal equalization. A fiscal equalization is envisioned to enable governments to provide a uniform level and breadth of services to their people. A government's ability to raise money proportional to the expense of delivering services of a certain degree and caliber is referred to as its fiscal capacity. A government's financial success is measured in relation to its capacity for income. Governments are allowed to provide services on a standard basis while incurring standard costs in the form of taxes and other charges under a policy of fiscal capacity equalization. Devolution of responsibility and decentralization of the decision-making process are two effects of the fiscal capability equalization idea. In actuality, it is the federalist solution to the local inequality issue[7], [8].

On the other hand, fiscal performance equalization entails defining performance criteria and standards that the recipient governments must adhere to. It goes without saying that such an operation would require influencing these governments' policies and initiatives around resource mobilization and public expenditure. Equalizing financial performance might reduce the member governments' authority and is unlikely to be well-liked. Grants-in-aid are one kind of financial transfer tool. It denotes an amount of money that has been transferred from an upper to a lower-level governmental authority, either from the former's exchequer or from explicitly specified sources of income. Grants are distinct from contractual payments, loans, or the compelled assignment of taxes. Grants may be categorized as statutory or flexible, open-ended or secure-ended, broad or targeted, flat- or tapering-ended, and so on. Grants are often awarded based on a number of considerations, including compensation, financial necessity, and the enforcement of a national minimum standard for social services. Grants may be allocated based on factors such as population density, area, per capita income, or a composite index made up of these and other factors. Another kind of financial transfer used to achieve fiscal parity is subsidies. With a subsidy program, the federal government would be relieved of administrative duties while providing the most assistance possible to the states that have the most financial need. Fiscal equalization transfers may also be achieved by the sharing of taxes and the shared use of a revenue stream, in addition to grants-in-aid and subsidies. In order to facilitate the process of adjustment in fiscal processes, federations have primarily designated intergovernmental financial organizations for discussion and collaboration between the two levels of government.

#### **Conflict and Compromise**

In the dynamic environment that has been rapidly changing, a separation of powers, responsibilities, and belongings that would satisfy federal governments and federating units is no longer a workable idea. The political, cultural, social, historical, tactical, and economic justifications for the creation of federations. Often, administrative and political considerations take precedence over cost and benefit considerations. Political lines and the distribution of benefits may not always line up. Integration may be encouraged when the units that stand to benefit the most are big and wealthy, even while smaller units may harbor resentment. In the opposite scenario, when tiny and impoverished units get more rewards, the big and wealthy units may thwart the integration process. Given the partition of property, it could not always be feasible for the states to combine a stage of property that will be deemed sufficient for satiating the ambitions and developmental goals of the citizens of the states in question. It has proven to be quite difficult to develop policies and tactics for credibly equalizing fiscal transfers. While the state governments have been zealously protecting their rights as outlined

in the Constitution, they often feel the federal governments' intrusion on their territory to be unavoidable. The development of intergovernmental institutions to serve as the platform for dispute settlement is often provided for in the constitutions. In the end, however, it is the federating units' view that their long-term interests are served by federation membership that contributes to the resolution of these conflicts via negotiation, accommodation, and maybe some degree of compulsion[9], [10].

#### 2. DISCUSSION

All systems of multi-tier government place a great deal of importance on the mobilization, sharing, and use of financial resources, which may lead to difficult problems in intergovernmental relations if not handled in a spirit of cooperation and understanding. Certain taxes, borrowings, and expenditures are subject to concurrent national and local authority under certain of these systems. Due to this overlap of jurisdictions, there are often significant administrative and financial issues that must be resolved via difficult bargaining or legal action. Other split systems, which by their very nature are seldom able to match their properties and requirements, have a distinct distribution of taxing and borrowing authority between the national and lesser levels of government. It needs a system for allocating resources to reduce inevitable vertical or horizontal imbalances and balance out surpluses and deficits among various component units. India belongs to the latter group. The Union and the states are given distinct legislative heads for taxes under the Constitution. In the area of their concurrent authority, there are no taxes. The Union regulates borrowings and rights to foreign exchange. Increasing Fiscal Federalism When the East India Company's management was taken over by the British Crown in 1858, a highly centralized financial system was created in India. Both spending and provincial property remained entirely under the Governor-Generalin-Cabinet's jurisdiction. The upkeep of the province governments' administration remained wholly reliant on yearly allotments provided by the Central Government. Decentralization was rapidly recognized as being essential for managing a nation with the size of India's subcontinent, and the first move was made in that direction in 1870. The budgetary history of the subsequent 60 years is essentially the result of a process of progressive power transfer from the federal government to the provinces.

In order to enable provincial enfranchisement, the Montague-Chelmsford Report, which was the basis for the Government of India Act, 1919, acknowledged the need for a division of powers between the national and provincial administrations. "The provinces are the domain, in which earlier steps towards the progressive realization of responsible government should be taken," said the report's authors. It is important to assign some level of accountability right away, and our goal is to assign full responsibility as soon as the situation allows it. Customs, non-alcoholic excises like salt, general stamp duties, income tax, and earnings from railroads, mails, and telegraphs were therefore devolved to the Government of India under the devolution procedures established by the Act. The provinces received money through land taxes, irrigation fees, alcohol excises, forest revenues, court fees, stamp duties, registration fees, and other small sources of income.

This devolution plan was challenged on the grounds that the properties given to the provinces had significant development potential and were inadequate for meeting their fast-increasing demands, but the central government's income could expand despite having more stationary needs. As a result, many expert committees investigated how the financial relationships were operating, especially in the early 1930s. These studies served as the foundation for the measures included in the 1935 Government of India Act. 1935's Government of India Act This Act represents a significant turning point in the nation's financial management. It separated the three types of the income sources taxes collected by the federal government that

are split or allocated to the provinces. taxes that are imposed by the federal government but collected and held by the provinces.

The plan also included grants-in-aid from the Center to the provinces that need help, as determined by the former. The 1935 Government of India Act established the framework for a system of complex but adaptable financial arrangements surrounded by the national government and the provinces. There are several complicated aspects at play given India's lengthy history of public finance growth. While it is quite conceivable to share taxing authorities and distribute assets, there is a clear tendency that it is difficult to strike a balance between need and assets. The various stages of development contributed to the confirmation of the axioms that no decentralized government can be recognized without giving it sufficient financial authority and that the central government is the proper authority to levy a tax where a uniform rate is significant and location is not a reliable indicator of its true incidence.

#### **Mixed Economy**

In a mixed economy, the public and private sectors must be clearly separated and integrated. It prohibits the free operation of the market mechanism and controls or intervenes in the private sector in a manner that causes the two sectors to reinforce one another. An feasible balance between society and private aspirations is represented by a mixed economy. Planning and market processes are modified in such a way that each is utilized to achieve the economic goals to which it is most suited. Both sectors have a dedication to the goals and aspirations of the country. Some people categorize sectors based on who owns them. A cooperative commonwealth is a system made up of cooperative organizations. An alternative kind of mixed economy is provided by a system of joint sector organizations. The typical kind of mixed economy is a system in which both the public and private sectors are included. Depending on how much of the core sector of the economy is covered by the public sector, this mixed economy may be ad hoc or systematic. The second factor would be how well the two sectors have been integrated and aligned with the overall economic policy goals. It would be an economy that prioritized market-based production while simultaneously caring about the welfare goals of the weaker people via a mix of public sharing systems, programs to fight poverty, and other social welfare initiatives. It may also be an economy that places a strong emphasis on social goals like fairness, employment, independence, etc. Each kind of mixed economy would include planning and the market economy to varied degrees.

It is often claimed that every economy is a mixed economy and therefore the term "mixed economy" has no real meaning. But it must be understood that market economy and planned economy both have distinct ideological and practical underpinnings. Between these two extremes, the idea of a mixed economy stands in the center. This idea is adaptable and provides unique ways of handling social, political, and economic problems. Let's explore the definition and characteristics of capitalism and socialism in order to get clarity in our understanding of the notion of a mixed economy.

#### **Capitalism**

According to definitions, capitalism is an economic system that places a strong emphasis on human initiative and places a market economy, the pursuit of profit, and private persons and companies as the primary owners of the means of production at its core. All means of production, including farms, factories, mining, and transportation, are owned and managed by private people and businesses under capitalism. Owners of these manufacturing tools are allowed to use them as they see appropriate for personal gain. The State or Government is least involved in the people's economic activity. Only a few major civic concerns, such the building of roads and bridges, as well as foreign affairs, coinage, and defense are handled by

the government since private persons may not find it profitable to do such tasks. According to Adam Smith, societal interests and personal interests are compatible. Therefore, the government is not involved in economic activity. The State was indeed essentially incapable of carrying out such actions. Government projects would waste society's resources. There was no need for planning or a predetermined framework to direct the people's economic activity since things should be left to run their own course.

#### A Guide to Capitalism

The Private Property Right The various manufacturing tools are privately owned by people. Private persons are free to own, use, or sell them as they see fit. This right includes the implied right of inheritance via the sons and daughters or other legitimate heirs. The market economy employs the pricing mechanism, which is essential to the operation of the economy, since there is no central planning authority to make the basic economic choices and, as a result, to distribute productive assets among various competing purposes. Any imbalances are naturally resolved and remedied by the pricing system and the interplay of supply and demand. Higher pay provides fair recompense for increased productivity and hard labor. For increased wages for both the current and future generations, saving, investing, and giving are also encouraged. Entrepreneurs may take risks for greater earnings and carry out innovations that lead to technical advancement thanks to market mechanisms. The idea of capitalism is engaging and dynamic rather than rigid. It has effectively handled a number of crises and come out as stronger.

The bad side of capitalism is that it creates social divisions between the conspicuous consumers and the vulgarly wealthy, who live extravagant lifestyles, and the poor, who go without even two square meals a day. The system of incentives is also tainted by the increasing economic disparities. Sovereignty of the consumer is a fallacy. Large corporations really have complete control over the market they are meant to serve, and they "even bend the consumers to their needs." The financial consequences that capitalism places on society take the shape of inflation, unemployment, and cyclical oscillations. Accordingly, Prof. Galbraith sums up capitalism's shortcomings: "There is much that the market may constructively stimulate and achieve just as it cannot send a man into space, so it cannot fast bring a neel industry into existence where there was little or no steel manufacturing capacity previously. It also cannot create an integrated industrial plant fast. Above all, no one can be certain that it will happen in nations whose growth has slowed down despite the fact that there is a pressing need for it to happen right now. Trusting the market means taking an unaccepted risk that nothing will happen, or too little will.

#### 3. CONCLUSION

The crucial function of revenue assignment is one important finding from our investigation. Fiscal stability depends on the collection and distribution of taxes being transparent and equitable. While the precise distribution of tax money might differ from one federal system to another, it must finally take into account the particular requirements and traits of every country. The second pillar of fiscal federalism, expenditure assignment, has a big impact on how public services are provided. It takes careful consideration of efficiency and accountability to strike a balance between the functions of central and subnational governments in the delivery of services, which is a challenging undertaking. Tools for correcting budgetary imbalances include intergovernmental transfers and fiscal coordinating systems. Although they are intended to encourage fairness and efficiency, how well they are developed and implemented will determine how successful they are. In conclusion, the ideas of fiscal federalism continue to be very applicable for tackling the financial issues that federal

governments across the globe encounter. Although the specifics of how these principles are used may vary from one nation to the next, their fundamental ideas remain as a way to achieve fiscal sustainability, efficiency, and accountability. Federal systems are better positioned to establish balanced fiscal relations that improve the welfare of their population when they carefully evaluate and apply these principles to their particular situations.

#### **REFERENCES:**

- [1] M. Faggini and A. Parziale, "A New Perspective for Fiscal Federalism: The NK Model," *J. Econ. Issues*, 2016, doi: 10.1080/00213624.2016.1249750.
- [2] H. J. M. Smith and K. D. Revell, "Micro-Incentives and Municipal Behavior: Political Decentralization and Fiscal Federalism in Argentina and Mexico," *World Dev.*, 2016, doi: 10.1016/j.worlddev.2015.08.018.
- [3] J. P. Sorens, "Secession Risk and Fiscal Federalism," *Publius*, 2016, doi: 10.1093/publius/pjv037.
- [4] T. Baskaran, L. P. Feld, and J. Schnellenbach, "Fiscal federalism, decentralization, and economic growth: A meta-analysis," *Econ. Inq.*, 2016, doi: 10.1111/ecin.12331.
- [5] M. Alexeev, "Fiscal incentives in federations: Russia and the US compared," *Comp. Econ. Stud.*, 2016, doi: 10.1057/s41294-016-0010-4.
- [6] J. Hennessey, "The Adoption of Constitutional Home Rule: A Test of Endogenous Policy Decentralization," *East. Econ. J.*, 2016, doi: 10.1057/eej.2014.58.
- [7] J. P. Gordin, "Federalism and the politics of fiscal responsibility laws: Argentina and Brazil in comparative perspective," *Policy Stud.*, 2016, doi: 10.1080/01442872.2016.1144736.
- [8] E. Jones, "Financial Markets Matter More than Fiscal Institutions for the Success of the Euro," *Int. Spect.*, 2016, doi: 10.1080/03932729.2016.1224699.
- [9] J. Bikker and D. van der Linde, "Scale economies in local public administration," *Local Gov. Stud.*, 2016, doi: 10.1080/03003930.2016.1146139.
- "A model of redistribution identification [10] J. Holm, under social in heterogeneous federations," J. Public Econ., 2016, doi: 10.1016/j.jpubeco.2016.08.005.

# CHAPTER 4 EXPLORING THE FEATURES OF SOCIALISM: AN ANALYTICAL REVIEW

Vivek Anand Singh, Assistant Professor
Teerthanker Mahaveer Institute of Management and Technology, Teerthanker Mahaveer University,
Moradabad, Uttar Pradesh, India
Email Id- vivekanand.ima @gmail.com

#### ABSTRACT:

Socialism is a socio-economic and political ideology that has significantly shaped the course of modern history. This paper explores the defining features of socialism, providing an indepth analysis of its core principles and objectives. Key elements, such as public ownership of the means of production, wealth redistribution, and social welfare, are examined to offer a comprehensive understanding of socialism's essence. By delving into historical examples and contemporary applications, this study underscores the multifaceted nature of socialism and its impact on societies around the world. Furthermore, it discusses the challenges and debates surrounding socialism's implementation and its relevance in today's complex global landscape. The features of socialism, as explored in this paper, encapsulate a range of economic, political, and social ideals that have historically aimed to address issues of inequality, exploitation, and poverty. While socialism has taken various forms and interpretations throughout history, several key features remain constant.

#### **KEYWORDS**:

Central Planning, Collective Ownership, Communism, Economic Equality, Labor Movement, Nationalization.

#### 1. INTRODUCTION

Socialism is a system of economic organization in which all members of the community are equally entitled to share in the benefits of a general economic plan in which all material means of production are owned by the whole community. As opposed to this, democratic socialism is defined by protecting individual freedom of both consumption and employment while keeping public ownership of at least the "strategically significant material means of production[1], [2].

#### Possibilities of Socialism

It is predicated on social and economic planning, collective ownership of inputs, social welfare, and teamwork. In a socialist economy, there must be a central authority to set societal objectives and oversee community activities to achieve them. A socialist economy is one in which the distribution of resources is planned centrally in order to further the societal goals and objectives. Socialism's foundation is equity, or an equal distribution of income. The objectives of a socialist society are characterized by social benefit rather than private profit. Democratic socialism, a more moderate type of socialism, shares with capitalism the persistence of the private sector, income disparity, consumer and producer freedom, and the persistence of the pricing system. Socialism guarantees full employment, rapid economic development, the dignity of labor and the absence of labor usage, fairly equal income and wealth distribution, and the lack of wastes related to a capitalistic method of production[3], [4].

In contrast to these benefits, the system discourages initiative and hard effort and results in a loss of efficiency. Economic decision-making is overly dominated by doctrinaire rigidity, which disregards the effects. The State, which decides on all matters of investment, production, sharing, and consumption, has a monopoly on power. As a result, there is red tape, bureaucratization, and a highly inefficient, costly system of administration. Because there is no reasonable or practical price system to use as a guide, resource distribution is arbitrary. Without competition, manufacturing is inefficient, expensive, and there are often shortages, especially of consumer items.

#### Important Features of a Mixed Economy

After discussing capitalism and socialism's two extremes, it is now conceivable to discuss a mixed economy under functional circumstances. A mixed economy is distinguished byan equilibrium with the market economy and the planning mechanism on each side; a distinct separation between the public and private sectors, with the core and strategic sectors always being within the public sector; While the private sector's profit incentive drives decision-making, the public sector bases its economic viability criteria for investment choices on social cost-benefit analyses; The distribution of ownership of the means of production among the public, private, joint, and cooperative sectors is established in a way that maintains a balance between individual and societal incentives and all-encompassing interests; There is both professional and consumer choice freedom [5], [6].

The government works to protect the consumption stages and goals of the weaker members of society through public sharing systems, poverty alleviation programs, etc. The government intervenes to prevent excessive economic power concentration, monopolistic and restrictive trade practices; Equity, employment, balanced local development, and family welfare are prioritized as social goals; In order to promote economic progress, a pragmatic approach to decision-making is often taken, avoiding the dogmatic rigidities of socialism; and The notion of a mixed economy goes beyond simple economics, and it respects and protects each person's rights, subject only to the requirements of public morals and law.

It is wrong to categorize any nation as having a mixed economy only because it has elements of capitalism or socialism. According to this criterion, the USA is a capitalist nation, whereas the former USSR and China are socialist nations. Even the presence of certain mixed economy characteristics is insufficient. These are not the main characteristics of them. Mixed economies may be found in nations like Sweden, Norway, Austria, France, India, and Israel. The structural characteristics of a mixed economy are a must, as is the social democratic philosophy. The locative feature of a mixed economy is more or less approximate in nations that place more emphasis on the decentralized socialist market. The concept of a mixed economy is being approached from the opposite end of the capitalist spectrum by nations that place greater emphasis on an equitable distribution of wealth and income. As a result, while being a hybrid of capitalism and socialism, the mixed economy has a distinct personality. In a hybrid economy, the negative aspects of pure capitalism and pure socialism are avoided. It offers a midway road.

#### **Indian Mixed Economy Development**

The Indian policy makers agreed as early as the First Five Year Plan that the State must not only bear responsibility for supplying the physical facilities and the social overheads, but also "should" engage in active promotional efforts. It was acknowledged that the government should become involved in the industrial sector, therefore the public sector was given the responsibility for developing important and key industries. It was also acknowledged that the job of the nation's economic development was so enormous that it required the initiative of

both the public and private sectors to be harnessed for the best progress. The idea of a mixed economy was developed to allow both the public and private sectors to participate in the process of economic development. It was determined that human initiative and business would serve as the finest change agents in the fields of organized industries, small-scale manufacturing, commerce, and construction. The notion of a mixed economy received a clear definition and a clear policy direction with the publication of the Industrial Policy Resolution, 1956. Prior to that, the Industrial Policy Resolution of 1948 aimed to create a mixed economy with both the public and private sectors growing government authority over all industries. The Industries Act of 1951 and the Companies Act of 1956 were the two primary tools of industrial strategy. These two Acts granted the government the authority to control the location, production, and growth of the nation's key industries via the licensing process.

#### Resolution on Industrial Policy from 1956

The construction of a socialistic social structure was stated as the goal of the government's economic and industrial strategy in the Avadi Resolution of the Indian National Congress. The Resolution made it crystal clear that "the State will necessarily play a vital part in starting and operating big projects through overall controls of possessions, trends, and essential balances in the economy... with strategic controls over the private sector to prevent the evils of anarchic industrial development." As a result, on April 30th, 1956, the Parliament passed a new Industrial Policy Resolution, which included the following key features: Three groups were used to categorize the industries:

Those industries for which the State was to be solely responsible. This list included 17 industries, including mining, iron and steel, coal, mineral oils, mining for iron ore and other important minerals, arms and ammunition, atomic energy, heavy machinery needed for mining, heavy electrical industries, aircraft, air transportation, railways, ship-structure, telephone, telegraph, and wireless equipment.

The list included around a dozen sectors where the State may create new units or gradually nationalize existing entities. The private sector was assured of having many opportunities in these sectors to grow and prosper.

It included the following sectors: Other mining industries, aluminum and other non-ferrous metals not included in Schedule A, machine tools, ferro alloys, steel tools, chemicals, antibiotics, and other necessary medications, synthetic rubber, pulp, and land and sea transportation are also included. Calendar C The other sectors, which make up this Schedule and are not included in Schedules A and B, would be in the private sector and be governed by government social and economic policies. These industries will be governed by the Industries Act of 1951 and other applicable legislation.

#### 2. DISCUSSION

The resolution stressed, among other things, that private sector companies would get fair and non-discriminatory treatment and that their growth would be fostered by creating transportation infrastructure and by offering financial support. The legislation acknowledged that the private sector alone was unable to quickly industrialize the nation. Thus, it gave public sector businesses a crucial and growing market. At the same time, the private sector was guaranteed a substantial position in the nation's industrial structure. The importance of small, local businesses was also emphasized in the resolution. The public sector was given a significant role in the settlement. It turned out that the private sector's fears that the public sector would grow at their expense were unfounded, and the private sector discovered plenty of room for growth[7], [8].

#### Resolution on Industrial Policy, 1977

The 1956 Resolution was heavily criticized in the new Industrial Policy of 1977 because "unemployment has increased, rural-urban disparities have widened, and the rate of real investment has stagnated." The average annual increase in industrial production has not exceeded three to four percent. Some of the main sectors are most severely impacted by the widespread frequency of occupational illness. The distribution of industrial activity outside of the urban center has been extremely gradual, and the structure of industrial costs and prices has a tendency to be skewed. In addition, the protected Indian market had been invaded by enormous, foreign industrial concerns, and the monopolistic power of the major corporations had grown. The growth of cottage, home, and small-scale enterprises as well as the tiny sector was the emphasis of the new strategy. Additionally, it permitted for the application of the Monopolies and Restrictive Trade Practices Act provisions to prevent the growth of bigger industrial buildings. The public sector was to be utilized for both the provision of strategically important commodities and the maintenance of supply of basic necessities. Such partnership agreements were not extended in sectors where international involvement was not necessarily due to the availability of local technological expertise. The new approach did not result in many successes apart from giving the small-scale and rural sectors more significance while also spreading terror among powerful industrial organizations[9], [10].

#### 1980 Industrial Policy

It was written, "The Industrial Policy announcement of 1956...," while describing the Industrial Policy of 1980. Reflects the values of our nation and unquestionably benefits from constructive flexibility. In accordance with this decision, the public sector was given responsibility for building the nation's economic infrastructure because of its higher dependability, the need for very large expenditures, and the longer gestation time of economic development projects. The policy gave priority to the best use of installed capability, balanced local development, agro-based industries, export-oriented industries, and promoting "economic federalism" through equal distribution of investment over small but growing industrial units in urban as well as rural areas. This is how the 1956 Resolution serves as the foundation for this statement.

#### **India's Public and Private Sectors**

The concept of mixed economy adopted through India implied the rejection of the thought of immediate nationalization of the private sector. It further implied a regulated private sector and the fast-expanding public sector, especially in vital and heavy industries such as steel, engineering, fertilizer, power, and transport. The private sector is dominant in agriculture and allied activities in retail and mainly of the wholesale trade, cottage, rural and small-scale industries, mainly of consumer goods industries like textiles, jute, cement, sugar, radio receivers, and numerous other consumer goods industries. A number of capital goods industries such as engineering, chemicals, electronics, etc., are also in the private sector. Mainly of the professional services are in the private sector. It can be said that private sector in India including agriculture and trade, contributes almost 80 per cent to the national income whereas the public sector contributes the balance 20 per cent of the national income.

India's private sector can be divided into two categories: the organized sector and the unorganized sector. The organized sector is more advanced, uses capital-intensive production methods, has easy access to banks and capital markets, and uses modern communications technologies and demand-manipulation techniques. The organized sector bases all of its activities on the pursuit of profit.

In an open economy, the main fierce competition for goods produced through the organized sector could come from abroad. In its rush to industrialize quickly, India wanted to develop a number of industries that couldn't with stand competition from abroad. Exchange scarcity and the need to conserve foreign exchange led to import controls. Import substitution was encouraged regardless of comparative advantage. Industries needing imports for their production were permitted to import only what they needed.

D.T. Lakdawala "There was sometimes over licensing also, but at the stage when it was found that there was excess production, issue of new licenses was stopped till demand overtook supplies. Import pre-requisites for production, import of technology, foreign capital, and collaboration, were all sparingly permitted and allowed usually after a great time lag so that production in the organized sector became highly profi. The profits were, though, often enough not fully reflected in the books of account. Price and sharing controls only usually served to drive production and profits underground and divert production to channels less amenable to controls. The whole economy began to seethe with corruption and black market, and bureaucracy and political machinery became a big renter group." Unorganized private sector is spread over a vast area and it has been hard to enforce policy interventions. Secondly, due to lack of awareness, education, and training, and the absence of catalytic agencies, this sector has not been able to take full advantage of the facilities extended to them. Thirdly, organized sector often competes and also complements the unorganized sector. Managing these interrelationships has been hard. For instance, incentives planned for handloom sector have often been siphoned off through the power loom sector. The unorganized sector often is a poor-technology, poor- remuneration sector and is often exploited in trading, credit, etc. Radical policy changes are, so, described for to create this sector viable.

#### Private Sector

Only after the Industrial Policy Resolutions of 1948 and 1956 did the government make concerted efforts to make the public sector the dominant sector in the Indian economy. It was Supposed to have control over "the commanding heights" of the economy. Prior to Independence, there was hardly any such thing as the public sector in India. It consisted of railways, posts and telegraphs, ordnance factories, and a few assorted factories.

- 1. To assist in accelerating economic growth and industrialization, and to provide the infrastructure required for economic development.
- 2. To produce assets for development by generating a return on investment
- 3. To encourage income and wealth redistribution in order to provide job opportunities
- 4. To support local development that is equitable
- 5. To encourage import substitution, save money, and generate foreign currency for the economy.
- 6. To support the growth of small-scale and auxiliary sectors.

The Central Government public sector enterprises listed below, along with numerous State Government public enterprises like irrigation projects, State Electricity Boards, and State Road Transport, give us an idea of the expansion of public sector enterprises in India. Corporations, and State Financial Corporations etc. These enterprises also exclude departmental undertakings like railways. The enterprises also incorporated in the above, large as they are account for only about half of the gross capital formation of all public enterprises. Major contribution of the public sector has been through the development of new sophisticated industries, and giving a more mass welfare bias to the existing services. New skills were created and professional management in industry which was hitherto mainly confined to multi-nationals became widespread. Ever since the third plan, the public sector investment largely accounts for somewhat more than half the total plan investment. Separately from the normal government activities and departmental undertakings, vital and heavy industries like steel, heavy electrical and non-electrical machinery, machine tools, etc., were developed in the public sector. These were industries which would take a long time to fructify and were risky. It was felt that, through and large, private industry would not be attracted to them or would only be prepared to come on conditions which would not be accept to the nation. Existing units in the private sector were left untouched with the exception of banking, insurance, oil, coal, and power. Several of the sick units providing employment on a large scale were also nationalized.

Excluding the oil sector, which is highly profitable, the other public sector enterprises have been incurring net losses or creating only a marginal profit. Even when the oil industry is incorporated, the overall ratio of net profits after tax as a percentage of net worth is just about 4.5 percent in 1990-91 as opposed to 5.4 percent in 1989-90. The sectors which have been losing heavily contain finance, insurance, and real estate. The following are some of the variables that contribute to the public sector's poor performance. Administered pricing policy of the government in respect of urban transportation, coal, fertilizer industries, etc. is fully responsible for non-recovery even of costs of production. The concerned public enterprises can hardly be described inefficient, even though they are unprofane. The nature of a large number of enterprises is such that they have long gestation periods and quite often there are heavy cost overruns because of the gestation periods and intervening inflation. Excessive manpower recruitment due to political decisions. Underutilization of capability. Excessive government controls in the matter of investment decisions, fixation of selling prices, wages and income policies, location decisions and personnel policy. The failures of the public sector are largely rooted in the political and bureaucratic controls clamped on the enterprises. Unless genuine autonomy is given to the professional management of the public sector in all matters which are properly speaking business decisions, there is hardly any future for the public sector.

#### Recent Trends in the Mixed Economy and an Evaluation

Further policy changes were required for accelerating the industrial growth in the 1990s in order to consolidate the achievements of the previous decade. The new policy initiatives were announced by the government in the Statement on Industrial Policy on July 24, 1991. The industrial activity in India experienced a rapid expansion in the 1980s, which can be attributed primarily to the reforms undertaken in both industrial and trade policies. Correct any errors or weaknesses that may have crept into the process to preserve productivity growth and worthwhile employment. All businesses, no matter how little, large, or in the public, private, or cooperative sectors, must be pushed to grow and outperform their predecessors. This entails encouraging entrepreneurship and modernizing technology in order to compete globally.

#### Provisions of the New Policy

Except for 18 sectors where strategic or environmental considerations are of the utmost importance or where companies manufacture items with an abnormally high import content, industrial license has been removed for all projects. With this, the license structure has been removed from 80% of industry. The need for previous permission via major corporations for

capacity growth or diversification was removed by an amendment to the MRTP Act. This would help Indian businesses grow to a size where they can successfully compete on the international markets. For all new projects, the necessity for phased manufacturing programs was dropped. The public sector's purview was reduced, and the private sector was given more leeway to participate in core and essential businesses. Only eight of the seventeen sectors that were previously set aside for investment by the public sector remain so. These eight mostly deal with strategic and security issues. Except for 23 cities with a population of more than a million, no government approval was required for project locations. To guarantee that the expenses of technological advancement and industrial modernization would not be passed on to the workforce, a National Renewal Fund has been established. It will be put to use to provide a safety net for employees of failing businesses, as well as to pay for their retraining and reintegration. Along with changing industrial policy, initiatives were made to make it easier for direct foreign investment to enter the country. In addition to reducing dependence on fixed interest loans, these non-debt-creating inflows will also introduce new technology, marketing know-how, and cutting-edge management techniques. The following actions were made in this respect. In order to speed the approval needed for projects in non-priority sectors, the Foreign Investment Promotion Board has been formed. Royalty payments for technology imports for priority sectors are automatically authorized up to a specified threshold. The rupee was depreciated from 40 to 51 percent in order to make the economy globally competitive.

Deregulation will thereby diminish the significance of governmental regulatory bodies. There will be a significant reduction in project execution delays. Increased pressure to cut costs and improve quality will result from increased competition. Initially, it was believed that the public sector would control the economic apex and spur technical development. The public sector made a substantial contribution to India's industrial structure's diversity. However, it has fallen well short of expectations in terms of producing internal resources for future development, and its incapacity to do so is now a significant barrier to economic progress. The public sector must fulfill the goals that were initially intended for it. A consistent increase in production and profitability will be necessary for this. Public sector organizations will need to receive less budget assistance, and it will be required of them to continue operating with financial restraint. Through public financial institutions and mutual funds, the government began a limited disinvestment of public sector equity in the public in 1991–1992, and it is continuing in 1992–1993; it is anticipated that the disinvestment will also increase public accountability and help to create a new, better working culture.

According to Indian experience, pursuing a mixed economy framework in a developing country is a realistic goal. It may result in both a low rate of growth and a significant increase in the capacity for production in important economic sectors. Through a number of poverty alleviation programs, social democratic values have been zealously fostered and significant progress has been made in eliminating inequities. However, recent changes in economic policy have caused some to question if the Peruvian mixed economy model and all that came with it are still in existence. The mixed economy has benefited the nation and may do so in the future if it is seen as a way to avoid the pitfalls of both capitalism and socialism. We have not yet transitioned to a market economy, despite liberalization or deregulation. All that has changed is that we have begun challenging and even dismantling the intricate regulatory frameworks that were managed by a bloated bureaucracy that was unable to focus on the objective of managing progress. Controls and regulatory frameworks were never a key component of development strategy since they were mostly a holdover from the war economy that the British government had imposed on the nation in order to boost military

purchases. By removing these restrictions, the economy will only become more dynamic and vigorous without losing sight of the socioeconomic goals it has set for itself.

## 3. CONCLUSION

One of the key characteristics of socialism is public ownership of the means of production. This idea aims to reduce wealth disparity and ensure that the rewards of production are distributed more fairly by moving economic power away from private persons or firms and toward communal or public control. Another key aspect of socialism is wealth redistribution, which is often accomplished via progressive taxes and social assistance programs. These programs seek to lessen income gaps and provide a safety net to those who are in need, promoting social cohesion and eradicating poverty. In order to guarantee the effective distribution of resources and to fulfill the requirements of society as a whole, socialism also stresses the significance of economic and social planning. However, there have been a lot of disagreements and difficulties because of how socialism has been implemented in various nations and historical settings. Critics claim it may result in inefficiency, a lack of creativity, and a reduction in personal liberties.

## **REFERENCES:**

- [1] L. Chelcea and O. Druţă, "Zombie socialism and the rise of neoliberalism in post-socialist Central and Eastern Europe," *Eurasian Geogr. Econ.*, 2016, doi: 10.1080/15387216.2016.1266273.
- [2] S. Huckle and M. White, "Socialism and the blockchain," *Futur. Internet*, 2016, doi: 10.3390/fi8040049.
- [3] P. Weindling, A. von Villiez, A. Loewenau, and N. Farron, "The victims of unethical human experiments and coerced research under National Socialism," *Endeavour*, 2016, doi: 10.1016/j.endeavour.2015.10.005.
- [4] R. Bryer, "Socialism, accounting, and the creation of 'consensus capitalism' in America, circa.1935-1955," *Crit. Perspect. Account.*, 2016, doi: 10.1016/j.cpa.2015.10.007.
- [5] J. P. Gehrke, "A Radical Endeavor: Joseph Chamberlain and the Emergence of Municipal Socialism in Birmingham," *Am. J. Econ. Sociol.*, 2016, doi: 10.1111/ajes.12130.
- [6] F. Ringel, "Beyond temporality: Notes on the anthropology of time from a shrinking fieldsite," *Anthropol. Theory*, 2016, doi: 10.1177/1463499616659971.
- [7] C. Cremin, "Beyond Post-Socialism," *Counterfutures*, 2016, doi: 10.26686/cf.v1i0.6449.
- [8] T. F. Žák, "Applying the weapon of theory: Comparing the philosophy of Julius Kambarage Nyerere and Kwame Nkrumah," *J. African Cult. Stud.*, 2016, doi: 10.1080/13696815.2015.1053798.
- [9] B. Lott, "Relevance to Psychology of Beliefs about Socialism: Some New Research Questions," *Anal. Soc. Issues Public Policy*, 2016, doi: 10.1111/asap.12092.
- [10] L. Slavuj Borčić, M. Cvitanović, and A. Lukić, "Cultivating alternative spaces Zagreb's community gardens in transition: From socialist to post-socialist perspective," *Geoforum*, 2016, doi: 10.1016/j.geoforum.2016.10.010.

# **CHAPTER 5** DISTINCTION FLANKED BY PUBLIC FINANCE: AN OVERVIEW

Vipin Jain, Sr. Professor Teerthanker Mahaveer Institute of Management and Technology, Teerthanker Mahaveer University, Moradabad, Uttar Pradesh, India Email Id- vipin555@rediffmail.com

#### ABSTRACT:

Public finance and private finance are two distinct realms of financial management that play pivotal roles in the functioning of modern economies. This paper explores the fundamental distinctions between public finance and private finance, elucidating their respective objectives, sources of funds, decision-making processes, and accountability mechanisms. Through a comparative analysis, it highlights how these differences shape the financial practices of governments and individuals, underscoring the unique challenges and opportunities each domain presents. The study also emphasizes the importance of understanding these distinctions for policymakers, economists, and financial practitioners in order to make informed decisions in both public and private sectors. Public finance primarily concerns the management of funds by governments and public entities. Its objectives encompass the provision of public goods and services, income redistribution, and economic stability. Public finance relies heavily on tax revenues, debt issuance, and grants.

## **KEYWORDS**:

Budgeting, Debt Management, Deficit, Expenditure, Fiscal Policy, Government Revenue.

# 1. INTRODUCTION

The terms "finance" and "administration" make into the phrase "financial administration." The term "administration" refers to the planning and control of collective human endeavors toward a certain goal. Financial resources are referred to by the term "finance." Financial administration is the group of tasks involved in making money available to the various divisions of an office or organization so that it may carry out its goals. The daily operations of any organization, whether it the Department of Agriculture, the Railways, the Road Transport Corporation, the Primary Health Center, the Municipality, the Gram Panchayat, or even a household, rely on the amount of money available for financing. Let's learn some further precise definitions of financial administration now. L.D. White stated: "Fiscal Management comprises those operations intended to create funds accessible to officials and to ensure their lawful and efficient use." As said by Jaze Gaston Financial administration is the division of government organizations tasked with managing credit operations on behalf of the State as well as the overall supervision of the financial affairs of public households. It also coordinates public revenue and expenditure. Although this definition touches on several important aspects of fiscal management, it falls short of presenting a whole picture of financial administration. Perhaps realizing this drawback, G.S. Lall asserts that financial administration is concerned with all aspects of governmental financial management. A thorough definition of financial administration is required since public administration is becoming more and more concerned with matters of public interest and concern for the general population. The following description is offered as an effort in that direction: "Financial Administration comprises all the activities which generate, regulate, and distribute monetary assets required for the sustenance and development of members of a political community[1], [2].

The financial function seems to be a standard process used by both public and commercial organizations. The "separate but equal doctrine" has been challenged in recent years by the integrationist movement, but that does not mean that the principles and standards that apply to private finance also apply to public finance. Public organizations still have some distinct characteristics. Public finance and private finance have a lot of distinct and noticeable differences between them.

# The importance of financial administration

It was not until after the industrial revolution that the value of financial administration was assessed. As a byproduct of the laissez faire philosophy, the idea of minimum government mandated compliance with little taxes. The government's role multiplied as a consequence of the industrial revolution's increasing complexity of social life. Furthermore, the idea of a welfare state has dramatically increased governmental activities. Governments now operate in areas that were previously beyond of their purview. Financial management has become more important in this new environment as researchers look for strategies to produce assets to pay for the increased public spending. The Great Depression had shown the flaws in governments' impartial economic policies. It facilitated the pursuit of social justice, equality, and financial and job security. According to the Keynesian viewpoint, the State has taken on an active and beneficial role in boosting the nation's revenue and employment. Additionally, it has vowed to uphold fairness and equality. The government's fiscal policy has developed into a powerful tool for affecting the socioeconomic well-being of the populace. Defense and administrative spending shed its reputation as a waste of money and took on a new relevance as a tool for boosting employment and income levels. The task of creating efficient policies to realize these new State goals was given to financial administration. It was discussed in terms of using financial resources for public good and so enhancing people's lives via distributive justice[3], [4].

The idea of "parliamentary control over the public purse" has gained widespread acceptability with the development of democracy as a popular social institution. Modern political societies now live by the tenets of "no taxation without representation," or "no public expenditure without parliamentary sanction." To construct a financial system that the average person could understand, it was important that a straightforward and organized financial process be developed. Modern governments began using financial management as a tool to make "popular sovereignty" a social reality. Public administrators may now actively and dynamically participate in the creation and execution of development plans and projects thanks to the planned development idea.

The time and money required to complete these initiatives have taken on essential importance. Controlling the distribution of money is no longer the focus of financial administration; instead, it is now focused on managing a number of development initiatives and programmes. Growth in performance budgeting and other related budgetary innovations show extraordinary financial management accomplishments in addressing this problem. Resource shortage has been a very important issue for modern governments since the early 1980s. The modern governments are under enormous pressure to increase spending in order to fulfill the constantly growing aspirations and expectations of the populace, while the taxpayers are unable or unwilling to shoulder further tax obligations. In this situation, it is necessary to carefully prioritize public spending. Therefore, it is crucial to review financial management and administration, which are components of public administration, in order to find strategies to cut wasteful spending and guarantee output optimization with constrained resources. Budgeting from zero is an effort in this approach. In conclusion, money management is a major factor in modern society.

## Financial Management's Nature

There are two opposing viewpoints on how financial administration should be conducted. They are as follows: (i) Traditional view; (ii) Modern view. This point of view's proponents define financial administration as the collection of actions conducted in order to generate, control, and distribute the financial resources necessary for the survival and expansion of public organizations. They place particular emphasis on the set of administrative responsibilities that pertain to the organization of the flow of financial resources as well as the control mechanisms and procedures that guarantee their appropriate and effective use. This view is a crucial component of the supporting system when seen from a systems viewpoint. A financial administrator is in charge of securing sufficient financial support for managing public organizations primarily efficiently. Planning, programming, organizing, and directing all financial operations inside public organizations is his or her responsibility in order to ensure the effective execution of public policy. Participants in this system do management tasks with a financial focus and are evaluated as financial managers. Additionally, this viewpoint echoes that of Seligman and other public finance purists. The fundamental tenet of the pure theory of public finance is that it must address the issues of public revenue, public spending, and public debt in an impartial way, free from any consideration of the political party in power's set of beliefs and presumptions. As a result, financial administration theorists who hold this perspective adopt a value-neutral perspective. Jaze Gaston, for instance, expresses this viewpoint when he claims that the financial administration division of the government organization is responsible for the collection, preservation, and distribution of public monies. Instead of being only a process of collecting and allocating public money, the current viewpoint sees financial administration as a crucial component of the total management process of public organizations. It includes all of the actions performed by everyone involved in public administration since, very clearly, judgments made by public officials will inevitably have some financial repercussions, either direct or indirect. It also opposes the classic theory's value-neutral stance. The socio-political theory developed by Wagner, Edgeworth, and Pigou, the functional theory from a Keynesian viewpoint, and the activating view of contemporary public finance theorists are all included in this theory. These are the functions that financial administration plays in this viewpoint[5], [6].

# **Role Equalization**

In this capacity, financial administration works to eliminate wealth disparities. It aims to redistribute revenue from the wealthy to the poor via fiscal measures.

## Practical Position

The economy cannot run on its own under normal conditions. Through taxes, public spending, and public debt, financial administration strives to guarantee that the economy is operating properly. It develops new policy tools to maintain full employment and rapid economic development.

## Role in Activating

In this capacity, financial administration entails the revision of procedures that will enable an efficient allocation of investments to increase the level of national revenue.

## Role in Stabilizing

The stability of price levels and inflationary tendencies via both fiscal and monetary policy is the goal of financial administration in this function.

## Role in Participation

This point of view contends that financial administration entails the development and implementation of laws to turn the state into a producer of both public and private goods with the aim of maximizing social welfare. Additionally, it aims to encourage economic growth via both direct and indirect State involvement. Because of this, financial management provides a framework for making decisions about means and objectives that reflect the structure and character of the State, as well as its ideological foundation and core values. The financial administration, for instance, varies between socialist and democratic nations. As a result, the fundamentals of financial management will vary depending on the meticulous way in which socio-economic and political forces operate under various socio-political systems[7], [8].

## 2. DISCUSSION

According to Gaston Jaze's definition, which is used in this context, financial administration is handled by government organizations that deal with the following four qualities. These cover the gathering, holding onto, and distributing of public cash, the coordination of tax collections and governmental spending, the administration of credit activities on the government's behalf, the overall management of the government's financial issues. All of the aforementioned features are handled by the Finance Department and its subordinate departments in contemporary governments. Even if modern governments' chief financial agency may be judged by the Finance Department, financial administration cannot be compared to it. Financial management, not financial administration, is what it does. As a financial manager, it focuses with the frameworks, instruments, and methodologies influencing the formulation of economic policy in government. In actuality, these procedures make up a crucial component of financial management. Contrary to what these procedures imply, financial administration covers a far larger range of activities.

The financial procedures and organizations engaged in legislative financial management are referred to as financial administration, according to certain authorities on public administration. According to them, the production of estimates, the allocation of money, the management of expenditures, accounting, audit, reporting, and review, among other things, are within the purview of financial administration.

This viewpoint could be more widely accepted in a democratic setting since it guarantees executive accountability to the legislature. However, modern democracies have found that the use of independent judgment in relation to the financial assets required through administrative agencies, as well as the legislative involvement in determining the desired volume, range, and direction of programs, is diminishing day by day. It is common knowledge that the ordinary legislator lacks the necessary knowledge to exert effective oversight on the executive. As a result, the legitimacy of the viewpoint seems to be insignificant. Furthermore, legislative power over the financial aspects of the government does not include the whole range of financial management.

Another viewpoint encourages a financial management framework that is budget-focused. They contend that the creation, adoption, and implementation of budgets constitute the extent of financial administration. Even though the budget is the foundation of financial management, many actions that take place before budget formulation are as important. The planning process must be included as a crucial component of financial management. In the end, an integrated strategy must be used to combine all of the aforementioned viewpoints within the purview of public administration. As a result of such an approach, the main components of financial administration take on the following characteristics [9], [10].

- 1.Planning your finances Budgeting
- 2. Investment choices, resource mobilization, and budgeting for expenses
- 3. Reporting, Auditing, and Accounting

## Financial Preparation

In a limited sense, one may refer to budgeting as planning as its main objective is to make it easier to develop and approve policies and programs with the intention of attaining governmental objectives. However, planning in a wide sense includes issues over the whole of governmental policy, and it requires a timeline and an understanding of the interrelation ships between policies. It examines a policy in the context of potential long-term economic effects. Coordination of planning and budgeting is required. An effort in this approach is the Planning-Programming-Budgeting System idea. Under this stage, financial administration should think about funding sources and methods, estimating future spending requirements, desired cash flow patterns, and other things.

# **Budgeting**

The heart of financial management lies in this area. It includes the analysis and development of crucial traits including fiscal policy, equality, and social justice. It also covers the rules and guidelines for improving the budgeting system and its operational procedures.

## Mobilization of Resources

Tax levying, rate and tax collecting, etc. are all related to the endeavor to mobilize resources. Budgetary deficits are now a common feature of government finances as a result of the government's constantly expanding obligations. In this situation, deficit financing becomes more significant.

However, using deficit financing carelessly might be disastrous for a country's economy since it can lead to inflation that is out of control. Tax evasion and the expansion of the parallel sector provide another difficulty for administration. Last but not least, public debt is another component of state property.

The revenues from debt mobilization efforts should only be used toward funding new investments. Because of this, a contemporary financial administrator must be completely knowledgeable about all the aspects of resource mobilization initiatives.

## **Investing Choices**

What is now known as project assessment is the financial and socioeconomic evaluation of capital investment. A solid understanding of the principles, methods, and methodology of project assessment is crucial for a financial administrator since significant investments have been made in the public sector.

# **Spending restraint**

The modern governments' finances are getting more rigid. The majority of governments are experiencing resource shortages. Furthermore, going above a certain tax threshold will have a negative impact on the economy as a whole. The prudent use of goods is thus very necessary. To accomplish this goal, a process called executive control is used. Both the public interest and the interests of the individual tax payer are protected through legislative oversight. The accountability of the executive to the legislative must also be ensured.

## Reporting, Auditing, And Accounting

These qualities are meant to support both legislative and executive control. In India, the accounting and auditing duties are carried out in line with the Constitution's requirements thanks to the Comptroller and Auditor General and the Indian Audit and Accounts Department, which he or she oversees.

## **Control of Public Household Finances**

Similar to a private home, public authorities are focused on addressing human needs, and their main challenge is ensuring the optimal use of available resources to accomplish certain goals. In this situation, a financial manager works on mobilizing resources and wisely allocating them in line with the escalating public expectations. The ability to ensure the best public investment choices via project conception, evaluation, and execution is a positive development in financial administration. The focus is now on implementing projects within the allotted time frame and budget instead of controlling spending. No one will propose compensation for the delivery of public goods and social goods since everyone may profit from them regardless of how much they contribute to the public coffers. Public goods like parks and social services like public health and sanitation cannot be provided by the private sector, which prioritizes profit above the needs of the public. For fiscal policy makers, budgetary support for these services becomes a real issue.

# Employment, expansion, and price stability

The socially desirable pace of economic development, high employment, a respectable level of price stability, and a good balance of payments position are anticipated from modern governments. It is not possible for these goals to be accomplished automatically. Public authorities must take action via policy measures.

## **Investment Formation**

A country's economic progress is greatly influenced by the capital accumulation brought about by rising savings. No amount of state coercion will be able to accomplish this goal. To achieve this goal, appropriate financial and fiscal tools, such as discriminatory taxes and monetary policy instruments, may be used.

## **Effective Use of Resources**

The distribution of investable cash among competing projects and programs is a significant issue for developing nations. Entrepreneurs could choose investments that are "risk free" and "quick yielding" above those that are crucial to the interest of the country. The Planning Commission establishes rules about priority for various investment kinds in the public and private sectors to guarantee the flow of investable money into desired channels. The finance ministry is tasked with making sure that both the public and commercial sectors conform to national goals. The dominance of representative institutions and their control over the executive branch of government is the fundamental principle of representative governments everywhere in the globe. The control of the legislature on the use of public finances is one of the most significant aspects of this. The budgeting process and audit role of financial administration allow and guarantee the supremacy of the legislative body over the executive.

# Realizing Equity and Equality

The distribution of the various production elements and the price of those factors as decided by the market mechanism determine how much money and wealth are distributed. It also relies on an individual's capacity for generating money and the inheritance of property rights. This distribution may not follow what society views as a "fair" or "just" condition of affairs. However, achieving equity requires an evolutionary process that prevents the emergence of racial tensions and widespread violence. The concentration of economic power should gradually decline. Equal chances for everyone in every field will also be necessary to prevent the emergence of new inequities. Financial management may support the push toward greater equality of wealth and opportunity via its fiscal policies, including progressive taxes, grants, subsidies, and other measures. In conclusion, stability, equality, and development may be categorized generally as the goals of financial administration, and the impact of these goals is crucial for causing socioeconomic transition in the desired direction.

# **Separates Public Finance from Private Finance**

A general process that occurs in both public and private organizations is the finance function. The "separate but equal doctrine" has been challenged in recent years by the integrationist movement, but that does not mean that the principles and standards that apply to private finance also apply to public finance. Public organizations still have some unique characteristics. The differences between public and private finance are fairly pronounced and obvious. These differences, in Sundaram's opinion, may be summarized as follows:

## Public financial administration's nature

India's economy is diverse. It has made it possible for both government and commercial businesses to function. Public Financial Administration does not worry how private groups generate money or spend it on different programs to care for the welfare of the people; they raise money and spend it on different programs to do so. Public financial administration is concerned with the methods used by governmental bodies to collect money and spend it on different programs designed to ensure the welfare of the populace. Traditional and contemporary viewpoints are these. This point of view's proponents define financial administration as the collection of actions required to generate, control, and distribute the financial resources necessary for the survival and expansion of public organizations. They place focus on the set of administrative tasks involved in setting up the flow of money in a public institution as well as the control systems and procedures that guarantee their correct and effective use.

This view is a crucial component of the supporting system when seen from a systems viewpoint. A financial administrator is in charge of securing sufficient financial support for managing public organizations as effectively as possible. In order to ensure the effective execution of public policy, it is his or her responsibility to plan, program, organize, and oversee all financial operations in public organizations. Participants in this system are regarded as financial managers who carry out managing tasks with a financial focus. Additionally, this viewpoint echoes that of Seligman and other public finance purists. The primary tenet of the pure theory of public finance is that it should address the issues of public revenue, public spending, and public debt objectively and independently of any political party's ideals and tenets. As a result, financial administration theorists who hold this perspective adopt a value-neutral perspective. Jaze Gaston, for instance, expresses this viewpoint when he claims that the financial administration division of the government is responsible for the collection, preservation, and distribution of public monies. Instead of only being about collecting and allocating public money, the modern viewpoint sees financial administration as a crucial component of the entire management of public organizations. It encompasses every action taken by anybody working in public administration since, quite clearly, practically all choices made by public servants have some kind of direct or indirect financial repercussion. It also opposes the classic theory's value-neutral stance. The sociopolitical theory put forward by Wagner, Edgeworth, and Pigou, the functional theory from a Keynesian viewpoint, and the activating view of contemporary public finance theorists are all included in this theory. These are the functions that financial administration plays in this viewpoint.

## **Balanced Role**

In this capacity, financial administration works to eliminate wealth inequalities. It aims to redistribute revenue from the wealthy to the poor via fiscal measures.

## Practical Position

The economy cannot run on its own under normal conditions. Through taxes, public spending, and public debt, financial administration strives to guarantee that the economy is operating properly. It develops new policy tools to maintain full employment and rapid economic development.

## **Role in Activating**

In this capacity, financial administration entails the investigation of measures that will enable an easy and quick flow of investment and its best distribution to raise the level of national income.

## Role in Stabbing

In this capacity, financial administration's goal is to control inflationary tendencies and price levels via monetary and fiscal policies.

# Role in Participation

This point of view contends that financial management entails developing and implementing strategies to transform the state into a producer of both public and private goods with the aim of enhancing social welfare within the society. Additionally, it aims to encourage economic growth via both direct and indirect State involvement.

Therefore, financial management offers a framework for making decisions about means and purposes that reflect the nature and character of the State, as well as its ideological foundation and values. The financial administration, for instance, varies between socialist and democratic nations. Therefore, based on the specific mode of operation of socio-economic and political forces, the essence of financial management will vary under various socio-political systems.

#### 3. CONCLUSION

Political processes have an impact on decision-making in public finances, which is also open to public scrutiny and accountability. Contrarily, private finance is centered on the financial choices and activities of private people, families, and enterprises. Maximizing personal or company wealth is the main objective of private finance. It is financed by individual earnings, savings, investments, and loans from banks. Individual preferences and market dynamics impact decisions in private finance, and there is little external monitoring. The ramifications of these disparities are extensive. An important factor in determining a country's economic policy and social welfare programs is public financing. It tries to satisfy society objectives and common demands, but often includes complicated trade-offs. Contrarily, private financing encourages individualism and entrepreneurship, promoting economic development and innovation while entails personal risks.

## **REFERENCES:**

- [1] G. K. Nakyeyune, V. Tauringana, J. M. Ntayi, and S. K. Nkundabanyanga, "Public finance regulatory P compliance among public secondary schools," *Int. J. Soc. Econ.*, 2016, doi: 10.1108/IJSE-12-2014-0254.
- [2] G. Dubauskas, "The management of public finance literacy for sustainable economical environment," *J. Secur. Sustain. Issues*, 2016, doi: 10.9770/jssi.2015.5.3(8).
- [3] R. E. Wagner, "Fiscal sociology and the theory of public finance. an exploratory essay (an excerpt)," *Ekon. Sotsiologiya*, 2016, doi: 10.17323/1726-3247-2016-2-88-115.
- [4] N. Raykar, A. Nigam, and D. Chisholm, "An extended cost-effectiveness analysis of schizophrenia treatment in India under universal public finance," *Cost Eff. Resour. Alloc.*, 2016, doi: 10.1186/s12962-016-0058-z.
- [5] I. Sánchez-Juárez and R. García-Almada, "Public debt, public investment and economic growth in Mexico," *Int. J. Financ. Stud.*, 2016, doi: 10.3390/ijfs4020006.
- [6] M. Verbič, A. Srakar, B. Majcen, and M. Čok, "Slovenian public finances through the financial crisis," *Teor. Praksa*, 2016.
- [7] A. Jachowicz, "Public Finance Consolidation in Czech Republic and Poland What after Crisis?," *Procedia Soc. Behav. Sci.*, 2016, doi: 10.1016/j.sbspro.2016.05.478.
- [8] U. M. Bergman, M. M. Hutchison, and S. E. H. Jensen, "Promoting sustainable public finances in the European Union: The role of fiscal rules and government efficiency," *Eur. J. Polit. Econ.*, 2016, doi: 10.1016/j.ejpoleco.2016.04.005.
- [9] D. Loehr, "Sustainable Public Finance: Double Neutrality Instead of Double Dividend," *J. Environ. Prot. (Irvine,. Calif).*, 2016, doi: 10.4236/jep.2016.72013.
- [10] I. Megiddo, A. Colson, D. Chisholm, T. Dua, A. Nandi, and R. Laxminarayan, "Health and economic benefits of public financing of epilepsy treatment in India: An agent-based simulation model," *Epilepsia*, 2016, doi: 10.1111/epi.13294.

# **CHAPTER 6** SCOPE OF PUBLIC FINANCIAL ADMINISTRATION

Pankhuri Agarwal, Associate Professor Teerthanker Mahaveer Institute of Management and Technology, Teerthanker Mahaveer University, Moradabad, Uttar Pradesh, India Email Id- dreams.pankhuri@gmail.com

#### ABSTRACT:

The scope of public financial administration is a multifaceted and dynamic field that encompasses a wide range of activities and responsibilities within the public sector. This paper explores the expansive scope of public financial administration, delving into its key components, functions, and objectives. It examines the core areas such as budgeting, revenue management, expenditure control, accounting, auditing, and financial reporting, highlighting their interconnections and significance in ensuring effective and transparent governance. Moreover, this study sheds light on the evolving nature of public financial administration, influenced by technological advancements, globalization, and changing public expectations. The analysis underscores the critical role of this field in promoting fiscal discipline, accountability, and the efficient use of public resources for the betterment of society. The scope of public financial administration, as explored in this paper, encompasses a wide range of activities and functions that are essential for the functioning of the public sector and the overall well-being of society. This field plays a pivotal role in managing public resources, ensuring fiscal discipline, and promoting accountability in government.

## **KEYWORDS**:

Accountability, Budgeting, Fiscal Management, Government Spending, Internal Controls, Public Expenditure.

## 1. INTRODUCTION

The government engages in a multitude of activities to raise money and spend it on different programs to ensure the wellbeing of the populace. The scope of public financial administration includes these actions. They are the following: Budget preparation, budget enactment, budget execution, accounting, auditing, and budget control. The Finance Department and its subordinate agencies handle all of the aforementioned issues in contemporary administrations. Although the Finance Department is often referred to be the principal financial agency of contemporary governments, financial administration cannot be equated with it. Financial management, not financial administration, is what it does. As a financial manager, it deals with the frameworks, instruments, and methods that influence how the government makes economic decisions. In actuality, these procedures make up a crucial component of financial management. Contrary to what these procedures imply, financial administration covers a far larger range of activities. The financial procedures and organizations engaged in legislative financial management are referred to as financial administration, according to certain authorities on public administration. According to them, the compilation of estimates, the allocation of money, the management of expenditures, accounting, audit, reporting, review, and other related activities are within the purview of financial administration. This viewpoint could be more widely accepted in a democratic setting since it guarantees executive accountability to the legislature. However, modern democracies have found that the use of independent judgment in relation to the financial resources needed by administrative agencies, as well as legislative engagement in determining the intended volume, range, and direction of programs, is diminishing day by

day. It is well recognized that the typical legislator lacks the necessary knowledge to exert effective oversight on the executive[1], [2].

As a result, the viewpoint seems to have little real basis. Furthermore, parliamentary oversight of the government's finances does not include all elements of financial management. Another viewpoint encourages a financial management framework that is budget-focused. They contend that the creation, adoption, and implementation of budgets constitute the extent of financial administration. Even if the budget is the center of financial management, certain tasks that must be completed before creating the budget are as crucial. An essential component of financial management should be the planning process. In the end, an integrated strategy must be used to combine all of the aforementioned viewpoints within the purview of public administration. The outcomes of such an approach led to the fundamental areas of financial administration being revealed as the following. Financial planning, budgeting, resource allocation, investment selection, cost containment, and accounting, reporting, and auditing are some of them.

# Financial Preparation

In a limited sense, one may refer to budgeting as planning since its main objective is to make it easier to develop and approve policies and programs with the intention of attaining governmental objectives. But planning encompasses concerns about the whole spectrum of government policy, and it calls both a time horizon and an understanding of how different policies interact with one another. It examines a policy in the context of potential long-term economic effects. Coordination of planning and budgeting is required. The planningprogramming idea A step in that approach is the Budgeting System. In this stage, financial administration, factors including predicting spending demands, acceptable money flow patterns, and others should be taken into account [3], [4].

# **Budgeting**

The heart of financial management lies in this area. It examines and formulates crucial elements including fiscal policy, equality, and social justice. It also covers the rules and guidelines for improving the budgeting system and its operational procedures.

#### Mobilization of Resources

Tax levying, rate and tax collecting, etc. are all related to resource mobilization efforts. Budgetary deficits are becoming a common occurrence in government finances as a result of the government's ever-growing responsibilities. In this situation, deficit financing becomes more significant. However, using deficit financing carelessly might prove to be disastrous for a country's economy since it can lead to skyrocketing inflation. Tax evasion and the expansion of the black economy provide another difficulty for the government. Finally, another component of state resources is public debt. The revenues from debt mobilization efforts should only be used toward funding new investments. Therefore, a modern financial administrator has to be completely knowledgeable about all aspects of resource mobilization initiatives.

## **Investing Choices**

What has come to be known as project assessment is the evaluation of capital expenditures from a financial and socioeconomic standpoint. A financial administrator must have a full understanding of the principles, methods, and methodologies of project assessment given the significant expenditures that have been made in the public sector[5], [6].

# **Spending Restraint**

The modern governments' finances are getting more rigid. The majority of governments are experiencing resource shortages. Furthermore, taxing the population above a particular threshold will severely harm the economy as a whole. Careful resource management is thus very necessary. To accomplish this goal, a procedure called executive control is used. Both the public interest and the interests of individual taxpaying citizens are protected through legislative oversight. The accountability of the executive to the legislative must also be ensured.

## Reporting, Auditing, and Accounting

These features are intended to support both legislative and executive control. In India, the accounting and auditing duties are carried out in line with the Constitution's requirements thanks to the Comptroller and Auditor General and the Indian Audit and Accounts Department, which he or she oversees [7], [8].

# Public financial administration agencies

The varied operations of Public Financial Administration are carried out by a variety of organizations. Let's quickly describe each person's function. The creation of the budget forms is the responsibility of the Indian Accountant General. Additionally, it is his duty to ensure that the various Departments keep their books in accordance with the budget forms. The Estimates Committee and the Accountant General of India collaborate to create the budget forms. Additionally, the Estimates Committee offers suggestions to the several Departments for the estimation process. The Budget forms are sent to the Finance Ministry by the Indian Accountant General. Depending on their needs, the Finance Ministry sends these documents to the various Department Heads. The Finance Ministry has the authority to ensure that the several Departments carry out their duties in accordance with the allocations approved by the Parliament. The several Departments produce the budget estimates and transmit one copy each to the Finance Ministry and the Accountant General of India. The Indian Accountant General checks to see whether the budget was created using the headings he specified.

He comments on the budgets created by the various Departments and turns them over to the Finance Ministry if they are not prepared in line with his requirements. On the basis of the Accountant General of India's observations, the finance minister carefully examines and approves the Budget projections created by the various Departments. Additionally, he has the authority to alter Budget projections created by several Departments in order to improve the effectiveness and economy of public financial administration. After making certain adjustments to the Budget projections, the finance minister presents them to the Cabinet. The budget planning process is complete after the Cabinet has given its approval. The Budget is presented to Parliament by the finance minister. With the President's agreement, the Parliament approves the budget in both chambers. The money Department begins collecting money once the Parliament has approved the Budget estimates, and the Spending Departments begin allocating funds to the different programs the Parliament has authorized.In India, there are more than 300 treasuries and subtreasuries. These Treasuries are in charge of maintaining custody of the government money and disbursing them in accordance with the receipts and vouchers generated by the departments that are making the expenditures. It is essential that each Department maintain systematic accounting. The Departmental Heads make sure the Departments maintain accurate records, which may match the columns included in the Budget forecasts[9], [10].

The audit of the government finances is the responsibility of India's Comptroller and Auditor General. He should ensure that money is only used for legitimate reasons and that there are no financial irregularities when examining the accounts. He would note them in his report if there are any financial irregularities or if the money is not used for the intended reasons. The President is presented with this report. This report is presented to the Parliament by the President. The Public Accounts Committee receives this report from the Parliament. It examines and assesses the report provided by India's Comptroller and Auditor General, and it invites the officers in charge of financial irregularities and requests an explanation from them. In its report to the Parliament, the Public Accounts Committee identifies the Officers in charge of financial irregularities if the Officers' answers are not adequate. Actions against Officers in charge of financial irregularities are recommended by the Parliament. The government takes action against them, which corrects the errors.

## 2. DISCUSSION

Because money is any organization's lifeblood, public financial management is crucial. Only with financial support can any organization acquire the personnel and supplies required for efficient operation. In other words, it assures the legal and effective use of these monies while also making them accessible for government initiatives and programs. Because every action might have financial repercussions, the efficacy of operating and maintenance systems relies on the financial system. It aids in enhancing peoples' socioeconomic well-being. It converts financial resources into public uses, enhancing the welfare and standard of living of the general populace. It aids in attaining the government's long-term goals for the country. It makes sure that public monies are properly handled to prevent fraud and misuse. It aids in generating income from both domestic and international sources to carry out the government's many development programs and provide public services. As a component of financial management, fiscal policy is used to reduce income disparities and ensure that wealth is distributed equally among all segments of society, to maintain price stability and control inflation, to create jobs, to draw in foreign direct investment, to promote balanced regional development, and to reduce the deficit in the balance of payments.

## Financial Management in India

Under the headings Historical Perspective, Period I Creation of Structure and Concretization thereof, Period II Development of Systems and Procedures, Period III Democratization and Decentralization, and Period IV Development Orientation, an attempt has been made to discuss the system of financial administration in India from a historical perspective. India has always used financial administration as a technique. There is a reference to balanced budgeting in the Ramayana. As early as the fourth century B.C., financial management had achieved an advanced degree of development. The Arthasastra, written by Kautilya, was a book on managing finances. It included a number of sensible financial management and public finance ideas. The Mauryan government followed these guidelines while performing its budgetary duties. The main source of income came from land revenue, which was dependent on land yields. Commodities like gold, animals, and other things were also subject to taxes. Public works revenue was a significant non-tax source of income. There was no knowledge of public borrowing or deficit finance. The fiscal choices were affected by royal whims and fancies and there was no reliable system of financial responsibility. There was a well-organized financial framework with offices of the Collector General, Treasurer General, and Accountant General.

Financial management was more or less the same throughout the Gupta era. A complex and organized banking system existed throughout the Mughal era. The primary source of income was the sale of land. It was assessed through a structural procedure known as survey and settling. Shershah created the fundamental framework for the tax administration in India. The concepts of revenue management were systematized and defined by Raja Todarmal, a noble of Akbar's Durbar, and afterwards adopted by the British. On issues relating to land, they have developed intermediary ties. Other direct taxes were jazya, income tax, capitation tax, and others. Customs, sales tax, octroi, and excise charges were all examples of indirect taxes. To collect, hold, and distribute public monies, a network of government and non-government treasuries was in place. Although the aforementioned background has left its imprint on India's fiscal history, the contemporary financial system had its start under British rule. Financial management has gone through a number of unique stages of growth over this time. The financial administration history of India may be largely divided into the four main different stages.

# Construction of the building during Period I and its concretization

The beginning of British India's financial management was established with the acquisition of the Diwani Rights in 1765. The East India Company had all of the authority, which it exercised via the Board of Control. The East India Company considered its revenues from India as commercial profits. Only indirect techniques allowed by several Regulating Acts allowed the British government to have an impact on the Company management. Each of the Presidency, each of which is led by a Governor, was given independent authority over the management of the public finances. The Board of Control had to specifically approve the Governor-General of India's use of these monies. He could, however, utilize these cash throughout the battle. In response to a flagrant failure in business administration in 1833, the British Parliament took action. The East India Company was stripped of its independent power to rule India by the Government of India Act 1833.

For the Crown, it held the property in trust. The Governor-General of India was given supervising and supervisory responsibility under the Act. The Governors lost their power since they were unable to establish new offices or give out salaries, allowances, or gratuities without the approval of the Governor-General. The Government of India's Finance Secretary is in responsible of managing and coordinating financial activities, including the creation of budgets, the allocation of resources, the loan-negotiation process, and the oversight of financial records. He was tasked with reviewing each request for a new expense. When the Accountant General of Bengal was appointed Accountant General of India, he was given the duty of providing the Finance Secretary with financial reports and accounts. The provinces still had the ability to perform audits, thus there was no authority to do so. He was appointed Accountant General of India in 1854 in an effort to give the Finance Secretary more power by combining finance and accounting. This system was doomed to failure. The Finance Secretary was granted exclusive responsibility for finances in 1857 as part of Lord Canning's reforms. The duty of auditing was transferred to the Accountant General of India, who replaced the Finance Secretary in charge of accounting.

In 1858, the effort of consolidating financial management had started. The East India Company's official power was terminated by the Act of 1858. The Indian financial system came under the jurisdiction and supervision of the British government. The Act had designated the Secretary of State for India as the Minister of State in the British cabinet in charge of the country's financial and administrative affairs, with the Council of India assisting him. Without his previous consent, no appropriations may be made from Indian finance. The Governor-General had financial power that was assigned to him. The Secretary of State for India had many means of controlling the country's finances, including the approval of the budget and the management of spending via a set of laws, codes, and executive orders. He

received assistance from a financial committee as well as advice from the finance secretary, who oversaw the India office's financial Department. The Council of India, which was supposed to act as a watchdog, was unable to do so because it lacked the tools necessary to restrain a "absolutist" secretary of state. Due to a variety of factors, including a lack of time, lack of interest, and changes in India's national movement, the legislative authority over the Secretary of State for India was mostly ineffectual. The 'de facto' authority was revealed to be the Secretary of State for India. However, he was unable to exert effective control because of things like lack of knowledge of local circumstances, ineffective communication systems, geographical considerations, etc.

He was left with little choice but to provide the Governor-General of India, who eventually assumed control of India's financial operations, a significant amount of financial power. In India, no one could regulate him since the legislative council was not allowed to look into financial concerns. The Government of India Act of 1858 extended the period of provinces' undue reliance on the national government, which had started in 1833. Comparatively speaking, the Accountant General of India remained to exist in his lesser position. The Finance Department was to be overseen and managed by the Finance Member. He was in charge of many financial tasks for India. In order to maintain the stability of the financial system, he compiled the yearly financial statement and tracked the development of revenue and spending. oversaw and managed Provincial Finance Departments as well as the monetary system. The constraints established by the Secretary of State for India had to be adhered to, as well as the laws and regulations, and this was the responsibility of the Finance Department, under the direction of the Finance Secretary. It had two types of authority: prebudget review and spending sanction.

# **Period II: System and Procedure Development**

The Governor-general was unable to tackle financial issues on his own. To help him, the Executive Council's Finance Member position was established in 1859 in response to his request. The first finance member was Wilson. Since the legislation did not allow for it before that time, there was no budgeting mechanism. On February 18, 1860, Wilson delivered the first budget to the legislative council despite not being required to do so by law. Although his budget was not discussed by the council, his presentation sparked a lot of interest in money. It established a precedent wherein the budget would be submitted to the council and thoroughly examined anytime there was a financial purpose. An yearly budget system was developed between 1861 and 1862. The Councils Act of 1892 gave the Governor-General of India-in-Council the power to draft regulations allowing legislative council debate on the budget without the ability to change the budget plans. The members, however, were not allowed to propose any resolutions. There was persistent agitation to establish popular control over the public purse both within and outside the home. Resolutions for a fully complete budget system were voted by Congress during its annual sessions in 1895 and 1896.

The Act of 1909 mandated a thorough debate on the yearly budget and the adoption of resolutions on budget projections. Despite being an important step in the direction of fiscal development, the Act of 1909 only had a limited impact since the decisions were not legally obligatory on the government. The modern method of parliamentary budget approval was instituted by the Act of 1919. The legislature had the authority to agree or disagree, or to lower the sum mentioned therein. However, the method had two drawbacks. First, the government has the power to disregard public opinion. Second, more over half of the budget was made up of non-vo goods. The Act of 1935 did not significantly alter this structure. The Accountant General was given the title of Auditor General of India in 1860 and was charged with carrying out a number of duties, including accounting and controlling the activities of

government agencies. He was given legal status by the Act of 1919. He was not a part of the government, which allowed him to efficiently carry out his watchdog duties.

# Democratization and decentralization during Period III

The Central Legislature had a lot of strong bureaucracy up to 1909. As part of the 1909 Minto-Morley Reforms, a few elected members of the Central Legislature were planned. However, as a result of the Act of 1919, the Central Legislature was expanded and made more representative of the general public, while non-officials made up the majority in the provincial councils. Maximum popular representation in provincial governments was made possible by this Act. In 1937, when popular governments were established in accordance with the Government of India Act of 1935, the process of regional autonomy was finished, and it also provided for dyarchy in the provincial governments. The Act of 1935, which transferred around 20% of expenditures to members of the Viceroy's Executive Council who were chosen by the people, established the dyarchy in the Centre. However, the Governor General's exceptional privileges had thwarted public engagement.

Prior to 1833, there was no Central Government. In 1833, the provinces' age of reliance on the federal government officially started. Because of the extreme reliance, no Governor was able to establish a permanent position with a monthly salary of more than Rs. 101. The Act of 1858 maintained the same arrangement. The fundamental tenet was that the Empire ought to be seen as a one and not as a collection of distinct States. Nevertheless, via a number of agreements and agreements reached in 1870, 1877, 1882, 1897,1904 and 1911, provincial power was increased. This fundamental concept was not changed until 1919. In terms of fiscal federalism, the Act of 1919 represented a turning point. It resulted in a legislative division of duties between the federal government and the provinces. The submission of provinces' budgets for transferred topics was not needed. However, this Act envisioned the Governor-General having substantial authority to oversee and manage the Governors. For instance, he might give the Governor instructions in the form of communications. The fundamental elements and institutions of full-fledged federalism were first implemented in 1935 and are still in place today.

# Development Orientation for Period IV

Fundamental changes in the political climate of financial management were brought about by independence. The idea of executive accountability to the legislative was formally accepted. The budgeting and other processes and procedures were adjusted to support the use of this idea. Legislative Committees started paying more attention to the structure, substance, legitimacy, and consistency of public expenditure. As a result of the constitution, the Comptroller and Auditor-General is now a constitutional authority with the duty to support legislative control. Over time, the financial administration's priorities evolved from stability to equality, welfare, and development. In 1974, Performance Budgeting, a fusion of planning and budgeting, gave financial operations a result-oriented focus. The financial control system has essentially been reorganized to turn it into a tool for plan execution. As a result, extensive authority was granted to expenditure departments through a number of delegation systems, including the schemes of 1%5. The burden for financial oversight has been squarely placed on the shoulders of expenditure departments since 1958, 1962, 1968, and 1975.

Two methods were used to look for this. The first was the integrated financial advice framework, and the second was the division of the audit and accounting functions. The budget evolved as a tool for resource mobilization in order to satisfy the escalating financial requirements of development expenditures. As a result, several actions were made to rationalize the tax system. The Ancho Committee Report, the Jha Committee Report, and the Kaldor tax ideas stand out as examples of these actions. As a result of the government's struggle to handle the great demand of accelerating growth, deficit financing started to become a common occurrence. The nationalization of the banking sector was seen as a tool to direct public revenues toward international development. The public sector had a vital role in furthering the equality and development objectives. There were some unfavorable effects. Increasingly negative returns from the public sector, galloping inflation, sinking balance of payments, declining public savings and resource base, etc., have all combined to have such an adverse effect on financial administration that the government had to take action to correct these trends. The next section, which is about rising trends, will cover some of these topics. In conclusion, the main focus during this time was on the development of financial organizations with the intention of establishing centers of control and direction in the shape of the Secretary of State and Governor-General. In Period II, efforts were made to develop a good budgeting system and its application. Responses to the independence movement were seen in Period III, which led to attempts at a gradual introduction of the popular element. Additionally, it witnessed the establishment of federal institutions and the dispersion of power. The last stage is marked by a focus on people, their welfare, and their growth.

## 3. CONCLUSION

The allocation of resources to different government programs and services in accordance with public priorities and policy goals is done via budgeting, which is a fundamental component of public financial administration. While expenditure control is to make sure that public money are used effectively and in accordance with legal and policy requirements, revenue management encompasses the collection, allocation, and usage of monies. The essential elements of accounting and auditing are openness and accountability in the financial management of public resources. These tasks assist in finding abnormalities, avoiding fraud and poor management, and fostering public confidence in government financial operations. Financial reporting promotes openness and well-informed decision-making by providing the public and other stakeholders with information on the financial performance and health of governmental bodies. The scope of public financial management is dynamic and developments in technology, globalization, and public expectations all influence its evolution. Governments throughout the globe are faced with new possibilities and problems, thus the sector has to adapt to meet new demands like digital financial management and the sustainable distribution of resources.

## **REFERENCES:**

- Nurzaimah, Rasdianto, and I. Muda, "The skills and understanding of rural enterprise [1] management of the preparation of financial statements using Financial Accounting Standards (IFRs) financial statement on the Entities Without Public Accountability (ETAP) framework on the implementation of village administration law," Int. J. Appl. Bus. Econ. Res., 2016.
- L. Alcaide Munoz, M. P. R. Bolivar, and A. M. L. Hernandez, "Financial incentives [2] and open government: A meta-analysis," Inf. Polity, 2016, doi: 10.3233/IP-160383.
- M. A. Jesus and S. Jorge, "Accounting basis adjustments and deficit reliability: [3] Evidence from southern European countries," Rev. Contab. Account. Rev., 2016, doi: 10.1016/j.rcsar.2015.01.004.
- L. Ionescu, "The Role of Accounting and Internal Control in Reducing Bureaucracy in [4] the Public Sector," J. Econ. Dev. Environ. People, 2016, doi: 10.26458/jedep.v5i4.511.

- [5] D. P. Adelina and S. (Misa) M. Roxana, "Financial-Economic Indicators Vectors of Budgetary Performance. Case Study Romania," *Procedia Econ. Financ.*, 2016, doi: 10.1016/s2212-5671(16)30262-3.
- [6] M. Ibrahim Mohamed Irfan, "Survival and Dysfunctions of Bureaucracy: A Critical Analysis of Public Bureaucracy in Sri Lanka," *Adv. Sci. Humanit.*, 2016, doi: 10.11648/j.ash.20160204.11.
- [7] E. Burkowski, F. F. C. Perobelli, and F. S. Perobelli, "Matrizes de contabilidade social e financeira: Brasil, 2005 a 2009," *Estud. Econ.*, 2016, doi: 10.1590/0101-4161464936eff.
- [8] L. Sánchez Pulido, N. Daries Ramón, and E. Cristóbal Fransi, "Sostenibilidad económica y situación financiera de las estaciones de esquí alpino del Pirineo catalán," Intang. Cap., 2016, doi: 10.3926/ic.823.
- [9] P. Kovač, N. Tomaževič, A. Leben, and A. Aristovnik, "Reforming public administration in Slovenia: Between theory and practice of good governance and good administration," *Int. J. Public Pol.*, 2016, doi: 10.1504/IJPP.2016.079732.
- [10] E. Antonini, D. Longo, V. Gianfrate, and S. Copiello, "Challenges for public-private partnerships in improving energy efficiency of building sector," *Int. J. Hous. Sci. Its Appl.*, 2016.

# CHAPTER 7 NEW EMERGING TRENDS OF PUBLIC FINANCIAL ADMINISTRATION

Roma Khanna, Assistant Professor
Teerthanker Mahaveer Institute of Management and Technology, Teerthanker Mahaveer University,
Moradabad, Uttar Pradesh, India
Email Id-romakhannall@gmail.com

## ABSTRACT:

The landscape of public financial administration is undergoing significant transformations as it adapts to the demands of the contemporary world. This paper explores the new emerging trends in public financial administration, shedding light on the innovative practices and approaches that are reshaping the field. It examines key trends such as digitalization, performance-based budgeting, sustainability finance, transparency, and accountability mechanisms. Through an analysis of case studies and real-world examples, this study highlights how these trends are influencing decision-making, resource allocation, and governance in the public sector. The research underscores the importance of embracing these emerging trends to enhance the efficiency, effectiveness, and responsiveness of public financial administration in the 21st century. The evolving landscape of public financial administration is marked by a wave of new emerging trends that promise to redefine the way governments manage their resources and serve their constituents. This paper has examined several key trends that are shaping the field, with significant implications for public financial management.

## KEYWORDS:

Public Finance, Public Funds, Revenue Collection, Transparency, Treasury Management, Financial Reporting.

## 1. INTRODUCTION

Regulation and Control of Fiscal Deficit India's development efforts are distinguished by a level of investment much greater than the local resources available. The deficit should have been filled by a positive balance of payments and remittances from abroad. However, Indian policymakers filled this vacuum by granting credit based on an excessive amount of money supply. As an alternative to resource mobilization, such as taxing, deficit financing was adopted. The average yearly rate of finance deficits started to increase year after year. It was well over the possible safety limit, which is supposed to be determined by the expansion of consumer good supply, the degree of economic monetization, and the level of production and distribution management. Since the middle of the 1960s, the economy has been characterized by a high rate of inflation as a result of such indiscriminate deficit financing. Problems with the balance of payments have also resulted. In July 1991, this scenario reached a crisis point in terms of the economy. In order to resolve this problem, the government was forced to take a variety of actions. The primary goal was to manage the budget deficit and reduce it to 5% of G.D.P. by 1992–1993.

# Reduce non-developmental spending

Non-development expenditures are a wasteful channel that consumes a large number of Indian resources. The amount spent on non-development has greatly increased. A large portion of this spending is related to extravagant, ineffective, and wasteful governmental

policies and initiatives. Massive expenditures on law and order and defense have also aided in the development of this tendency. The goal of public policy has been to reduce spending. The majority of the cost reductions will come from reducing defense expenditure, current and capital spending, resource transfers to state companies, and subsidies. The administration announced that there would be no net increases in spending via additional appropriations throughout the remaining portion of the fiscal year unless such plans are accompanied by corresponding reductions elsewhere[1], [2].

# **Creation of the Zero-Base Perspective**

India has always made budgetary choices using an incrementalist method. The fundamental tenets of this novel budgetary model were taken into consideration in the spending strategy that developed during the previous five years, despite the fact that zero base budgeting was not undertaken on a large scale. There was no expenditure program that was requested to be spared from review[3], [4].

## Use of the Contingency Approach

In order to adapt public policy and administrative activities to the needs of particular events and settings, the contingency approach emphasizes investigation and knowledge of key subsystems of public organization as well as the supra-system of environment. It helps the public administrator to provide a workable solution to a challenging issue. The fundamental ideas of this most current theory have been mirrored in the government's response to the recent economic crisis. For instance, even though the government has political clout and a natural propensity to finance deficits, it is compelled to make the opposite choice. The situation's specific conditions were the reason. The open-door policy towards foreign participation, with a focus on Non-Resident Indians, and a host of other public policy decisions that are being made in pursuit of aligning the economy with market mechanisms also demonstrate that the concepts of self-sufficiency and social equity are no longer the dominant considerations of the Government.

## **De-emphasized Private Sector**

The justification for public enterprises in India had been founded on the idea that state ownership was preferable for achieving national goals, Large-scale at-nationalization was the consequence of this value analysis. The government's stance toward the public sector has evolved as a result of widespread public firms experiencing recurring losses, the need for funding to reduce the budget deficit, and worldwide trends toward the privatization of public enterprises. This way of thinking has been dispelled by the government's new industrial strategy. For instance, the public sector expenditure in the Eighth Plan is 43.2% as opposed to 54% in the Seventh Plan. The Government is opposed to giving the public sector further fiscal help. In actuality, there is a tendency toward doing away with the difference between the public and private sectors and toward the formation of a "national sector" in which the public and private sectors combine. The government's initiative to encourage private sector equity involvement in public sector firms is an important policy step that indicates the new strategy.

## Delivery of Public Goods and Services Without Bureaucracy

In accordance with proponents of public choice theory, the government is considering how to provide public goods and services in a competitive market to avoid the hazards of public monopoly. For instance, the government is seriously considering working with the private sector on things like highways, telecommunications, electronic media, and electricity production and delivery.

# Concentrate on Decentralized Financing of Development Plans

State governments may implement centrally sponsored plans rather than those backed by their budgetary provisions since the Union Government was responsible for both the plan's conception and funding. Due to this propensity, the State showed little interest in mobilizing resources. This condition is clear from the state administrations' increased focus on populist policies. The Union Government has turned to the idea of "indicative planning" as a backup to economic changes. The Eighth Five Year Plan was formulated with this new perspective in mind. The Union Government is now advocating cooperative federalism and is looking for the state governments to take an active part in resource mobilization.

The Union Government is working toward deregulation and liberalization in an attempt to provide the market mechanism complete freedom in order to maximize the productive potential of ambitious business people. The industrial strategy has been appropriately modified to meet the sincere needs of the private sector and foreign direct investment. Both the trade policy and the commercial policy have undergone similar adjustments. There is a rising concern that the wealth and income gaps will widen and that the less fortunate members of society will be left to fend for themselves. In large part, this terrible tendency may be reversed by increasing spending on social services and programs for rural development. There is evidence that the government is already pursuing legislative measures to guarantee that development is not gained at the expense of fairness, such as enhancing the public distribution system[5], [6].

In conclusion, these new tendencies aim to free market forces from government control. These tendencies were discovered to be quite compatible with the needs of developing nations. In reality, other nations have achieved astounding success with comparable policy packages. As a result, the government's strategy did not encounter any significant opposition. Although predicted, the government's inability to control price increases has been a significant setback. The government is looking for a time frame of two to three years to demonstrate tangible results. One must wait and see whether the new policies can rescue the nation from economic stagnation and if the cost incurred is reasonable.

## Public financial management at the turn of the 20th century

Adams Smith and other early 20th-century scholars saw financial management as a part of the Science of Finance. Similar opinions are shared by several current writers. These scholars claim that financial management is a branch of economics. Financial management reflects the nature, character, and extent of the State since "fisc" is an integral component of the political system. Furthermore, as financial administration deals with real issues, the nature of the economy affects its goals and methods. Because of this cultural specificity, it is very challenging to accept claims that financial administration is a science. As a result of this realization, one must be aware that the financial administration standards for a country at any given time depend on the goals of national policy and the current socio-economic and political realities. Some economists, like Hicks, considered public finance as an art because of these restrictions. Thinking in terms of financial administration concepts becomes quite challenging in this case. The development of financial administration and its administrative patterns, however, may be studied through the lens of cross-national and cross-cultural settings, and from this, certain general principles in the form of pragmatism can be deduced. As a result, certain crucial guidelines in this area have evolved.

#### 2. DISCUSSION

Choice and direction in public life According to Professor Adams, the "Science of Finance" addresses the needs of the State and the means of meeting those needs, therefore fiscal policy shouldn't degrade the State's patrimony. He saw this maxim as a crucial principle of budgetary management and policy. According to him, the patrimony consists of a thriving private sector. However, this idea of the State's patrimony has experienced a significant transformation, and at the moment, public interest may be seen as the center and the focus of State activities. Various concepts, including the common good, general welfare, overall quality of life for current and future generations, and the collective realization of societal principles, rights, and privileges, may be used to define public interest. Because it is crucial for fiscal policy and administration to focus on the kinds of endeavors that clearly and justifiably advance the public interest and satisfaction as reflected in public policies. Understanding that fiscal policy is supposed to support the broad objectives as outlined in public policies is very important. Understanding what public choice means is important. Some people make the mistake of equating the public choice with the decision of the majority or the conglomeration of private and public interests. A decision that affects everyone's daily lives and is made publicly[7], [8].

## **Political Direction and Control Principle**

Every community has what is often referred to as a political-legal framework that regulates all aspects of human behavior, both public and private. This framework may be found in the fundamental laws of the country as well as in widely accepted practices, conventions, and traditions through which political principles and ideas are propagated. As a component of public administration, financial administration ought to uphold these political principles as they are reflected in the society's constitution. Additionally, it should conform to the political system of the society to which it is affiliated. All past institutions and ideals have been superseded in modern times by democratic concepts and goals. As a result, the system of financial administration must be set up and run in a way that ensures adherence to the legislative intent as represented via the Finance Act, the Appropriations Act, and other public and fiscal policy instruments. The legislature audits the financial operations via an independent audit organization to guarantee its control over the executive government's financial management.

## **Correspondence Rule**

According to this theory, there should be a causal connection between the goals of financial administration and the activities, as well as the people and resources, required to reach those goals. In other words, there should be a logical reciprocal interaction between the types of activities, the employees needed to conduct them, and the physical facilities required for the purpose. This principle's core idea is that the financial organization's workforce and equipment should be based on its goals and activities.

# Principle of Organizational and Management Unity

This idea was highlighted by Indian financial administration expert P.J.J. Pinto. He ties efficiency to centralization. He went on to explain that this should not be interpreted as a centralization of all fine details at the top of the hierarchy. He claims that this does imply that the top government officials closely monitor and coordinate the activities of the various financial and non-financial entities[9], [10].

This adage does not apply to decentralized implementation and centralized decision-making. The shortcomings of centralized decision-making have been shown by the experiences of emerging nations. Now, decentralized decision-making and decision-implementation processes are needed more than ever instead of centralized leadership. The idea of management of outcomes has replaced the idea of administrative financial control. In light of the new environment, this concept should be understood to imply centralized direction that supports decentralized decision-making with the goal of ensuring maximum utility and maximum productivity. National planning is an excellent example.

# The stability and balance principle

It is common knowledge that the financial administration requires technical skills, making it impossible for untrained or inexperienced individuals to manage. When specialized trained employees are lost, this character causes major issues. As a result, this concept requires financial institutions to have the capacity necessary to deal with the loss of specialized trained staff without suffering major implications to their efficacy and efficiency. Effective manpower planning and a strong program for human resource development are required for this goal.

## The Simplicity and Flexibility Principle

In a democratic period, the electorate serves as the source of all power. Parliament and all other democratic institutions are governed by the electorate.

Therefore, it is crucial that the financial system and its processes be clarified in a way that makes sense to the average person. P.J.J. Pinto claims that if this theory is effectively used, it may save expenses. According to the flexibility principle, the financial organization must acquire the ability to adapt to changes in work flows, demographics of its workforce, and physical infrastructure.

# The Code of Conduct, Regularity, and Discipline

According to the code of conduct, public financial institution leaders must behave morally and model high ethical standards for others to follow. For instance, income tax authorities might effectively deter tax evasion by serving as moral role models.

According to the discipline concept, every member of a public financial organization is required to uphold the goals, rules and regulations, policies, processes, and programs. Without strict financial discipline, no organization can run efficiently. The enforced discipline used by practicing administrators is prone to producing unfavorable results. Self-control or voluntariness are what are required. According to the concept of regularity, no public organization, including financial institutions, can afford to operate irregularly. We must keep in mind that the administrative procedure is ongoing.

## The idea of accountability and public trust

As a public trust, financial administration receives and distributes public monies. However, it is relatively weak and may result in the exploitation of these monies for private gain. Therefore, financial management must be held accountable in front of the public for the right use of finances at many levels, including political, legal, administrative, organizational, professional, moral, and aspirational. Here, accountability refers to being responsible for my actions and upholding the official's confidence.

## Public financial management in the UK, the USA, and India

The general topics of monetary policy, fiscal policy, public debt, the utility and importance of budgets, the budgetary process, and financial accountability are explored in relation to the public financial administration of the UK, the U.S., and India.

## Financial Policy

In order to preserve price stability, lower inflation, and achieve high economic development, a country's monetary authority, often a central bank, manages the amount of money available in the economy by manipulating interest rates. A healthy monetary policy guarantees that different economic sectors have enough tokens or authority to conduct their transactions. It serves as the foundation for fiscal policy, which impacts monetary policy and gives it a course to follow. While fiscal policy is primarily concerned with development, infrastructure work, policy formulation, and budget legislation, monetary policy assists in maintaining a country's money supply and economy. A monetary policy is modified periodically to fight inflation, deflation, price increases, supply and demand imbalances, etc. by removing surplus cash or injecting cash into the market as needed. A solid monetary policy aids the government in deciding on its fiscal strategy and the amount it will raise through taxation and spend via spending. While monetary policy assists in controlling and maintaining the money supply, fiscal policy assists in bringing money into the market. The RBI, the nation's central bank and monetary authority, is in charge of managing the country's monetary policy in India.

The supply of money, interest rates, open market operations, cash reserve ratios, statutory liquidity ratios, bank rate policies, credit ceilings, credit authorization schemes, moral suasion, and reportates and reverse reportates are among the major operations and techniques used by the RBI to carry out its monetary policy and advance the objectives of economic growth. The supply of money, interest rates, open market trading, cash reserve ratio, statutory liquidity ratio, bank rate policy, credit ceiling, credit authorization scheme, moral persuasion, repo rate, and reverse repo rate are all components of the monetary policies of the United Kingdom, United States of America, and India.

## **Public Loaning**

When there is a budget deficit, which occurs when government spending exceeds its income or revenue, the government turns to the public for borrowing money. This borrowing takes the form of government-issued Treasury Bills, Post Office Savings Certificates, National Saving Certificates, Provident Fund, Fixed Deposits, and other types of Public Borrowings for the duration that the person takes it out for. Additionally, governmental borrowing reduces inflation and removes the people's surplus and unneeded buying power during an inflationary time. However, if even that fails to cover the remaining portion of the budget deficit, the government must borrow money from the Reserve Bank of India, a practice known as deficit financing. The government benefits from deficit financing because it enables them to quickly satisfy their resource shortage needs and because the interest they pay to the RBI in exchange for their borrowings is repaid to them in the form of profits. However, deficit financing entails printing new money through the RBI to give to the government. This results in the injection of excess money supply into the market through government activities, which causes money to become concentrated in the hands of a small number of people who can afford it. As a result, consumption rises, reducing supply, which in turn causes prices to rise, or inflation as it is known more commonly. Inflation results from deficit finance, thus.

## Debt owed by the public

The amount of money and interest that the government owes the general public as repayment for the money it borrowed from them is referred to as public debt. It has been steadily increasing in emerging nations for a while now as a result of haphazard budgeting and unanticipated events that result in a less than ideal execution of even a decent budget. Both internal and external public debt are possible. Internal has already been covered. When a nation's government borrows money from international organizations like the World Bank and International Monetary Fund, etc., this is known as having external debt.

## 3. CONCLUSION

Digitalization, which is transforming the way financial data is gathered, examined, and used, is one of the most noticeable developments. Transparency is being improved, financial procedures are being streamlined, and governments are now able to make data-driven choices immediately thanks to digital tools and technology. Another notable development that is turning the attention away from inputs and toward results is performance-based budgeting. To make sure that funding is going to projects and initiatives that really produce outcomes, governments are increasingly using performance metrics and assessment methods. As governments acknowledge the need of taking social and environmental factors into account when making financial decisions, sustainability financing is becoming more and more popular. Sustainable budgeting, social impact investment, and green bonds are becoming important elements of governmental financial plans. Increased public involvement and confidence in public financial management are being facilitated through tools for transparency and accountability, such as participatory budgeting and open data programs.

#### **REFERENCES:**

- M. E. Mancilla Rendón and T. N. Plascencia Cuevas, "The presentation of government [1] financial information with budgets of income and expenditure on debt in the state public administration local," Nov. Sci., 2015, doi: 10.21640/ns.v7i15.337.
- M. A. A. Aziz, H. A. Rahman, M. M. Alam, and J. Said, "Enhancement of the [2] Accountability of Public Sectors through Integrity System, Internal Control System and Leadership Practices: A Review Study," Procedia Econ. Financ., 2015, doi: 10.1016/s2212-5671(15)01096-5.
- [3] L. A. Muñoz and A. P. R. Bolívar, "Determining factors of transparency and accountability in local governments: A meta-analytic study," Lex Localis, 2015, doi: 10.4335/13.2.129-160(2015).
- B. E. P. Thapa, B. Niehaves, C. E. Seidel, and R. Plattfaut, "Citizen involvement in [4] public sector innovation: Government and citizen perspectives," Inf. Polity, 2015, doi: 10.3233/IP-150351.
- M. R. Norfariza, F. A. G. Muhammad, and S. Saedah, "Development of an effective [5] school-based financial management profile in Malaysia: The Delphi method application," Educ. Res. Rev., 2015, doi: 10.5897/err2015.2201.
- Niswatin, "Refleksi Kinerja Manajemen Perbankan Syariah Dalam Perspektif [6] Propos., Amanah: Sebuah Studi Fenomenologis," PhD2015. 10.1017/CBO9781107415324.004.
- [7] N. Aziz, S. H. Wee, and Z. Mahmud, "Exploring the Attitude of Managers towards Key Performance Indicators (KPIs) in Response to Public Sector Change: A Rasch Analysis," J. Econ. Bus. Manag., 2015, doi: 10.7763/joebm.2015.v3.166.

- [8] P. G. Forest, J. L. Denis, L. D. Brown, and D. Helms, "Health reform requires policy capacity," *International Journal of Health Policy and Management*. 2015. doi: 10.15171/ijhpm.2015.85.
- [9] G. Noto and C. Bianchi, "Dealing with multi-level governance and wicked problems in urban transportation systems: The case of palermo municipality," *Systems*, 2015, doi: 10.3390/systems3030062.
- [10] R. Raudla, E. Karo, K. Valdmaa, and R. Kattel, "Implications of project-based funding of research on budgeting and financial management in public universities," *High. Educ.*, 2015, doi: 10.1007/s10734-015-9875-9.

# **CHAPTER 8** A BRIEF DISCUSSION ON CLASSIFICATION OF PUBLIC DEBT

Anshu Chauhan, Assistant Professor Teerthanker Mahaveer Institute of Management and Technology, Teerthanker Mahaveer University, Moradabad, Uttar Pradesh, India Email Id-anshuchauhan1411@gmail.com

#### ABSTRACT:

The classification of public debt is a crucial aspect of fiscal management in modern economies. This paper explores the various dimensions and criteria used in the classification of public debt, shedding light on the significance of categorizing government obligations. It delves into distinctions based on maturity, ownership, purpose, and currency denomination, among other factors. Through an in-depth analysis, this study provides insights into how these classifications affect debt management strategies, risk assessment, and policy formulation. Furthermore, it discusses the evolving nature of public debt classification in response to changing economic conditions and global financial dynamics, emphasizing its importance for policymakers, economists, and financial practitioners. The classification of public debt is an indispensable tool in understanding, managing, and policymaking in the realm of government finance. This paper has examined the various criteria used to categorize public debt and the implications of such classifications. Maturity-based classifications, which categorize debt by its time horizon, are crucial for debt management strategies. Short-term debt may offer flexibility but can carry refinancing risks, while long-term debt provides stability but may limit fiscal maneuverability.

#### KEYWORDS:

Credit Rating, Debt Ceiling, Debt Service, External Debt, Fiscal Sustainability, Government Borrowing.

#### 1. INTRODUCTION

Reproductive and non-reproductive debt, voluntary and required debt, internal and external debt, and long-term and short-term debt are the different categories of public debt[1], [2]. Reproductive debt is when money is borrowed to fund an infrastructure project, such as a railroad, irrigation system, or other facility that will be utilized by the public, generate tax income for the government, and so on. On the other side, unproductive debt is the term used to describe borrowings used to cover expenses such as war, etc. that will not result in any immediate income when they are paid off. When the public is free to choose whether or not to lend money to the government, this is known as voluntary debt. When the public is legally required to contribute money, such as when the Compulsory Deposit Scheme was created in 1971, this is known as compulsory debt.

- 1. Debt both internal and external
- 2. Debt both internal and external has previously been discussed.
- 3. Debt both long-term and short-term
- 4. Short term debt is debt that must be repaid within a year, whereas long term debt must be repaid beyond a year.

## Usefulness and Vitality of a Budget

Budgets are useful and important as a tool for the legislature to exercise financial control over the executive, as a tool for administration to carry out its duties in accordance with the approved budget, as an instrument of public policy for growth and welfare as well as for economic and social development, as a tool for the legislature to exercise accountability over the executive, and as a tool for implementing five-year plans[3], [4].

## **Financial Process**

At the federal level, the General Budget and Railway Budget are the two kinds of budgets that are submitted to the legislature for approval. They were split up in 1921 in order to maintain the business-oriented approach to railroad regulation and allow the railway to retain its profits after making the required yearly contributions. After the necessary information has been gathered from all ministries and departments and has been jointly examined by the controlling officers, the accountant-General, and the administrative departments, it is then evaluated by the Finance Ministry, and the Union Cabinet repeats the same procedure. For this reason, the government in Parliament is jointly responsible for the budget. After conferring with the Planning Commission to include the Plan goals and with the assistance of the CAG to get prior year account data, the Finance ministry then formulates the budget in the right manner. For the purpose of creating a budget for the next fiscal year that starts on April 1st, all of this work begins in September of the current year.

The State Finance Department creates the budget for each State, which is then submitted to the appropriate State Legislature for approval. The process is the same as it is for the Center. The finance minister delivers the budget in the Lok Sabha for approval by the Parliament once it has been created. Once presented to the parliament for approval, the Estimates Committee is tasked with determining whether or not this amount of money is indeed needed. They then submit their findings to the legislature to determine whether or not the monies requested are accurately calculated.

The budget document is then the subject of a general debate in parliament, followed by a vote on the request for grants. It is then again considered, and the Appropriation Bill is passed to allow the government to incur expenses from the Consolidated Fund of India. Following this, the revenue and taxation proposals of the budget are then discussed, and the Finance Bill is then approved, allowing the government to levy taxes and collect revenue. After a measure has been passed, the budget's implementation procedure starts.

The Finance Ministry then assumes control as it is in charge of the fund treasury. The relevant administrative ministries and departmental heads are then summoned to explain their strategies for using the monies that have been allotted or given, along with justifications for how much should be distributed to each of their departments and ministries. When it is ready and the plan is delivered to the Finance Ministry, the Ministries are then given specific rules and orders to follow on their spending and the money that is being distributed to them from the Treasury via the Finance Ministry. They are periodically checked on to guarantee responsibility. According to the concept of collective responsibility, the whole government must resign if a Finance Bill is rejected by the House[5], [6].

## Financial Responsibilities

Accounting, often known as financial accountability, is the process of documenting and keeping track of all State and Federal financial activities. The legislature and administration may use it to exert financial control over monies that have been given. It offers information on the government's financial situation and gives a detailed account of losses and gains to the exchequer. It also shows if the funds allocated by the legislature were used for the requested purpose and whether the aim was achieved or not.

#### Public Accounts' Subdivisions

Control Accounts, Proprietary Accounts, and Supplementary Detailed Accounts are the three categories for public accounts.

#### Accounts under Control

The government's financial activities including all expenditures and revenues are detailed in the Control Accounts.

## Personal Accounts

Proprietary Accounts are kept for internal control purposes, are not subject to external audit, and aid departments and ministries in making decisions.

#### Additional Detailed Accounts

Supplementary Detailed Accounts were created to enlighten the public about how the government operates in terms of expenditure by different departments. It is created after two to three years of real financing and is structured in a way that is simple to understand for the general audience.

# Roles in Accounting of the Comptroller and Auditor General

The office of the Comptroller and Auditor General oversees all accounting for both the Centre and the States. Each state has a designated Accountant General who works under the CAG and is responsible for maintaining the records of that state in his office before transferring them to the CAG for auditing. The Defence accounts are kept by the Finance ministry via the Financial Adviser and Military Accountant-General, while the Railway accounts are maintained independently under the Financial Commissioner of Railways.

## 2. DISCUSSION

The administrative office, where the real spending occurs, is where the first entry is made. It happens instantly. The Accountant General's office compiles a monthly summary of all financial transactions that are completed through the initial entry step of the relevant administrative office. At the AG office, the summary is properly classified and maintained under account heads like capital expenditure, revenue expenditure, revenue receipts, etc. Annual compilation at the AG's office All monthly reports supplied by the relevant administrative departments are compiled annually and kept at the AG office[7], [8].

#### Audit

The term "audit" refers to the systematic review of financial records conducted with the aim of confirming the legitimacy of financial transactions made by administrative departments working under the executive to ascertain the accuracy of its procedures as outlined in the budget approved by the legislature. According to the Government of India Act of 1935, the CAG, an independent constitutional body appointed by the President under his warrant and seal, performs the audit duty. The Government of Indian Audit and Accounts Order 1936, an executive order, governs Indian auditing instead of legislation or law. Presently, only the income tax revenues received are subject to CAG audit; all others are. The CAG creates the audit reports and then gives them to the President and Governor of the relevant State so that they may be presented to the Parliament and State Legislatures by the two individuals in turn. Once it has been accepted by the legislature, it is then submitted to the Parliamentary Accounts body, a standing body made up of lawmakers from both chambers, for a second

audit and review. This committee serves the same purpose in every state legislature. After that, the suggestions and results are brought to the House for discussion and further action.

## Accounting is distinct from auditing

The office of the Comptroller and Auditor-General of India merged accounting and auditing duties until 1976. In other words, he was in charge of compiling, maintaining, and auditing the finances, not only for the Central Government but also for the State Governments. This integrated system was seen as a remnant of British control and received criticism. For the reasons listed below, the Muddiman Committee, Inch Cape Committee, Simon Commission, Public accounting Committee, and Estimates Committee all proposed separating accounting from audit.

- 1. The Audit Department would be more effective as a result of the split since it would no longer be responsible for accounting duties and could instead focus only on auditing duties.
- Since the officers who authorized the payment would not be accountable for acknowledging the charge in an audit, the separation would eliminate the inherent risk of frauds and embezzlements.
- Since auditing is a quasi-parliamentary duty and accounting is an executive one, they should not be combined in the same office.
- The Comptroller and Auditor-General is required under the combined system to audit the accounts that he compiles. This puts him in a very awkward situation and goes against the norm of other contemporary governments that have divided the two duties.
- The split ensures that the departments in charge of accounting do not spend more than the amount authorized by the Parliament.
- The split would improve audit independence since the integrated system violates the independent auditing norm.
- Giving the Departments accounting responsibility will not only strengthen the accounting system but also make them accountable.
- By giving executive departments the accounting tasks, the two roles are separated, allowing for closer budgeting and more effective revision of estimates from them.
- The division makes it easier to utilize accounting for financial management and decision-making.

# Features of Departmentalized Management Accounting System

The Central Government adopted the new Departmentalization of Accounts plan in 1976, separating accounting from audit. The following are the key components of the departmentalized management accounting system:

1. The Comptroller and Auditor-General of India is now exclusively concerned with the auditing of the Central Government's accounts and has been freed of the duty of compiling and maintaining those accounts. He is still in charge of compiling and maintaining the accounts of the States, which have not separated accounts from audit.

- 2. The Administrative Departments have largely taken over the Treasury's payment and receipt-related duties. In other words, they are now in charge of paying their bills and keeping their books.
- 3. For all transactions involving the Ministry and its attached and subordinate offices, the Secretary of the Ministry is designated as the Chief Accounting Authority. He is entirely in charge of how the payment and accounting system functions and is also in charge of certifying the monthly accounts. He carries out this duty via and with help from the Ministry's Integrated Financial Advisor.
- 4. The Ministry's payment and accounting department is led by the Integrated Financial Advisor. He is in charge of the following on behalf of the Chief Accounting Authority:
  - a. Budget formulation for the ministry and its departments.
  - b. financial oversight.
  - c. Coordinating Ministry-approved payments.
  - d. Consolidation of the Ministry's overall accounting.
  - e. Creating appropriation accounts for the grants within the ministry's authority.
  - f. The implementation of an effective management system that is best suited to the operational needs of the Ministry and its Departments.
  - b. An internal review of the accounts and payments.
  - h. Ensuring account correctness and operational efficiency.

The Chief Controller of Accounts, the Controller of Accounts, the Principal Accounts Officers, and the Heads of Pay and Accounts Offices support the Integrated Financial Advisor in carrying out the aforementioned responsibilities.

## Organizations Taking Part in Financial Management

Legislative body and its standing committees, Executive Council, Financial Management Board, Minister of Finance, Secretary of the FMB/Comptroller General, Financial Management Board Secretariat, Department of Finance, Ministers, Department Heads, and Executive Finance Officers are the organizations involved in public financial administration.

# Standing Committees of the Legislature

The Legislature and its standing committees determine the general goals of the government and evaluate and approve the yearly capital budget projections. The standing committees examine and make recommendations on the revenue sources available to the government, the financial effects of current and proposed government programs, the expenditure appropriations proposed in the budget estimates, capital project plans in consultation with affected communities and specific Assembly Members who represent those communities, the terms and conditions of borrowing, lending, and investing funds, and the government accounts submitted to the Leg.

## **Governing Council**

Program priorities are set by the Executive Council, which also offers general guidance for managing programs. The Executive Council is the highest formal branch of the executive branch. It is the section of the executive branch responsible for carrying out official government functions. Conventionally, the Executive Council is made up of all Crown Ministers, whether they are in or out of Cabinet. The Executive Council is presided over by the Governor-General, who is not a member of it. Ministers are initially appointed as Executive Councillors upon the swearing-in of a new Cabinet, after which they are given warrants for their specific Ministerial responsibilities. The Executive Council's main responsibility is to advise the Governor-General on the necessary Orders in Council to implement the Government's decisions. Orders in Council, in addition to Acts of Parliament, are the primary way that the government puts decisions that need legal force into action. Additionally, the Executive Council convenes sometimes to conduct official state business.

# **Meetings**

Typically, the Executive Council meets on Mondays. The Executive Council advises the Governor-General to sign Orders in Council in a formal manner during meetings. In addition, the sessions provide Ministers a chance to update the Governor-General on any major political or constitutional matters that may have come up during the week[9], [10].

#### Executive Council's clerk

For serving the Executive Council and offering guidance as needed on constitutional concerns, the Clerk of the Executive Council is directly accountable to the Governor-General and the Prime Minister, the Governor-General's role; providing, coordinating, and monitoring official support and advice to, and consultation with, the Governor-General; facilitating, on behalf of the Governor-General, the constitutional processes of government that involve the Governor-General; attending each Executive Council meeting to observe its proceedings and maintain its records;

# **Board of Financial Management**

A committee of the Executive Council, the Financial Management Board was created in accordance with 3 of the FAA. Subject to directives from the Executive Council, it is in charge of the government's financial management and administration.

The Board is made up of the Minister of Finance and other Executive Council members that have been chosen by the Executive Council. The Student Union Treasurer, Policy Branch Controller, Student Union Board Controller, Hall Presidents' Council Treasurer, Club Coordination Council Controller, Judicial Council President, Student Business Board Manager, all Class Council Treasurers, Off-Campus Council President, and two Senators make up the Financial Management Board, or FMB. The Financial Management Board is in charge of upholding the budgetary guidelines set out in the Undergraduate Student Union Constitution. The Financial Management Board keeps an eye on organizations' financial activities for abuse of funding from undergraduate student groups and failure to adhere to established allocations.

## The Financial Management Board's authority and responsibilities

The Financial Management Board (FMB) is mandated by the Financial Administration Act to take action on all issues pertaining to the financial management and financial administration of the Government, including accounting and budgeting policies, the Public Accounts and the Estimates, controlling and recording financial commitments, assets, liabilities, expenditures, and revenues; assessing the effectiveness, economy, and efficiency of programs; and reviewing annual and long-term expenditure and revenue plans. A public official may get explicit instructions from the FMB about any of the aforementioned topics. The Act and Policy go into further detail on the powers and responsibilities of the FMB, including those

that may be given to public officials as explained in below and in compliance with 107 of the FAA.

# Public Officers are granted powers and duties by the Financial Management Board

The only powers and responsibilities that the FMB may assign to a public official are those that have been identified as transferable. The Delegation of Authority Regulations sometimes include prescription. On the FMB's advice, the Commissioner of the Northwest Territories establishes rules pertaining to topics relating to the Financial Administration Act.

## Finance Minister

The finance minister, one of the most senior positions in the Union Cabinet, is in charge of the nation's budgetary strategy. The yearly presentation of the Union Budget to Parliament, which outlines the government's spending and taxing priorities for the next fiscal year, is one of the Finance Minister's primary responsibilities as part of this. The finance minister also explains the allocations to several ministries and agencies via the Budget. He or she sometimes receives assistance from the Deputy Minister of Finance and the Minister of State for Finance.

## 3. CONCLUSION

To determine a government's vulnerability to external financial shocks and its capacity to handle its commitments without too depending on foreign creditors, ownership classifications that discriminate between domestic and foreign debt holders are essential. Policymakers may better assess the economic effects of debt by using classifications based on purpose, such as separating debt used for consumption from debt used for investment. Debt that is investedoriented may help the economy thrive, but debt that is consumption-oriented might create financial weaknesses. In particular in countries with volatile currencies, classifications of currency denominations that distinguish between domestic and foreign currency debt are crucial for controlling exchange rate risks and sustaining fiscal stability. The necessity for ongoing adaptation and improvement of debt management techniques is highlighted by the evolving nature of public debt categorization, driven by shifting economic circumstances and global financial dynamics.

## **REFERENCES:**

- M. Eberhardt and A. F. Presbitero, "Public debt and growth: Heterogeneity and non-[1] linearity," J. Int. Econ., 2015, doi: 10.1016/j.jinteco.2015.04.005.
- B. Égert, "Public debt, economic growth and nonlinear effects: Myth or reality?," J. [2] Macroecon., 2015, doi: 10.1016/j.jmacro.2014.11.006.
- N. Salti, "Income inequality and the composition of public debt," J. Econ. Stud., 2015, [3] doi: 10.1108/JES-01-2014-0015.
- [4] K. Megersa and D. Cassimon, "Public Debt, Economic Growth, and Public Sector Management in Developing Countries: Is There a Link?," Public Adm. Dev., 2015, doi: 10.1002/pad.1733.
- N. Mupunga and P. l. Roux, "Estimating the optimal growth-maximising public debt [5] threshold for Zimbabwe," South. African Bus. Rev., 2015.
- [6] H. Ibrahim, "Effect of External Public Debt on Economic Growth: an Empirical Analysis of East African Countries," Univ. Nairobi, 2015.

- [7] T. Mitze and F. Matz, "Public debt and growth in German federal states: What can Europe learn?," *J. Policy Model.*, 2015, doi: 10.1016/j.jpolmod.2015.02.003.
- [8] V. B. Nguyen, "The relationship between public debt and inflation in developing countries: empirical evidence based on difference panel GMM," *Asian J. Empir. Res.*, 2015.
- [9] M. González-Fernández and C. González-Velasco, "Shadow economy, corruption and public debt in Spain," *J. Policy Model.*, 2014, doi: 10.1016/j.jpolmod.2014.10.001.
- [10] V. K. Teles and C. Cesar Mussolini, "Public debt and the limits of fiscal policy to increase economic growth," *Eur. Econ. Rev.*, 2014, doi: 10.1016/j.euroecorev.2013.11.003.

# **CHAPTER 9** FEDERAL MINISTRY OF FINANCE AND COMPTROLLER **GENERAL: AN ANALYSIS**

Amit Kansal, Professor Teerthanker Mahaveer Institute of Management and Technology, Teerthanker Mahaveer University, Moradabad, Uttar Pradesh, India Email Id- amit.kansalmrt@gmail.com

#### ABSTRACT:

The roles of the Secretary of the Federal Ministry of Finance (FMB) and the Comptroller General are pivotal within the framework of government financial management. This paper explores the distinct responsibilities and functions of these two key positions, shedding light on their roles in fiscal governance and financial accountability. It delves into the specific duties of the Secretary of the FMB in overseeing financial policy formulation and implementation, as well as the role of the Comptroller General in ensuring transparency, efficiency, and compliance in financial operations. Through an analysis of their roles and responsibilities, this study provides insights into how these positions contribute to effective public financial management. Moreover, it underscores the importance of their collaboration in achieving fiscal goals and maintaining financial integrity within government institutions. The Secretary of the Federal Ministry of Finance (FMB) and the Comptroller General are central figures in the realm of government financial management, each playing distinct yet complementary roles that are essential for ensuring the responsible and transparent use of public resources.

#### KEYWORDS:

Accounting, Budget, Comptroller General, Financial Oversight, Fiscal Policy, Government Finance, Ministry of Finance.

#### 1. INTRODUCTION

According to the Financial Administration Act, the Minister of Finance must designate a member of the public service to serve as the Financial Management Board's secretary following the proposal of the FMB. A member of the public service must also be chosen by the Minister to serve as the Comptroller General. According to the Establishment Policy of the Financial Management Board Secretariat, the Secretary of the Financial Management Board is accountable to the Chair of the Financial Management Board for the proper conduct of Financial Management Board Secretariat business. The Secretary of the Financial Management Board is also responsible for performing the duties assigned by the Financial Management Board and the Comptroller. The Financial Management Board and the Minister of Finance jointly appoint the Comptroller General and Secretary of the Financial Management Board in line with Section 12 of the Financial Administration Act and Government policy. The Comptroller General is in charge of establishing the format and content of financial records and accounting systems for the Government, as well as creating and maintaining systems and procedures to ensure that all public funds are collected and properly accounted for, all public property is properly controlled, all disbursements are properly authorized, and any other financial matters that fall under the Comptroller General's purview[1], [2].

Other specific duties assigned to the Comptroller General under the Financial Administration Act include, but are not limited to, accruing liabilities and provisions for losses, designating accounting officers, prohibiting disbursements, charging expenditures to an interim appropriation when doing so would result in the appropriation being exceeded, establishing and overseeing the use of petty cash funds and imprest bank accounts, and making sure that the financial institution is in compliance with all laws and regulations [3], [4].

#### **Functions of the Chief Accounts Controller**

The Chief Accounting Authority for each Department is the Secretary, who is supported by the Chief Controller of Accounts and the Financial Adviser. The accounting department of the Ministry is overseen by the Chief Controller of Accounts, who is assisted by three other controllers of accounts, two deputy controllers of accounts, 36 senior accounts officers/pay and accounts, and roughly 300 other staff members at various levels.

The role of overseeing payments and accounting for the aforementioned five Departments has been delegated to the Chief Controller of Accounts. The transfer of funds to State Governments and Union Territories with Legislatures is one of the Chief Controller of Accounts, MOF's major responsibilities. Tax devolution, grants and loans, as well as the investment of NSSF's minor savings accumulation in State Securities, are a few examples. In addition to keeping track of public account revenues and withdrawals related to government programs like the Public Provident Fund, the Chief Controller of Accounts, MOF, also keeps track of the internal debt of the Government of India. Financial reporting is one of the Chief Controller of Accounts' other key responsibilities. The office of the Controller General of Accounts receives the monthly and yearly accounts for the Ministry of Finance for consolidation. A system of management accounts was envisioned under the Scheme of Departmentalization of Accounts. For the benefit of the Secretaries of each Department, the Chief Controller of Accounts produces monthly and quarterly evaluations of revenues and expenditures. The Chief Controller of Accounts is in charge of internal auditing; the Ministry of Finance's Internal Audit Wing also examines banks that handle government programs like the Public Provident Fund. Additionally, there are a few listed specific functions. Release of funds and monitoring of loan repayment to financial institutions, payment of pension to retirees of certain other nations who have settled in India, accounting of loans to foreign governments, preparation of a consolidated account of total receipts and payments of all Ministries/Departments for CGEGIS and calculation of interest of the Savings Fund and the Insurance Fund, and general oversight and supervision of the Staff Inspection Unit of the Go.

#### India's general auditor and comptroller

To fully comprehend Indian politics and governance, one must be well-versed in the workings of the government apparatus. You will become aware of this crucial position after reading the following. We shall learn more about this position's various facets as well as what it entails. Let's continue to look.

#### Governmental Review

An audit is a formal examination of the financial records of a company, usually by a third party. In the system of legislative financial oversight, the Government Audit is crucial in ensuring that the executive bodies retain spending and budget allocation within the limits set and for the approved reasons. It is essential that a third party independently examine government expenditure and determine if it complies with parliamentary restrictions. Without such a review, legislative oversight of the executive bodies' appropriations may be undermined. Additionally, the CAG is satisfied with the rationality, reliability, and economy of the expenditures on behalf of the Parliament.

# Powers and Responsibilities of the General Comptroller and Auditor

The Comptroller and Auditor General is in charge of assembling the Union's and each State's accounts from the initial and subsidiary accounts provided to the audit and accounts offices under his supervision by the treasuries, offices, or departments in charge of maintaining such accounts, as well as maintaining such accounts in relation to any of the matters mentioned in clause as may be required[5], [6].

Given that the President, with regard to the Union's accounts, and the Governor of a State, with regard to the State's accounts, may, by order, relieve him of the duty of compiling the accounts of any specific service or department of the Union or of a State, as the case may be, it is further provided that the President may, following consultation with the Comptroller and Auditor General. Where, under any arrangement, a person other than the Comptroller and Auditor General has been in charge of compiling the accounts of any specific service or department of the Union or of a State, or of maintaining the accounts of any specific class or character, before the commencement of this Act. This arrangement shall remain in effect despite anything in sub, unless it is terminated in the circumstances referred to in clause by an order of the President or the Governor of the Slate, as the case may be, and in the circumstances referred to in clause by an order of the President.

# Secretariat of the Financial Management Board

In order to ensure effective, efficient, and cost-effective resource management, it is the responsibility of the Chairman of the Financial Management Board, with assistance from the Financial Management Board Secretariat, to manage and control the Government's financial and information resources as well as to offer analysis and advice to the FMB. The following lists the more particular duties of each FMBS Division.

#### Division of Governmental Accounting

- 1. To support government operations, develop financial policies, methods, and procedures.
- 2. Offer government agencies consolidated services for revenue, general accounting, credit evaluation, and collection.
- 3. Create the Public Accounts and provide accurate and timely financial reports, as well as details on the financial situation and performance of the Government.
- 4. Establish procedures to protect the material and financial assets of the government.
- 5. Where necessary, monitor and enforce the financial laws and regulations of the government.
- 6. As agreed, provide boards and agencies consolidated revenue, general accounting, and financial reporting support services.
- 7. Offer the FMB financial data and guidance to help it make wise judgments about allocating, controlling, and managing government resources.
- 8. Offer information and guidance on the control and management of government resources to departments and agencies.
- 9. As required by the Financial Administration Act, assist the FMB in establishing estimates; create and organize all relevant procedures and paperwork.

- 10. Help the FMB run meetings, review submissions, create agendas, and keep an eye on how decisions are being carried out.
- 11. Offer services for internal program review.
- 12. Offer assistance with program and organization design.
- 13. Offer internal auditing support.
- 14 Provide an electronic data processing policy and government-wide informatics plan.

The Prime Minister is directly responsible for the Cabinet Secretariat. The Cabinet Secretary, who serves as the ex-officio Chairman of the Civil Services Board, is the administrative head of the Secretariat. Secretarial support for the Cabinet and Cabinet Committees, as well as Rules of Business, are among the tasks assigned to the Cabinet Secretariat under the Government of India Rules, 1961. The administration of the Government of India Rules, 1961 and the Government of India Rules, 1961 is the responsibility of the Cabinet Secretariat, which also ensures efficient business operations in Ministries and Departments. By providing inter-ministerial coordination, resolving conflicts between Ministries and Departments, and fostering consensus via the use of standing and ad hoc Committees of Secretaries, the Secretariat supports decision-making in government. One of the duties of the Cabinet Secretariat is to manage significant crisis situations in the nation and to coordinate the actions of several ministries in such a circumstance[7], [8].

#### **Assistance for Cabinet Committees**

The Cabinet Secretariat provides secretarial support to the Cabinet and Cabinet committees, which includes convening meetings as directed by the Prime Minister, preparing and distributing the agenda, distributing papers pertinent to cases on the agenda, preparing the record of discussions, circulating the record of discussions with the Prime Minister's approval, and monitoring implementation. The documents from Cabinet sessions are kept safe by the Cabinet Secretariat.

# The encouragement of intermenstrual coordination

Coordination is necessary for inter-ministerial issues such as resolving disagreements, overcoming delays, coordinating administrative activity, and coordinating policies. Although each Ministry must take independent action to expeditiously execute Government objectives, plans, and programs, when inter-ministerial collaboration is required, they often enlist the Cabinet Secretariat's support. The Committees of Secretaries meetings are where the inter-Ministerial issues are discussed. For the purpose of debating particular issues and recommendations coming from different Secretaries to the Government, committees are established, and sessions are presided over by the Cabinet Secretary. These committees have been successful in removing obstacles or securing intermenstrual cooperation. The COS's deliberations are based on a document written by the primary Department involved and, if applicable, another Department with a different viewpoint that provides a supplemental note. The COS makes consensus judgments or recommendations. The Departments get notice of these proceedings and monitor them. It also performs other crucial duties including monitoring, coordinating, and pushing new policy ideas.

#### 2. DISCUSSION

Since the Cabinet Secretary also serves as the head of the civil service, the Departments see the Cabinet Secretariat as a helpful tool for fostering inter-Ministerial collaboration. Through a system of monthly DO letters, Ministries/Departments inform the Cabinet Secretary of significant issues/developments relevant to their own Ministry/Department. The Cabinet Secretariat also receives a monthly report from Ministries/Departments that includes information on a wider range of topics, including significant policy matters, compliance with CoS decisions, sanctions for prosecutions that have been pending for more than three months, deviations from ToB Rules, the implementation of e-Government, etc.

#### Division of Finance

In addition to overseeing the Government's entire investment program in light of cash flow and surplus requirements as well as the need to balance yield and risk in its investment portfolio, the Department of Finance is specifically responsible for risk management, insurance, banking, borrowing, and lending. It also assists in developing the Government's revenue framework by analyzing current and projected taxes as well as other revenue sources. It also manages tax programs like the tobacco tax[9], [10].

#### **Ministers**

The Financial Administration Act delegates certain major financial management duties to the Financial Management Board. However, each Minister is also tasked with making sure that the financial affairs of his or her ministry are appropriately managed in compliance with the Act and the rules under subparagraph 11 of the Act.

# Directors of each department and chief financial officers

The overall financial administration of their departmental programs is the responsibility of the department heads and executive finance officers.

# **Charge of Finances**

A company's chief financial officer is the top executive in charge of overseeing its financial operations. The Chief Financial Officer is responsible for managing cash flow, budgeting the company's finances, identifying the firm's financial strengths and shortcomings, and coming up with remedial measures. Because they are in charge of overseeing the accounting and finance departments and making sure that the company's financial reports are correct and finished on time, the CFO is comparable to a treasurer or controller. Many people hold the CMA title.

# A Chief Financial Officer's Responsibilities

Although the Chief Financial Officer reports to the Chief Executive Officer, he or she has a substantial impact on the capital structure, investments, and revenue and cost management of the business. The Chief Financial Officer collaborates with other top management and is crucial to a company's long-term success. The Chief Financial Officer, for instance, could provide advice on the campaign's funding options or guarantee that it is possible when the marketing department wishes to begin a new campaign. The Chief Executive Officer may get help from the Chief Financial Officer with financing applications, cost-benefit analyses, and projections. A Chief Financial Officer often holds the third-highest position in a firm in other sectors and the top one in the financial sector. A company's president, chief operational officer, or chief executive officer may all be the chief financial officer.

## Treasury in the UK and the US Bureau of Budget

#### **Economic Situation**

The Office for Budget Responsibility's significant improvement in the state of the public finances highlights the effectiveness of the government's financial management and the

strength of the economic recovery since 2010. In addition to putting more people to work and lowering taxes for individuals, families, and companies, this has made the economy stronger and fairer while also bringing down the deficit and debt. While wages are growing at their fastest pace in ten years, unemployment is at its lowest level since the 1970s, during 3 million more people are employed thanks to the resilience of the labor market during the last eight years, and unemployment rates are lower than they were in 2010 across all UK regions and nationalities.

Because of the balanced approach the government has taken to managing the public finances and the diligent work of the British people, this Budget marks the government's three-year achievement of its budgetary obligations. The debt has begun to decline steadily for the first time in a generation, and the deficit has reached its lowest point since 2001. These solid foundations serve as the basis for the Budget. The government is stepping up efforts to secure a bright future as the UK gets ready to leave the EU by bolstering public services, assisting companies, and raising living standards across. A temporary increase in the Annual Investment Allowance to £1 million and the creation of a new allowance for investments in non-residential structures and buildings will support business by providing additional incentives to invest in the short- and long-term. To ensure that large, established digital services companies pay their fair share, a 2% tax on the revenues of search engines, social media platforms, and online marketplaces will be implemented, reflecting the value they derive from these services.

The UK economy has strong fundamentals and has expanded year since 2010. Both employment and real salaries are soaring to almost record levels. At 4.0%, the unemployment rate is the lowest it has been since 1975. The UK economy is one of the most competitive in the world and a desirable location for foreign investment. The OBR has increased its projection for cumulative growth compared to the Spring Statement 2018 and anticipates that the UK economy will expand during the whole period of the forecast. Additionally, the OBR anticipates greater employment levels than at Spring Statement in each of the anticipated years. The pace of productivity growth has accelerated since the spring statement and is now at its highest level since 2016, although it is still below the level seen before the financial crisis. In addition to the major actions the government has previously made to raise productivity over the long term, this Budget increases investment in housing, transportation, digital infrastructure, and research and development.

#### **Future of Public Finances**

Since 2010, the government has significantly improved the state of the public finances, which have now reached a historic turning point. The debt has started to shrink consistently for the first time in a generation, and the deficit has been cut in half. Compared to the Spring Statement of 2018, the underlying budgetary picture has significantly improved. With a structural deficit below 2% and reducing debt in each of the anticipated years, the OBR affirms that the government has completed its fiscal obligations three years ahead of schedule. The state finances are still exposed to economic shocks due to the excessive level of debt, which also results in high debt interest expenses. In order to improve the UK's economic resilience and lessen the burden on future generations, it is crucial to keep cutting down on borrowing and debt. By taking a balanced approach to fiscal policy, the government is able to cut taxes for millions of households, increase overall spending and investment in other public services, fund the NHS for the long term, and reduce borrowing compared to the Spring Statement 2018 while ensuring debt is declining in each of the forecast years.

#### **Create a New Economy**

Public investment will be at its greatest level during this parliament that has been maintained over a long period of time. By extending it for one additional year and raising it to £37 billion, the Budget contributes extra money to the NPIF. The Budget also details the next phases in the statewide deployment of full fiber internet as well as the largest-ever road investment package and an extra £770 million to upgrade city transportation systems. The key to unleashing productivity growth and increasing housing affordability is to build more homes in the appropriate locations. The administration unveiled a comprehensive set of new policies at the Autumn Budget 2017 and this Budget lays out further measures to realize this objective. The government's dedication to creating an economy that increases the prosperity and real incomes of people throughout the UK is evident in the Budget. It announces further information on the National Retraining Scheme and steps to enhance the adoption of apprenticeships, with the explicit objective of producing well compensated and highly skilled employment. The Budget also promises £1.6 billion in research and innovation, including investments in artificial intelligence, quantum computing, future manufacturing, and nuclear fusion, to build on the UK's position as a global leader in innovation and new technologies. The government supports business and entrepreneurship by facilitating private sector investment and assisting those looking to launch and expand their firms. This involves taking steps to increase pension fund investments in expanding businesses and enacting laws to increase corporate efficiency. By increasing UK Export Finance's direct loan program by £2 billion.

#### 3. CONCLUSION

The Secretary of the FMB is in charge of creating and carrying out financial policies, which are essential for a country's economic stability and health. They are also responsible for budget creation, managing public spending, and generating money. Making wise financial policy choices is crucial for national prosperity, social welfare, and economic development. The Comptroller General, on the other hand, acts as the protector of fiscal openness, effectiveness, and accountability. They are in charge of overseeing fiscal compliance, policing financial irregularities, and auditing government financial activities. The function of the Comptroller General is crucial for upholding the public's confidence, fighting fraud, and preserving the integrity of financial institutions. It is essential that these two jobs work together. A system of checks and balances is established within government financial management when the Comptroller General oversees and verifies the execution of the financial policy direction defined by the Secretary of the FMB. In conclusion, the Comptroller General and the Secretary of the FMB play crucial responsibilities in good public financial management. Their combined efforts are crucial for attaining budgetary stability, accountability, and openness, all of which will eventually be advantageous to the population they serve. The effective coordination of these responsibilities promotes the prudent and effective use of public resources and increases public trust in governmental financial operations.

# **REFERENCES:**

- L. B. Wood, "The bureaucratic politics of germany's first greek bailout package," Ger. [1] Polit. Soc., 2016, doi: 10.3167/gps.2016.340102.
- [2] I. G. Okafor, H. C. Ezeaku, and U. S. Ugwuegbe, "Relationship between Deposit Money Bank Credit and Economic Growth in Nigeria under a Var G-Causality Environment Related papers," IOSR J. Econ. Financ., 2016.

- [3] A. J. Weichenrieder *et al.*, "Panama Papers: Steueroasen im Visier-was ist noch legal, welche Mittel wirken gegen Missbrauch?," *ifo Schnelld.*, 2016.
- [4] M. Denk, P. Hackl, and N. Rainer, "String Matching Techniques: An Empirical Assessment Based on Statistics Austria's Business Register," *Austrian J. Stat.*, 2016, doi: 10.17713/ajs.v34i3.415.
- [5] Federal Ministry of Finance, "Climate Change and Financial Markets," Bundesministerium der Finanzen. 2016.
- [6] E. B. Shuvalova, L. A. Butenko, and J. A. Rudenko, "The internal control of tax," *Stat. Econ.*, 2016, doi: 10.21686/2500-3925-2016-5-72-78.
- [7] A. Povarova, "Problems and Specific Features of Sub-Federal Budgets Execution in 2015," Econ. Soc. Chang. facts, trends, Forecast / Экономические и социальные перемены факты, тенденции, прогноз, 2016, doi: 10.15838/esc.2016.4.46.8.
- [8] A. Daniel, A. S. Oluremi, O. Zekeri, and T. T. Ombugu, "Assessment of the Contributions of Local Governments Finance to Local Governments Budget in Nigeria," *Res. J. Financ. Accounting Online*), 2016.
- [9] S. H. Adamu, "Immediate and Long Term Strategies for the Water Sector (2016 2030)," in A Presentation by the Honourable Minister, Federal Ministry of Water Resources August 2016, 2016.
- [10] M. Y. Bashir, "Effects of Treasury Single Account on public finance management in Nigeria," *Res. J. Financ. Account.*, 2016.

# **CHAPTER 10** EXPLORING THE PRINCIPLES AND KEY COMPONENTS OF FAIR AND SUSTAINABLE TAX SYSTEM

Gurleen Kaur, Assistant Professor Teerthanker Mahaveer Institute of Management and Technology, Teerthanker Mahaveer University, Moradabad, Uttar Pradesh, India Email Id-gurleenkaur234gk@gmail.com

#### **ABSTRACT**:

A fair and sustainable tax system is a cornerstone of modern societies, supporting government revenue generation while promoting economic equity and environmental responsibility. This paper explores the principles and key components of a fair and sustainable tax system, including progressive taxation, tax efficiency, environmental taxation, and international tax cooperation. It examines how these elements interact to strike a balance between the need for government revenue and the imperative of fostering economic growth and social justice. Through case studies and real-world examples, this study underscores the significance of designing tax systems that not only fund government operations but also contribute to broader societal goals. Furthermore, it highlights the challenges and opportunities inherent in creating and maintaining such systems in an ever-changing global landscape. A fair and sustainable tax system is not merely a mechanism for raising government revenue; it is a powerful tool that can shape economic behavior, promote social equity, and address environmental concerns. This paper has delved into the principles and key components that underpin such a tax system.

# **KEYWORDS**:

Deductions, Environmental Taxes, Equity, Excise Taxes, Progressive Taxation, Property Taxes, Regressive Taxation.

#### 1. INTRODUCTION

In order to ensure that everyone continues to pay their fair share of tax and to enable individuals to retain more of their earnings, the government is working toward a fair and sustainable tax system that takes into account how people work and how companies are run. The government's pledge to raise the Personal Allowance to £12,500 and the higher rate threshold to £50,000 in April 2018, one year earlier than anticipated, and lower taxes for 32 million individuals, is fulfilled in the Budget. Beer, cider, and spirit duty rates as well as fuel taxes will remain fixed. Additionally, the Budget offers firms a tax structure that is more competitive. This includes encouraging business investment with a new structures and buildings allowance, a temporary increase to the Annual Investment Allowance, and supporting high streets as they adjust to people's changing shopping habits by reducing business rates by a third for up to 90% of all retail properties. Only because the tax system is just and individuals and companies pay their fair share of taxes can we provide this additional help. Therefore, the Budget expands changes to the taxation of off-payroll labor to the private sector, creates a new digital services tax on major enterprises that profit from individuals who use them, and continues to take measures to prevent avoidance and evasion. The government will enact a new tariff on plastic packaging that will set a global standard in the fight against single-use plastic trash. This means that packaging that does not include enough recycled material will be charged, subject to consultation[1], [2].

# Supporting People and Public Services

The administration has been reducing debt while increasing funding for public services ever since 2016. The government has set up £5.8 billion between 2015 and 2018 to create additional school spaces, while the core schools' budget is at a record high this year at over £42 billion. At the Autumn Budget of 2017, an additional £6.3 billion was allocated to the NHS for frontline services and facility and building upgrades[3], [4].

The Budget continues the government's solid track record of boosting living standards and public services. Since 2010, funding for the NHS has increased annually, and the share of kids attending schools that are rated as exceptional or outstanding has increased from 66% to 86%. In addition to adhering to the NATO promise to spend 2% of GDP on defense and the UK's international and legal responsibility to spend 0.7% of GDP on official development aid, the government is nevertheless committed to defending the UK from external threats and maintaining public safety. The lowest paid have seen their salaries increase by 8% over inflation since April 2015, helped by the National Living Wage. Because of the government's balanced approach to managing the public finances, the Budget may also include more investments in urgently needed public services right away, as well as measures to raise takehome pay and help consumers stretch their dollars farther in an effort to raise living standards. The public services that are most important to the public are given a sizable additional investment in the budget. This includes additional funding for social care, to help local councils better support older people with care needs and to support more children to live safely at home; additional support for children and young people, including school supplies; and funding for a new multi-year budget for the NHS. These measures follow the Prime Minister's June 2018 announcement that the NHS budget would increase by £20.5 billion a year in real terms.

The government is dedicated to a welfare system that guarantees that work always pays, safeguards the most disadvantaged, is fair to the taxpayer and long-term viable. The Budget offers greater assistance to those switching to Universal Credit, and it raises the Work Allowance so that 2.4 million families may retain more of their income. The Budget goes farther to assist people today, even if improving production is the only way to enhance living standards in the long run. The government's top priority for spending money is the NHS. The government unveiled an extraordinary multi-year financing plan for the NHS in England in June, along with corresponding financial allocations. The NHS budget will increase by an average of £20.5 billion per year in real terms, or 3.4% annually, from £114.6 billion in 2017 to £147.8 billion in 2018, for a total UK-wide scorecard cost of £83.6 billion. In order to reach an agreement with the government, the NHS decided to provide a new long-term strategy this year. This Budget fully funds the monetary settlement that the government committed in June 2018. With the help of this agreement, the NHS will be able to prepare for the future and provide the top-notch treatment that the public demands. Every dollar spent on the NHS must be used wisely. To make sure the NHS performs its share in placing the health service on a more sustainable foundation, the government has set five financial requirements for the plan.

The strategy must outline how the NHS will achieve financial stability. The NHS will reduce the growth in demand for care through better integration and prevention, the NHS will reduce variation across the health system, improving providers' financial and operational performance, the NHS will better utilize capital investment and its existing assets to drive transformation, and the NHS will achieve cash-releasing productivity growth of at least 1.1% a year. The government will take into account NHS recommendations for a multi-year capital plan to assist transformation and a multi-year financial plan for clinical training spaces, as was previously stated in June 2018. Additionally, the government will make sure that public health services promote longer, healthier lives for everyone. The 2017 Spending Review will reaffirm the budgets for these categories.

The government is dedicated to creating parity of regard between mental health and physical health services, making sure that persons in need of high-quality mental health care have access to it in settings that are suitable and secure. Over the next five years, funding for mental health services will increase as a percentage of the total NHS budget. These services will relieve some of the strain on ERs, police, probation, and other public agencies including social services. Additionally, they will make sure those with mental illnesses can work again and remain employed, which will increase both employment and production. The NHS will invest up to £250 million annually in new crisis services, such as 24/7 support through the NHS, crisis teams for children and young people in every region of the nation, comprehensive mental health support in every major A&E, additional mental health specialist ambulances, and more neighborhood services like crisis cafes. The NHS will also give priority to services for kids and teenagers, including nationwide crisis teams for teenagers and mental health support teams established in schools. Around 55,000 individuals with severe mental illness will have access to the Individual Placement Support program thanks to the NHS's expansion of its availability[5], [6].

To deliver people with life-threatening diseases and injuries to the skilled medical treatment they need, our air ambulance services work tirelessly around-the-clock, every day of the year. To support them in their endeavor, the government of England is making £10 million in capital financing available. In order to provide local communities with high-quality public services, local government is essential. Local councils will soon have additional authority from the government, providing them more options for how to best serve their community. For instance, councils will be able to generate more money locally for services. To enhance the financial viability of local authorities, the Budget allocates supplementary cash. The government has already made steps to support the establishment of an effective social care system in England. To facilitate the merger of health and social care, the government established the Improved Better Care Fund and unveiled the new adult social care precept. The government gave councils an extra £2 billion to spend on adult social care services in the Spring Budget of 2017. The government will include recommendations for adult social care in the next green paper as part of its longer-term commitment to placing social care on a more equitable and long-term basis.

The Budget allocates an extra £240 million for adult social care in 2016 and another £240 million in 2018. This will guarantee that patients may leave the hospital when they're prepared and enter a care environment that best suits their requirements. This will assist the NHS in clearing out the beds it will need this winter. The Budget allocates an additional £410 million for social care for adults and children in 2018. Local authorities should use these funds as needed to prevent demands on adult social care from placing an extra burden on the NHS. Local governments may utilize it to enhance the social services they provide to children, the elderly, and individuals with disabilities.

#### 2. DISCUSSION

In order to offer home aids and modifications for handicapped children and adults with low incomes, the budget allocates councils an extra £55 million for the handicapped Facilities Grant in 2018–19. Improvement in Children's Social Care To encourage more kids to remain at home securely with their family, the budget allocates £84 million over the course of five years to up to 20 local councils. Building on the knowledge gained from successful

innovation initiatives in Hertfordshire, Leeds, and North Yorkshire, this investment. The budget includes more funding to ensure that kids get the support, care, and education they need. This year, £400 million from the Budget will be available to schools across England to spend on buildings and equipment. The Budget includes funds for a £10 million regional study to examine retention strategies for math and physics teachers in their early careers.

The Budget allocates £200 million for a YEF to assist young people in staying away from a life of violence, building on the Serious Violence Strategy, which was unveiled in April 2018. Specifically working with those most at risk of adolescent violence to prevent them from developing into severe offenders, the YEF will support initiatives for 10 to 14-year-olds in England and Wales for a minimum of ten years. The Contes Fund's first wave will get £35 million from the government. This is a competitive fund that content creators may use to promote the creation of fresh, high-quality children's television and radio programming. The Public Service Leadership Taskforce's proposals, which were released with the Budget and were presided over by Sir Gerry Grimstone, are well received by the administration. A new Center for Public Service Leadership will be established and operated with £21 million from the budget to serve as a hub for the training of public service executives. The Center will assist managers in enhancing productivity and changing the results of the services they provide[7], [8].

#### **Security and Defense**

The administration is taking further measures to guarantee that our armed forces and police can react to evolving threats and maintain national security. The government is still committed to replacing outdated, expensive, and unsuitable jail housing with new, adequate facilities. For the years 2017–18 the Budget adds £1 billion for the Ministry of Defense. Defense will have benefited from an extra £1.8 billion during the fiscal years 2014 and 2015 in addition to the money announced in March 2018. By prioritizing crucial capabilities like offensive cyber, anti-submarine warfare, and the nuclear deterrent, this will guarantee that our elite armed forces can continue to modernize and counter these threats. The Budget allocates an extra £160 million for counterterrorism police in 2016 to make sure that authorities throughout the nation are well-equipped to collaborate with our communities and protect residents. The development of HM jail Glen Parva will be funded by the budget, which also includes £30 million this year to increase security and decency across the jail estate. The whole judicial system will also get an additional £21.5 million in funding.

#### **State-sponsored Development Assistance**

ODA funds will be increased by £230 million in 2014 and £190 million in 2014, in accordance with the pledge to spend 0.7% of GNI on official development assistance in each fiscal year, to reflect the OBR's updated GNI predictions.

#### Welfare

For the first time in decades, welfare expenditure has been brought under control thanks to changes made to the welfare system since 2010. Costs increased unacceptably from 1997 to 2010by £84 billion at current values. Because working was not always profitable, the previous welfare system also prevented individuals from finding employment. The old welfare system is being replaced by Universal Credit, a more straightforward system that rewards employment, protects society's most vulnerable members, and is equitable to taxpayers. The government is implementing Universal Credit gradually and cautiously, and essential adjustments have been made. The Budget announces further improvements to make sure the system works for everyone prior to the future extension of Universal Credit[9],

[10]. The Work Allowance, which families with children and individuals with disabilities may earn before their Universal Credit award starts to be removed, will rise by £1,000 starting in April 2016, according to the Budget. Thus, 2.4 million families will be able to retain an additional £630 in yearly income.

The Budget includes a comprehensive package of additional help for claimants as they make the switch to Universal Credit as a result of the government taking into account stakeholder comments on the program. The government will expand this provision to cover the incomerelated components of Jobseeker's Allowance, Employment and Support Allowance, and Income Support.

This decision builds on the Autumn Budget 2017 announcement that claimants of Housing Benefit will receive an additional payment providing a fortnight's worth of support during their transition to Universal Credit. With effect starting in July 2017, this will help around 1.1 million applicants.

The government is also extending the 12-month grace period to all gainfully self-employed persons in order to ease the transition to Universal Credit for all self-employed people, providing claimants time to expand their enterprises to a sustainable level. Beginning in July 2016, this will be completely implemented starting in September 2016. The maximum rate at which deductions from a Universal Credit award may be made will drop from 40% to 30% of the basic amount as of October 2016. As a result, persons receiving Universal Credit will be helped to repay debts in a manner that is more enduring and manageable. The government will also extend the grace period for advances from 12 to 16 months starting in October 2017.

# Funding for the Actions that were Already Announced

The Budget also includes funds for the declarations made by the Secretary of State for Work and Pensions in support of the implementation of Universal Credit in April and June 2018. This extended current support for non-parental carers and adopters in tax credits and Universal Credit and improved protections for those receiving the Severe Disability Premium to provide additional support as Universal Credit is implemented. It also provided additional protections for welfare claimants, including improvements to transitional protection for those moving onto Universal Credit. These adjustments will be implemented by the administration gradually and cautiously. The implementation timeline has been revised in response to criticism on Universal Credit; it will now start in July 2016 as scheduled. It will continue to effect significant earnings spikes until April 2017, when it will return to affecting earnings spikes of £300. The scope of the surplus earnings policy under Universal Credit will also be temporarily curtailed.

# **Housing Assistance**

The government keeps making sure that housing assistance is directed to the people who need it most. In order to guarantee that this transition coincides with the complete implementation of Universal Credit, the government will postpone by three years the transfer of rent assistance from Housing Benefit to Pension Credit. The government has opted to continue paying assisted housing via the welfare system, as it had previously promised in August 2018, as opposed to switching to a local funding model. In accordance with the government's March 2018 announcement, which was made by the Secretary of State for Work and Pensions, automatic eligibility to housing assistance for those aged 18 to 21 would be restored. As a result, this group will be qualified to apply for housing expense assistance under the Universal Credit program.

#### Death of a parent Pay and Leave

For workers who experience the loss of a child under the age of 18, or a stillbirth after 24 weeks of pregnancy, the government will establish a new legal right to two weeks of leave. Parents who are working will also be eligible to claim income for this time period if they match the requirements. This entitlement will become effective. The government decided to extend the availability of childcare vouchers to new applicants for an additional six months, until October 2018, after hearing the concerns of parents and MPs over the switch from taxfree daycare to childcare vouchers. This gave Tax-Free Childcare more time to take hold and gave families more time to comprehend their rights. According to the Industrial Injuries Advisory Council's recommendation, Dupuytren's contracture will be added to the current list of more than 70 specified disorders for which Industrial Injuries Disablement Benefit is given. The average annual gain for eligible claimants is nearly £1,200. The government is dedicated to increasing productivity since it is the surest way to achieve sustainable development and greater living standards in the long run. The Budget takes further steps to create a strong and flourishing economy by increasing the minimum wage and providing assistance to those who are worried about their immediate living expenses.

#### Better terms for employees

Since 2015, thanks to the National Living Wage (NLW) and National Minimum Wage (NMW), the lowest workers have enjoyed an 8% increase in pay over inflation. Subject to continued economic development, the government wants the NLW to equal 60% of median wages. In accordance with the independent Low Pay Commission's recommendations, the government will raise the NLW by 4.9%, from £7.83 to £8.21, starting in April 2016. According to the LPC, this will help almost 2.4 million jobs. A full-time minimum wage worker's yearly wages will have grown by more over £2,750 overall since the NLW was implemented in April 2016. The government will also accept all of the LPC's recommendations for the other NMW rates to take effect in April 2011. These recommendations include raising the rates for those aged 21 to 24 by 4.3% from £7.38 to £7.70 per hour, for those aged 18 to 20 by 4.2% from £5.90 to £6.15 per hour, for those aged 16 to 17 by 3.6% from £4.20 to £4.35 per hour, and for apprentices by 5.4% from £3.70 to £3.90 per hour. The administration wants to put a stop to poor pay. The government will define the LPC's mandate for the years after 2017. On this additional mandate, it will confer with the LPC and others in the coming months. As it formulates policy, it will consider any possible effects on employment and economic development. From April 2017 forward, the government will continue the NEA. Benefit claimants who want to launch or grow their company may get help and coaching from the NEA.

The government aims to help people get greater value for their money. With less red tape and improved protection against obtrusive calls thanks to the budget, customers will have more options when choosing where to spend their money. By the end of 2018, a new 26-30 railcard will be available, giving 4.4 million people in England, Scotland, and Wales between the ages of 26 and 30 a one-third discount. A more simplified procedure for paying travelers impacted by train delays is confirmed by the budget. Future rail franchises will be required to have a one-click delay repayment system, which will be accessible to passengers with season tickets and prior purchase. National Trading Standards will get more cash to expand its programme supplying call blocking equipment to vulnerable individuals as part of the government's efforts to combat nuisance calls. One of the most popular techniques for starting pension fraud is cold phoning. Along with the Budget, the government is issuing a response to its consultation in an effort to assist consumers avoid scammers. Additionally, rules banning cold calling for pensions will soon be put into effect. The regulations governing where and how marriages may take place are obsolete in England and Wales. To provide contemporary couples with significant alternatives, the government has requested the Law Commission to provide suggestions for a more straightforward and equitable approach. To do this, it will be vital to examine ways to cut superfluous red tape and minimize the price of wedding venues for couples.

#### 3. CONCLUSION

Achieving economic justice requires progressive taxation, which imposes a bigger cost on people with higher earnings. It promotes economic equality and wealth redistribution while ensuring that crucial public services are appropriately supported. Tax efficiency decreases administrative expenses and eliminates tax evasion by placing an emphasis on simplicity and effectiveness in tax collection. An effective tax system makes sure that the government is able to raise the necessary funds with the least amount of disruption to the economy. Environmental taxes is becoming more widely acknowledged as a key component of sustainability.

Taxing environmentally harmful activities, such carbon emissions, may encourage ecofriendly behavior and provide money for environmental programs. In a linked society, international tax cooperation is essential. In order to ensure that multinational firms pay their fair share of taxes, cooperation between states helps fight tax evasion, base erosion, and profit shifting. A fair and sustainable tax system is not easy to establish or maintain. Finding the ideal balance between taxation and economic expansion may be challenging. Tax reform initiatives may be complicated by political factors, entrenched interests, and global economic forces.

#### **REFERENCES:**

- [1] J. Pántya, J. Kovács, C. Kogler, and E. Kirchler, "Work performance and tax compliance in flat and progressive tax systems," *J. Econ. Psychol.*, 2016, doi: 10.1016/j.joep.2016.08.002.
- [2] V. N. Nazarov, "Tax system: The concept and its legal content," *Math. Educ.*, 2016.
- [3] N. M. Eze, T. E. Iorwuese, and W. B. Abba, "The Challenges and Imperative of Tax System Reform in Nigeria," *Int. J. Econ. Financ.*, 2016, doi: 10.5539/ijef.v8n3p151.
- [4] K. Bachus, "How to tell green from grey? Towards a methodological framework for evaluating the greening of national tax systems," *Ecol. Indic.*, 2016, doi: 10.1016/j.ecolind.2016.04.009.
- [5] L. R. (2018) Watung, "Analisis Penerapan Pajak Dengan Withholding Tax System Terhadap Pajak Penghasilan Pajak 4 Ayat 2 Pada PT. Bank Sulutgo di Kota Manado," Anal. Penerapan Witholding Tax Syst. Pajak Penerangan Jalan di Kab. Minahasa Utara Pada PT. PLN Wil. Suluttenggo., 2016.
- [6] G. Giriuniene, L. Giriunas, and G. Cernius, "Tax system evaluation model in the context of entrepreneurship promotion: Theoretical aspect," *Int. J. Econ. Financ. Issues*, 2016.
- [7] T. Pope and T. Waters, A Survey of the UK Tax System. 2016.
- [8] D. Jayawardane and K. Low, "Taxpayer attitude and tax compliance decision in Sri Lanka," *Int. J. Arts Commer.*, 2016.

- [9] T. Budak, S. James, and A. Sawyer, "International experiences of tax simplification and distinguishing between necessary and unnecessary complexity," eJournal Tax Res., 2016.
- T. M. Le, "Measuring Efficiency and Productivity of Taxation: A Review of Tax [10] Mozambique," System in Case Stud. Bus. Manag., 2016, doi: 10.5296/csbm.v3i2.9710.

# CHAPTER 11 AN OVERVIEW OF SUPPORT FOR AFFORDABLE CREDIT

Ashish Juneja, Assistant Professor
Teerthanker Mahaveer Institute of Management and Technology, Teerthanker Mahaveer University,
Moradabad, Uttar Pradesh, India
Email Id-ashishjunejahr@gmail.com

#### ABSTRACT:

Support for affordable credit is a critical component of financial inclusion and economic development efforts worldwide. This paper explores the significance and mechanisms of providing accessible and reasonably priced credit to individuals and businesses, particularly those in underserved or marginalized communities. It delves into various approaches, including microfinance, community development financial institutions, government-backed loan programs, and innovative financial technologies, that facilitate affordable credit. Through an in-depth analysis, this study highlights the positive impact of affordable credit on poverty reduction, entrepreneurship, and overall economic stability. Moreover, it discusses the challenges and opportunities in ensuring that affordable credit is accessible to those who need it most, emphasizing its role in fostering financial empowerment and social progress. Support for affordable credit is more than just an economic tool; it is a catalyst for positive change in communities and societies. This paper has underscored the significance of providing accessible and reasonably priced credit to individuals and businesses, especially those facing financial barriers.

#### **KEYWORDS**:

Credit Unions, Financial Inclusion, Interest Rates, Lending Practices, Microfinance, Predatory Lending.

#### 1. INTRODUCTION

To ensure that everyone, regardless of condition, has access to worthwhile financial services, a robust and active social lending industry is essential. The Financial Inclusion Policy Forum's recommendations are implemented in the Budget, which also includes a consultation on a breathing space program for those who go into serious debt and new measures to assist families handle unforeseen expenditures by improving access to fair and affordable lending. The government will provide £2 million to the establishment of a challenge fund to encourage the development of cutting-edge technical solutions that will use the strength of the UK's globally dominant Fintech sector to benefit social and community lenders. To enable RSLs to point renters toward less expensive credit options, the government will ease regulations. The administration said in August 2018 that a fresh, impartial organization will be created to advance financial inclusion. It will be in charge of allocating an initial £55 million in money from inactive bank accounts, mainly to deal with the issue of access to credit at reasonable rates. Even borrowing from social and community lenders may be out of reach for certain individuals. In order to assist create a trial for a no-interest loans plan early next year, the government will start a feasibility study in collaboration with top debt charities and the banking sector. The Budget makes an announcement on a consultation on a breathing space program for those with issue debt in response to the Financial Guidance and Claims Act of 2018. The idea would include a 60-day grace period before creditors may take legal action to recover debts to give individuals time to establish arrangements to repay their debts in a manageable manner. Credit unions are crucial in helping its members save money and get inexpensive credit. The Budget pledges to start a pilot program for a new prize-linked saving program for credit unions in order to assist individuals in building their financial resilience while raising knowledge of and participation in these community organizations[1], [2].

#### **Assistance for Savers**

The goal of the government is to make it simpler for more individuals to save money throughout their lifetimes. Other than parents and grandparents, NS&I will permit persons to give Premium Bonds to a kid. This will make saving with NS&I simpler than ever, combined with a reduced minimum investment of only £25 and the release of a new app. The government is moving to encourage the introduction of Pensions Dashboards, cutting-edge technologies that will enable a person to see all of their pension accounts, including their State Pension, in one location for the first time. According to the Budget, the DWP will conduct consultations later this year on the specific layout of the Pensions Dashboards and on how an industry-led strategy may foster innovation while safeguarding consumers. DWP will collaborate extensively with financial technology companies and the pensions sector. To help make this a reality, the Budget allocates additional resources for 2017. A report outlining the government's strategy for boosting pension participation and savings persistence among the self-employed will be published by DWP this winter. This comes after the automatic enrollment review from 2017 and will concentrate on growing the body of evidence via a program of focused initiatives and collaborations[3], [4].

#### **Providing for Communities**

The budget provides funding to help localities honor the Holocaust and the First World War by using their resources. To assist with the cost of repairs and modifications to village halls, Miners' Welfare facilities, and Armed Forces organizations' facilities, the government will provide up to £8 million. The government will pledge £10 million to support veterans with mental health needs and an additional £1 million for First World War battlefield visits for school students as a way to commemorate the centennial of the First World War Armistice and the sacrifices made by so many men and women. For teaching initiatives in schools to commemorate the forthcoming 75th anniversary of the liberation of the Bergen-Belsen concentration camps, the government will provide £1.7 million to a charity organization.

# American Bureau of Budget

The budget is created by the budget office in the United States. Every year, Congress starts drafting the nation's budget for the next fiscal year. The fiscal year of the federal government runs from October 1 of one calendar year to September 30 of the next. The year before the budget is set to take effect, the work truly starts in the executive branch. Budget requests are made by federal agencies and sent to the White House Office of Management and Budget. As OMB creates the president's budget plan, it takes the agency requests into consideration. Early the next year, the president presents the Congress with his budget plan. Then Congress gets to work, which is who the Constitution gives responsibility for borrowing and spending. Three categories of expenditure are covered by the yearly budget.

Congress allocates a certain amount each year for discretionary expenditure on financing for federal agencies. Around a third of total funds is normally allocated to discretionary expenditures. Less than 10% of total funds is often required to pay interest on the loan. funding for other legally mandated expenses, such as Social Security, Medicare, and veterans' benefits. Over half of all funds is normally used for what is known as required expenditure. Legislation authorizing funding for agencies and their operations must be approved by

congressional authorization committees and signed by the president before agencies may receive funding. An organization or program cannot typically obtain yearly appropriations without permission. Programs may be approved at any time of the year on an annual, multiyear, or permanent basis; authorization is not subject to the same timetable as the budget appropriations process. The first step in the yearly process is for Congress to enact a budget resolution that establishes a framework and overall spending limits. The Senate and the House of Representatives each prepare their own budget resolution in Congress, as is the case with the majority of its actions. Each chamber votes on the same resolution that combines the two ideas. The budget given for federal agencies is split among 12 subcommittees by the appropriations committees of each house. Each subcommittee is in responsibility of allocating funds to the agencies engaged in various aspects of government expenditures, including military, energy and water, interior, and environment. After hearing from agency heads about their budget proposals, the subcommittees craft appropriations bills that determine the spending levels for each.

The identical version of each measure is sent to the whole House and Senate for a vote once both versions have been combined. If approved, the president must sign each one. The nation will have a new budget in place for the start of the next fiscal year if Congress approves and the president signs all 12 legislations by September 30 the last day of the current fiscal year. Congress may adopt an Omnibus package providing money for several sectors if it cannot agree on 12 individual legislations. In order to avoid a government shutdown, Congress must enact a continuing resolution allowing temporary financing at the same levels as the previous fiscal year. In the case of a shutdown, the government suspends several activities, including the issuance of passports, the closure of national parks and monuments, and NASA operations. The government resumes regular operations as soon as the budget process is over or a continuing resolution is approved by Congress.

You must look at the appropriations legislation for that year that were enacted into law in order to see the authorized government budget for that year. Select the desired year by clicking. A graph will appear. To see other budget legislation variants, scroll down. Look for the Pub.L. number that was allocated to the legislation when it passed in the chart's far right column under the heading "Public Law" to determine which budget legislation in the graph really passed into law. The gap between what the government receives in taxes and other income and what it spends in a given year is referred to as the deficit. A surplus occurs when the government collects more money than it spends. Treasury securities are sold to cover the deficit, and the government then buys them back with interest. The national debt, or interest due on the sum of all previous years' deficits, is one expense the government incurs annually. Your Guide to America's Finances offers data and further information regarding the deficit and debt. The debt limit determines the maximum amount of debt that the government may own. The debt limit may be raised by a vote in Congress. The government won't be able to borrow any more money and won't be able to fulfill its obligations if it doesn't and the debt reaches the maximum[5], [6].

#### 2. DISCUSSION

The British Government in India established the Department of Finance in 1810. The Finance Department was placed under the supervision of a Joint Secretary. The Department of Finance was elevated to the status of a full-fledged Department in 1843, and a separate Finance Secretary was chosen to serve as the Department's Head. British officers oversaw the Finance Department from 1810 until 1946. The Finance Department became the Finance Ministry after India's independence in 1947. There have been 2 to 4 Departments under the Finance Ministry since 1947. The Finance Ministry currently has three Departments.

# Finance Ministry from 1860 to 1919

The ministry of finance, which oversees the nation's financial, fiscal, and oversight administration, is a huge organization much like the home. This ministry is tasked under the parliamentary form of government with obtaining legislative approval for revenue and spending from the Parliament via the budget and ensuring that the distribution of public funds reflects the wishes of elected representatives. It is a huge duty that affects union-state relations, domestic and international borrowing, monetary conditions, taxation policies, and government welfare initiatives. In reality, funding is required for all public operations, and every rupee that is earned and spent must be justified[7], [8].

The ministry must engage in exercises in resource mobilization and spending reduction in addition to preparing and executing the Union Budget. The financial managers of the country are responsible for the fiscal reforms, economic growth, and commercial transactions that influence the type and character of government. The department of finance, which was founded in 1810, is where the ministry of finance got its start. By dividing the public department, whose secretary led both departments until 1816, the departments of finance and union company administration were created. Due to the workload, the two departments needed their own secretaries in 1843. The revenue section of the finance department was moved to the department of home as a result of this year's separation of the joint secretariat between the governments of India and Bengal. The financial department underwent changes when the Crown took control of the colony in 1858. In 1860, the finance department received all items relating to trade and commerce.

The finance department's commercial and industrial disciplines were moved to the newly established department of commerce and industry in 1905. In 1907, the central government's authority was transferred to the states, although the financial secretary gained greater authority on the advice of the governor general. The finance department was reorganized into seven departments in 1909 as a result of the Morley Minto Reforms. General finance, revenue, money and banking, pay and benefits, public accounts, military finance, and military accounting are among them. The Office of Comptroller and Auditor General of India was established in 1919 as a result of Montford reforms. The public accounts committee tightened legislative supervision and established four distinct wings with two secretary. These wings dealt with issues relating to public debt, public and defense expeditions of India, concerns regarding center provincial financial relations, and tax imposition and collection administration. The Haldane Committee defended it in the cause of a stable financial system. All of these items needed the approval of the Secretary of State for India from London.

# From 1935 through 1990, the Ministry of Finance

A strong financial system requires that the minister who is in charge of increasing revenues also have the lion's share of say in determining the quantity and, to some extent, the kind of expenditures. A proper understanding of the obligations to which he is being committed by the policies of his colleagues, as well as the essential check on the demands that are placed upon him, are said to be only possible in this manner. He must be able to control the outflow if he is to be held accountable for filling the reservoir and keeping a certain level of water in it. Despite dyarchy in the provinces in 1935, the SSI maintained control over financial affairs from London. The departments' seven wings were increased to nine during 1945, the year after the end of the war. Revenue, railroads, security, communication, general expenses, governmental institutions, budget, finances, and planning are some of them.

After gaining independence in 1947, the financial department received a new name: the ministry of finance. This ministry was divided into three main branches. Spending, economic

matters, and revenue are them. The ministry was divided into four divisions in 1979: banking, economic affairs, revenue and insurance, and spending. A secretary to government was in charge of each department. The ministry was once again divided into three departments in March of 1985, with the department of banking having been combined with the department of economic affairs as a distinct division. The ministry now consists of three divisions: economic affairs, spending, and income. Internal finance, foreign finance, budget, and planning are the four divisions that make up the department of economic affairs as it has been set up since 1949.

The income and spending departments were split into distinct entities due to the increased burden in planning-related tasks. The ministry launched a new department of corporate law in 1955. It was given to the ministry of trade and industry after three years. It was again moved to the finance ministry's revenue division in 1963. Later in 1964, the ministry's fifth department was created by merging the corporate law and insurance divisions. In order to decrease the number of departments to three in 1966, corporation law was moved to the legal department and coordination department was eliminated. The Chief Executive Head of the State is the President of India. As a result, he is in charge of creating, passing, and carrying out the budget. The President, however, is merely a ceremonial leader in India. The finance minister is the actual political leader when it comes to money. The finance minister is accountable for three key tasks as the Finance Ministry's actual political leader. They are responsible for formulating financial policies, monitoring and controlling how such policies are put into practice, and responding to inquiries from Parliamentarians on shortcomings in the Finance Ministry[9], [10].

# Functions of the Ministry of Finance

The finance minister is only an ordinary citizen. He comes and goes, and the prime minister may alter his portfolio. As long as his party remains in charge, he may continue serving as finance minister. These factors may prevent him from carrying out his three duties without the aid of government representatives. The Secretariat's Finance Ministry was established to support the finance minister in carrying out his duties. A General Secretary oversees the Secretariat's Finance Ministry. Three Departments make up the Finance Ministry. They are the Departments of Expenditure, Economic Affairs, and Revenue and Banking. Three Secretaries are in charge of these three Departments. There are many Executive Departments, Attached Offices, and Subordinate Offices under the three Secretariat Departments that are a component of the Finance Ministry, each of which is led by a director or Commissioner and supported by a number of Executive Officers. The duties of the Finance Ministry are carried out with the assistance of these Executive Departments, Attached Offices, and Subordinate Offices. For instance, the Department of Revenue and Banking has two Directorates. The Central Directorate of Direct Taxes and the Central Directorate of Indirect Taxes are these two Directorates.

These Directorates are led by Commissioners. Additional Commissioners, Joint Commissioners, Deputy Commissioners, Assistant Commissioners, Inspectors, Superintendents, Assistants, Junior Assistants, Typists, and Peons provide support for the Commissioners. These Directorates are responsible for collecting money. In addition to helping the finance minister do his duties, the Finance Ministry is also in charge of carrying out a variety of other tasks. It is in charge of managing the finances of the Central government. It handles both direct and indirect tax administration. It is in charge of obtaining the necessary funding for the Central Government. It influences how the Central Government levies taxes. Government borrowing practices are governed by it. It oversees the enforcement of financial legislation. It chooses which Administrative Ministries get financial authority

delegation. It carefully examines the budgetary plans created by the administrative ministries. It manages all of the government's spending. It handles issues with banking, insurance, money, and coins.

# The Ministry of Finance's structure

A Minister of Cabinet level is responsible for overseeing the Ministry of Finance. Two Ministers of State support him. Currently, the Ministry of Finance is divided into these three divisions. Departments of Economic Affairs, Department of Revenue, and Department of Expenditure

#### Office of Revenue

There are two divisions within the Department of Revenue and Banking. They are the Banking Division and the Revenue Division. These Divisions are likewise led by Joint Secretaries, with a number of Officers serving as their assistants. The Central Board of Revenue, Customs, Income Tax, Central Excise, Sales Tax, Insurance, Opium, and Stamp Duties on Bills of Exchange, Checks, Promissory Notes, Bills of Lading, Letters of Credit, Policies of Insurance, Transfer of Shares, Debentures, Proxy and Receipts, and Foreign Exchange are all under the purview of this Department. Additionally, it provides financial guidance to the government, evaluates tax laws, considers new taxation suggestions, advocates for legislation to amend tax laws, and oversees the implementation of Gold Control policies. The Department of Revenue works to achieve three goals via the administration of tax laws and their enforcement: to foster a culture of mutual confidence between tax collectors and taxpayers; to provide incentives through sui legislation in support of the government's socio-economic programs. The Central Board of Direct Taxes and the Central Board of Excise and Customs are two statutory boards that support the Department in issues relating to revenue. The board chairman serves as the government of India's ex-officio Additional Secretary, while the other board members serve as ex-officio Joint Secretaries.

# **Organization Division**

The administration of various financial rules and regulations, such as those pertaining to the terms of employment for Central Government employees, administrative issues with the Indian Audit and Accounts Department, financial work with the Department of the Ministry of Finance, and management of the Department of Expenditure are the main responsibilities of the Establishment Division. The Staff-Inspection Unit is overseen by the division's head as

# Division of Civil Expenditures

There are eleven Divisions, each with a Joint Secretary or Additional Secretary in charge. Officers of these Divisions serve as financial representatives of the Government of India on the boards of directors of various public sector organizations and on the governing bodies of autonomous organizations that receive significant financial assistance from the Government in addition to providing financial advice to the Ministries/Departments of the Government of India.

# **Defense Department**

The Division is organized with the Financial Adviser at the head and four Additional Financial Advisers, four Chiefs of Naval Staff, a Chief of the Air Staff, and the Director General of Ordnance Factories as Deputy Financial Advisers attached to the various Principal Staff Officers of the Army. This Division offers budgetary guidance to the Defense Ministry,

the Defense Headquarters, and the officers who report directly to the Ministry. The financial advisor also serves on the Border Roads Development's board of directors. The Division is in charge of reviewing, sanctioning, and accounting for the Defense Ministry's expenditures. Through the Controller General of Defence Accounts, the Financial Adviser is also in charge of the internal audit, accurate accounting, and compilation of the Defense revenues and expenditures.

# **Unit for Staff Inspection**

The Staff Inspection Unit's role is to continuously examine the personnel levels in Government of India Ministries and Offices in accordance with pre-established work measuring programs. The Unit also conducts ad hoc inspections of public sector enterprises and Ministries/Offices not included by the program upon special request. The Department of Administrative Reforms within the Ministry of Home Affairs is in charge of the various facets of work study, such as processes and techniques simplification, etc.

# Wing for Cost Accounts

It handles all cost accounting work that develops in the many departments. Additionally, it conducts cost and economic analyses as well as inquiries into the financial records of both commercial and public sector businesses upon request.

# Finance Division of a plan

It addresses the state's aspirations for economic growth. It offers recommendations on state investment requests for industrial businesses, irrigation, electricity, and flood control projects. It is also related to the examination of Central Ministry proposals for significant projects requiring high capital expenditures.

# Administration for Economic Affairs

Six Divisions make up the Economic Affairs Department. They are the Insurance Division, Economic Division, Internal Finance Division, External Finance Division, and Budget Division. Additionally, Joint Secretaries oversee these Divisions, who are supported by a number of Officers like Deputy Secretaries and other officials. One of the most significant Departments under the Ministry is the Department of Economic Affairs, which is led by a Secretary. It keeps tabs on the nation's economic developments and provides the government with advice on all issues relating to internal and external economic management, such as how commercial banks operate, the rules governing investments, and outside support for termlending institutions. It creates the Government Budget, conducts regular evaluations of the country's needs and available resources for foreign currency, and takes the required actions to mobilize and distribute both internal and external resources in accordance with the country's plans and development requirements.

The Department is in charge of establishing regulations for banking, financial institutions, foreign exchange, and private foreign investments. The Department also has administrative responsibility for capital concerns.

This Department has recently taken on responsibility for managing the Securities Contracts Act of 1956 and overseeing stock exchange regulation. The several departments are included within the Department of Economic Affairs. They are the budget division, the economic division, the administration division, the division of external and internal finance, and the division of foreign aid.

#### Finance Division

One of the Ministry of Finance's most significant Divisions is this one. For presentation to Parliament, it develops the Central Government's annual budget as well as supplemental and excess grants. It addresses issues with Public Debt-Market Loans, Micro Savings Plans, the Compulsory Deposit Scheme, and other Government Securities Investments. Additionally, it manages the contingency fund of India, oversees the way and means position of the Central and State Governments, and handles with the execution of the Finance Commission's recommendations as well as concerns of audit and accounting. The Division is also in charge of setting the interest rates on loans made by the central government, managing the Central Treasury Rules, and submitting reports from the Comptroller and Auditor-General to Parliament. The National Savings Organization is under the general supervision of the Division.

#### Division of Finance and Foreign Aid

All issues pertaining to foreign currency, including exchange regulation, foreign investments, and economic, financial, and technical aid provided to or received by India from other nations are within the purview of this division. This Division examines all requests for trade and payment agreements with other nations as well as more general problems of international trade policy.

#### 3. CONCLUSION

By enabling people to make investments in business, healthcare, and education, accessible financing is crucial in reducing poverty. By helping firms to flourish, provide employment, and boost regional economies, it promotes economic growth. Financial inclusion may be addressed via a variety of ways to cheap lending, including government-backed loan programs and marginalized populations' microfinance organizations. Peer-to-peer lending and mobile banking are just two examples of the cutting-edge financial technology that are making credit more accessible than ever.

A difficulty still exists in making sure that accessible credit reaches those who need it the most. To really make credit accessible and inexpensive, impediments like legislative restrictions, high transaction costs, and the danger of over-indebtedness must be removed.

In conclusion, promoting accessible credit is a crucial part of inclusive economic growth. Societies may unleash the potential of individuals, encourage entrepreneurship, and advance social development by attending to the financial requirements of people and enterprises, especially in disadvantaged groups. It is crucial to keep creating and implementing creative solutions that make accessible credit a reality for everyone as we navigate an altering financial environment, assisting people and communities in securing a better financial future.

#### **REFERENCES:**

- [1] A. Costa, D. Anamitra, M. Kubzansky, A. Deb, and M. Kubzansky, "Big Data, Small Credit," *Innov. Technol. Governance, Glob.*, 2016.
- [2] N. Szibbo, "Lessons for LEED® for Neighborhood Development, Social Equity, and Affordable Housing," *J. Am. Plan. Assoc.*, 2016, doi: 10.1080/01944363.2015.1110709.
- [3] C. S. Okaro, "Financial Inclusion and Nigerian Economy (1990 2015)," *J. Policy Dev. Stud.*, 2016, doi: 10.12816/0041083.

- [4] M. Z. Gunja, S. R. Collins, M. M. Doty, and S. Beutel, "Americans' Experiences with ACA Marketplace Coverage: Affordability and Provider Network Satisfaction: Findings from the Commonwealth Fund Affordable Care Act Tracking Survey, February--April 2016," *Issue Brief (Commonw. Fund)*, 2016.
- [5] K. Mitman, "Macroeconomic effects of bankruptcy and foreclosure policies," *Am. Econ. Rev.*, 2016, doi: 10.1257/aer.20120512.
- [6] P. K. Ngugi, C. Kanali, A. Kagiri, and M. P. Kimuru, "Effect of access to capital on the growth of youth owned micro and small enterprises in Kenya," *Int. J. Adv. Res. Manag. Soc. Sci.*, 2016.
- [7] A. S. Friedman, W. L. Schpero, and S. H. Busch, "Evidence suggests that the ACA's tobacco surcharges reduced insurance take-up and did not increase smoking cessation," *Health Aff.*, 2016, doi: 10.1377/hlthaff.2015.1540.
- [8] C. C. of the C. P. of China, "The 13th Five-Year Plan for Economic and Social Development of the People's Republic of China 2016-2018," 2016.
- [9] F. Hayashi, "Access to Electronic Payments Systems by Unbanked Consumers," *Econ. Rev.*, 2016.
- [10] L. Hu, R. Kaestner, B. Maxumder, S. Miller, and A. Wong, "The effect of the Patient Protection and Affordable Care Act Medicaid Expansions on Financial Well-Being," NBER Work. Pap., 2016.

# **CHAPTER 12** PRINCIPLES OF BUDGET AND TYPES OF BUDGETS

Roma Khanna, Assistant Professor Teerthanker Mahaveer Institute of Management and Technology, Teerthanker Mahaveer University, Moradabad, Uttar Pradesh, India Email Id- romakhannal1@gmail.com

#### ABSTRACT:

Budgeting is a fundamental aspect of financial management, both in the public and private sectors. This paper explores the principles that underpin the budgeting process and the various types of budgets employed by organizations. It delves into the principles of budgeting, such as clarity, comprehensiveness, flexibility, and transparency, emphasizing their role in effective financial planning and control. Additionally, the paper examines different types of budgets, including the traditional master budget, zero-based budgeting, program budgeting, and performance-based budgeting, shedding light on their distinct characteristics and applications. Through analysis and examples, this study highlights the importance of aligning budgeting principles with the appropriate budget type to achieve organizational objectives efficiently. The principles of budgeting serve as guiding lights for organizations, enabling them to plan, allocate resources, and control expenditures effectively. This paper has explored these principles, including clarity, comprehensiveness, flexibility, and transparency, and their significance in financial management.

#### **KEYWORDS**:

Accountability, Flexibility, Transparency, Prioritization, Realism, Participation.

#### 1. INTRODUCTION

This Division handles all problems relating to money and coins, banking, commercial finance, and capital control. In addition, it oversees the management of the Kolar Gold Mining Undertakings, the India Security Press, the Assay Offices, the Silver Refinery Project, the Mints, and the Assay Offices. The Department receives advice on matters of economic policy from the Economic Division. Analysis of events with economic significance and research and analysis of economic issues are among its crucial duties. Each year, the Economic Survey, the Central Budget's Economic Classification, and the Pocket Book of Economic Information are created. The Division also drafts economic policy briefs for the Indian Delegations to the United Nations General Assembly, the Economic and Social Council, the Economic Commission for Asia and the Far East, the Colombo Plan, and other international conferences, as well as for consultation with the International Bank for Reconstruction and Development and the International Monetary Fund. Five units make up the division's organizational structure. There are four of them: tax research and briefing, public finance and planning, and internal and international economics. The internal economics unit continuously monitors changes in the financial, capital, and commodities markets. Periodically, trends in the production of agricultural and industrial goods, inventories, pricing, controls, the money supply, bank loans, etc. are evaluated. The International Economics Unit examines changes in the balance of trade, international assistance, available foreign currency, and economic developments in other nations. The study and consolidation of the federal and state budgets, the reclassification of government transactions and departmental and non-departmental undertakings, the examination of budgetary trends, and the evaluation of resources for the plan are all handled by the public finance and planning unit. The Central Board of Direct Taxes, the Central Board of Excise and Customs, the Finance Department of State Governments, the Planning Commission, the Central Statistical Organization, and other Divisions of the Department all closely collaborate with the Tax Research Unit. India's involvement in the United Nations and other organizations raises financial and economic issues, which the Briefing Unit develops papers and submits[1], [2].

#### Division of Administration

The Department's administrative issues are handled by this Division. This Division also handles the tasks associated with grant administration for the Indian Institute of Public Administration, the National Council for Applied Economic Research, and the Indian Economic Association. A systematic hierarchy of administrative officers termed drawing disbursing officers and regulating officers handle the duties related to expenditures in the field. Each of them was qualified to approve expenditures up to a certain cap set by financial regulations. A new organization, the Economics Bureau, was founded in 1985 and is now run by a direct general who is the Government of India's additional secretary. The Bureau organizes and bolsters intelligence, investigative, and enforcement agencies' efforts to combat economic crimes and uphold economic laws[3], [4].

#### 2. DISCUSSION

Budgets are simply estimates of revenue and expenses for a certain time period. A budget is an organized list of income and expenses in the field of economics, or we might say it's a plan for the income and expenses. The English term "Bourette," which derives from the French word "Bourette," is the source of the word "budget." The term "Bourette" derives from the word "Bouge," which refers to a leather bag. By creating a budget each year, the government serves two vital purposes. The Government assesses the estimated expenditures for developmental activities in various areas of the economy e.g. The government works to identify income streams in order to cover the expenses for the next fiscal year in industry, manufacturing, education, health, transportation, and other areas. as well as zero-based budgeting.

# Annual and Long-Term Short-Term Budget

A budgetary proposal is said to be short term if it is for a period of time less than a year. An annual budget proposal is categorized as such, whereas long-term budget plans are those that last longer than a year.

#### Balanced, surplus, and deficit

If annual income exceeds annual spending, the plan is said to have a surplus budget. A balanced budget is one in which all sides are fairly represented. A deficit budget is one in which the year's expenses are greater than the year's revenues.

#### Revenue and Cash Budget

that kind of budget where the recommendations are cash-based, which is to say they are based on actuals rather than accruals. India, the UK, and the USA, all use it. There is a "rule of lapse" under this form of budget, which states that any leftover or unutilized money will lapse after the budget appropriation's validity has passed and a new proposal will need to be submitted to the law in order to be eligible for more funding. Because it is a more thorough structure and enables the executive to re-prioritize their efforts, this kind of budget is seen as sui. The term "revenue budget" refers to a method of budgeting where requests are based on

accruals and appropriation, and their permission is contingent upon the accomplishment of the activities, rather than the validity or life cycle of the budget[5], [6].

# **Lumpsum Spending**

This proposal asks the legislature to approve spending that is not broken down by heading but rather as an aggregate estimate. It is seen as helpful when money need to be granted for an unknown or nonspecific activity or area that is being determined.

# Line-Item Spending

It is regarded as one of the most popular formats due to how easy it is to use and comprehend. It is a method of budgeting in which each item has a designated line and column for its whole description, rate, and the amount total needed, along with the cash needed for it, which are all clearly stated. Additionally, it aids in increasing the executive's responsibility. Because the emphasis is only on the spending and all the attention is put into it, this approach has the disadvantage that it does not connect expenditure with performance after such investment. Its viewpoint is not all-inclusive.

# Regular or overall budget

The Traditional Budget is the original form of the current general budget. The establishment of financial control over the Executive and the Legislative is the primary goal of the General Budget. The government's revenue and expenditures are broken out in this budget. Details of the government's spending in several areas are included in this budget. However, this budget does not explain how this expense turned out. Thus, the conventional budget's principal goal of solving independent India's challenges and achieving its development goals was unsuccessful. The need and significance of creating a "Performance Budget" were afterwards acknowledged, and it was presented as an addition to the prior "Traditional Budget[7], [8].

#### **Budget for Performance**

President Truman initially used it for federal budgeting in 1950 as a consequence of the 1949 initially Hoover Commission. It is a method in which financial resources are distributed according to functional categorization. With the title and the goal, it seeks to accomplish, it outlines the requirements. As a result, the legislature has complete control over executive activities, is aware of what to anticipate at the conclusion of the budget life cycle, and is able to assess it and hold the executive accountable. Budgets of this sort have a distinct relationship between inputs and outcomes. It helps the auditor because he has a clear understanding of each and every detail as mentioned above. It also helps the legislature hold the executive account in a better manner, the head of departments of administration because communication for activities is clear from top to bottom and they find it easier to direct subordinates and achieve the specified goals. The Estimates Committee initially suggested this method in 1956, but the first Administrative Reforms Commission approved it in 1968– 1969, the year it was first implemented in Parliament. Because it is highly nebulous and impossible to quantify directly, it is difficult to evaluate how well certain government/executive tasks are doing. Government spending falls under many guises, but none of them provide outcomes that can be assessed in a straightforward manner. It might be difficult to calculate the unit cost of different government operations. Creating connections between the heads of development and accounting is difficult. A budget is referred to be a "Performance Budget" when the results of any activity are used as the basis for the budget. The performance budget was created in the US for the first time ever. Under Sir Hooper, an Administrative Reforms Commission was established in America in 1949. This panel suggested that the United States create a "Performance Budget." The government is required to report "what is done" and "how much done" for the benefit of the people in the Performance Budget. The Performance Budget is sometimes referred to as the 'Outcome Budget' in India.

# **Budgeting at zero dollars**

Peter Phyrr invented this method at the Texas Instrument Company in the United States, and President Carter used it to calculate the Federal Budget in 1977. Every manager, administrator, and executive head must thoroughly defend their whole budget requests as part of an examination of all the programs and expenses for every year. Operational operations are assessed in terms of costs and advantages. It is more realistic and useful since it is based on a thorough study of priorities, goals, and objectives. Targets are set using effective planning and control procedures. In organizations, it facilitates improved staff development and communication. The approach has limitations, and competent administration and communication are required, requires significant investment, modernized infrastructure, and staff who have received the appropriate training. It is impossible to ignore the use of large amounts of data in decision-making and decision-making processes. India has been experiencing financial difficulties. Strict financial supervision became needed as a consequence of the growing fiscal imbalance over time. Through the management of spending, the government has made a variety of efforts to lower the fiscal deficit. However, it is a well-known fact that budgetary changes along the lines of Zero-Base Budgeting may be used to improve financial management. Zero Base Budgeting is a control strategy that mandates that an organization prepare its budget from scratch rather than taking previous years' expenses for granted. This idea says that all current programs and activities should be thoroughly reviewed to see if they are still useful. Therefore, a thorough explanation of zerobased budgeting is required[9], [10].

# Zero-Based Budgeting is Introduced in India

ZBB has long been used in the private sector of Indian business. For instance, Union Carbide and Britannia Industries Ltd. have been employing it since 1977–1978 without referring to it as Zero-base budgeting. However, it is a more modern invention when applied to governance. The system was used for the first time in 1983 at the Department of Science and Technology. The Eighth Finance Commission and the Planning Commission advised the government to take a number of alternative measures to reduce excessive public spending and inefficiencies in the execution of government programs in light of the acute resource shortage for the seventh plan. In 1986–1987, the Finance Ministry made the decision to implement the Zero-Base Budgeting method across all Union Government departments because it was crucial to manage the public spending of the seventh plan, which was contributing negatively. The only other option, if the matter wasn't fixed, was to reduce the plan's budget or use more deficit financing than was originally planned. The government has started a big economic push since neither option was acceptable.

The Ministry of Finance stressed the need of applying ZBB to all projects and programs having an expenditure of more than Rs. 1 crore from the fiscal year 1987–88 in a circular-cum-budget guidelines that was sent to all ministry departments, State Governments, and Public Sector Undertakings on July 10th, 1986. A central monitoring cell was established for this reason. The Finance Ministry sought to remove 150 duplicate and low priority programs with expected expenditures of more than Rs. 1000 crore. Maharashtra has been adopting ZBB in 42 departments among the State governments. Savings of Rs. 50 crores were included in the budget for 1987–88. Several low priorities, redundant, and duplicate schemes have either

been combined or removed. In a similar vein, the government of Karnataka experimented with zero base budgeting in the fields of public health and agriculture and had intentions to implement it throughout all 45 departments. The following public sector organizations propose to apply zero base budgeting: Madras Refineries Ltd., HMT, BHEL, BEL, Indian Telephone Industries, Indian Oil, Neyveli Lignite Corp., a few steel mills, and nationalised banks.

## Benefits of Zero-Base Budgeting and Issues with It

Implementing Zero Base Budgeting offers both advantages and disadvantages. Now let's talk about these advantages of zero-base budgeting. One of the main advantages of using zero base budgeting is that all new and current programs and activities are examined. Additionally, it forces managers to evaluate their responsibilities, set priorities, and assign rankings. This activity helps in identifying outmoded or ineffective duties under the purview of authority. Resources are reassigned in this manner from low priority programs to high priority programs. This method makes it easier to find instances of organizational units duplicating their efforts. These ineffective activities are stopped, and some others are combined. Under this method, every expense is carefully examined, justified, and every operational activity is more thoroughly assessed in terms of cost effectiveness and cost-benefits. This forces managers to come up with alternate methods for carrying out their duties, which can lead to more effective processes. ZBB encourages this practice since those in charge of affairs are aware that studies and changes will be tested the next year, and their expertise and training will increase effectiveness and efficiency. Zero Base Budgeting allows for rapid year-to-year budget modifications. It provides the opportunity to swiftly and logically adjust objectives and expectations to match to a practical and economical plan of operations if revenue falls short in this process. Increased engagement of workers in the formulation and ranking procedures is ensured by zero base budgeting. This aids in boosting work satisfaction, which improves organizational control and operational effectiveness. Zero base budgeting is a versatile strategy that may be used sparingly. It is not required to be implemented across the board or even in all service divisions. The management may choose priority areas to which zero base budgeting may be applied while keeping in mind the constraints of time, money, and people available to install, operate, and monitor it.

Thus, the advantages of zero base budgeting can be summed up as follows: it eliminates unnecessary activities and those that are being duplicated; it identifies low and high priority activities for resource deployment; it justifies budget requests on the basis of cost-benefit and cost-effectiveness; it allocates limited resources judiciously; it sharpens and quantifies objectives; it formulates alternative methods of operations; and it encourages line managers to participate in budget formulation. Any time a cost-controlling strategy, such as zero base budgeting, is used, there is opposition from certain people and organizations with an interest in the organization. Since goals, objectives, and targets are attained via the deeds of responsible individuals, whose behavior determines whether the system succeeds or fails, it is essential for the organization to look at how adopting new methods affects both people and techniques. As it challenges prior practices, techniques, performance, attitudes, habits, etc. of the employees in the organization, this is crucial for the adoption of zero-base budgeting. As a result, before moving forward with the adoption of zero-base budgeting, the management must successfully manage its internal structure. As a result, the main need for carrying out the program is competent organizational management.

The technique of zero-base budgeting is time-consuming and more difficult than traditional budgeting. In comparison to a traditional budgeting approach, it calls for more people, a lot more time, and effort. A good communication system is necessary for managers at all levels

to fully comprehend the system. Zero Base Budgeting necessitates a lot of paperwork. Each entity responsible for making decisions must produce decision packages and provide enough reasoning. The number of decision packages may reach several thousand in government agencies with thousands of programs and activities. This will undoubtedly lead to misunderstanding and handling issues. There is no set method for calculating the required minimum amount of funds. Typically, senior management establishes a minimum amount of money on an arbitrary basis to serve as budgetary standards. However, this method's efficacy is debatable. A significant issue arises when rating decision packages, especially when there are several of them. The rating procedure could grow cumbersome. Making zero base budgeting decisions and deciding on priorities turn into a political nightmare. As managers have a propensity to give their own initiatives a greater priority, ranking may give rise to conflict.Zero Base Budgeting has several drawbacks, which can be summed up as follows: it challenges people's past behaviors, performances, and attitudes; it takes more time and effort; detailed costs and other information required for decision packages is frequently withheld; the amount of paper generated soars to unmanageable levels; ranking a large number of decision packages becomes a cumbersome process; and determining various levels of funding, particularly the minimum level, is a challenging task.

#### Planning programming budgeting system history and concept

The Planning Programming Budgeting System is a development in the budgeting process. Both the Planning Programming Budgeting System and the Performance and Programming Budgeting System are used to refer to it. The First Hoover Commission's 1949 suggestion led to the creation of the Performance Budget in the United States. A performance budget outlines the goals and objectives for which money are asked, the expenses of the programs suggested to achieve these goals, and quantitative information assessing the successes and productivity of each program. The primary purpose of a performance budget is to assess how well government spending is performing at work. Later, in 1957, in accordance with the Second Hoover Commission's advice, the word "programme" was first used in conjunction with performance budgeting. The Program Budget places a strong emphasis on the need of budgetary management in the context of long-term goals. Robert McNamara originally implemented PPBS in the US Defense Department in 1961. From 1965 to 1975, PPBS were implemented throughout all departments. This method of budgeting, which is used in the majority of nations and takes the shape of a programmed budget, has shown to be unsatisfactory and unsuccessful both in terms of planning and the efficient use of the limited resources available to the government. The conventional budgeting approach has certain drawbacks or flaws. Traditional budgeting systems place more emphasis on control and accountability goals than on allocating scarce resources to programs and projects. They also give information about the expenditures' objects rather than their goals, emphasize the incremental approach without taking into account the necessity, and place more emphasis on the financial results than on the physical performance. For planning to be successful, the budgeting system and other areas need to be improved. John Beyer argues that for economic planning to develop, budgetary innovation is first necessary in order to put plan choices into practice. Similar to what Caiden and Wildvasky said, planning is not important until the yearly budget is given greater significance.

#### Benefits of Planning, Programming, and Budgeting

The Planning, Programming, and Budgeting System's benefits include systematic integration of the process of program/project formulation, budget allocation, and evaluation; assistance in program/project selection, resource allocation, and performance assessment for the

executive and legislative branches; integration of program/project selection decisions to achieve intended goals; and an attempt to maximize social benefit.

# Planning, Programming, and Budgeting System Limitations

Even in the USA, and similarly in the majority of other nations, this budgeting technique has not shown to be useful in daily use. The expenses are still categorized using the conventional line-item technique for appropriation and control purposes. It is difficult to gather the necessary data for performance evaluation and cost estimation in a consistent manner across all governmental activities; it places an emphasis on physical and financial performance rather than qualitative performance; and it intends to cut costs. These and other issues arise when a program or project has multiple objectives and involves multiple agencies.

# 3. CONCLUSION

All stakeholders will be able to clearly understand financial goals and objectives if budgeting is done with clarity. In order to be comprehensive, a budgeting process must take into account every facet of an organization's activities, avoiding errors and omissions. Organizations that are flexible can adjust to changing conditions and reallocate resources as necessary. As stakeholders may review budgeting choices, transparency promotes accountability and confidence. Organizations may use a variety of instruments to accomplish their financial and strategic objectives thanks to numerous budget types. While the conventional master budget provides a thorough picture of an organization's finances, zero-based budgeting puts assumptions to the test and requires explanation for every cost. Performance-based budgeting aligns resources to anticipated goals and results, while program budgeting links financing directly to particular programs or initiatives, improving accountability. The objectives, resources, and operating environment of the business all play a role in selecting the best budget type. To accomplish effective financial planning and management, it is crucial to match the budgeting principles with the right budget type.

# **REFERENCES:**

- S. Sponem and C. Lambert, "Exploring differences in budget characteristics, roles and [1] satisfaction: A configurational approach," Manag. Account. Res., 2016, doi: 10.1016/j.mar.2015.11.003.
- D. W. Williams and T. D. Calabrese, "The status of budget forecasting," Journal of [2] Public and Nonprofit Affairs. 2016. doi: 10.20899/jpna.2.2.127-160.
- D. P. Van Vuuren et al., "Carbon budgets and energy transition pathways," Environ. [3] Res. Lett., 2016, doi: 10.1088/1748-9326/11/7/075002.
- J. Rogelj et al., "Differences between carbon budget estimates unravelled," Nature [4] Climate Change. 2016. doi: 10.1038/nclimate2868.
- A. L. Soerensen et al., "A mass budget for mercury and methylmercury in the Arctic [5] Ocean," Global Biogeochem. Cycles, 2016, doi: 10.1002/2015 GB005280.
- M. Watt, C. McCrea, S. Johal, J. Posnett, and J. Nazir, "A cost-effectiveness and [6] budget impact analysis of first-line fidaxomicin for patients with Clostridium difficile infection (CDI) in Germany," Infection, 2016, doi: 10.1007/s15010-016-0894-y.
- W. Li et al., "Reducing uncertainties in decadal variability of the global carbon budget [7] with multiple datasets," Proc. Natl. Acad. Sci. U. S. A., 2016, doi: 10.1073/pnas.1603956113.

- [8] E. C. Álvarez, I. Cussó-Parcerisas, and J. Riera-Romaní, "Development of the Spanish Healthy Food Reference Budget for an adequate social participation at the minimum," *Public Health Nutr.*, 2016, doi: 10.1017/S1368980016001026.
- [9] Y. Feng, S. Burian, and C. Pomeroy, "Potential of green infrastructure to restore predevelopment water budget of a semi-arid urban catchment," *J. Hydrol.*, 2016, doi: 10.1016/j.jhydrol.2016.09.044.
- [10] P. M. Collins, L. G. Halsey, J. P. Y. Arnould, P. J. A. Shaw, S. Dodd, and J. A. Green, "Energetic consequences of time-activity budgets for a breeding seabird," *J. Zool.*, 2016, doi: 10.1111/jzo.12370.

# CHAPTER 13 CATEGORIZATION OF PERFORMANCE BUDGETING: AN OVERVIEW

Anshu Chauhan, Assistant Professor
Teerthanker Mahaveer Institute of Management and Technology, Teerthanker Mahaveer University,
Moradabad, Uttar Pradesh, India
Email Id- anshuchauhan 1411@gmail.com

#### ABSTRACT:

Performance budgeting is a management approach that aims to enhance the efficiency and effectiveness of government spending by linking allocated funds to specific program outcomes and results. This paper explores the categorization of performance budgeting, highlighting the various ways in which this approach can be implemented and adapted to suit the needs of different governments and organizations. It examines key categorizations, including program-based budgeting, results-based budgeting, and performance-informed budgeting, and their respective characteristics. Through case studies and real-world examples, this study illustrates how these categorizations contribute to improved accountability, transparency, and resource allocation in the public sector. Moreover, it discusses the challenges and opportunities in implementing performance budgeting and emphasizes its potential to drive positive changes in public administration and service delivery. The categorization of performance budgeting represents a spectrum of approaches that governments and organizations can adopt to enhance the effectiveness and accountability of their budgetary processes. This paper has explored key categorizations, including programbased budgeting, results-based budgeting, and performance-informed budgeting, shedding light on their characteristics and implications.

# **KEYWORDS**:

Output-Based Budgeting, Outcome-Based Budgeting, Performance Indicators, Program Budgeting, Zero-Based Budgeting.

#### 1. INTRODUCTION

The Hoover Commission of the USA created this budget in 1949. Due to its broad range of accuracy and acceptability, especially in government departments where certain unique information is necessary to be completed, performance budgeting was becoming more and more important by the time the Second Hoover Commission issued its findings in 1955. After receiving official certification from the US government, performance budgeting became widely employed. However, performance budgeting was first mentioned in India during Lok Sabha discussions in 1954. Since that time, public sector organizations and departments of the central government have been creating performance budgets. According to J. Burkhead, a performance budget is one that outlines the goals and objectives for which money is needed, the expenses associated with the programs suggested for reaching those goals, and quantitative information indicating the successes and work completed under each program. In other words, PB is nothing more than a methodology or approach for creating and presenting budgets in connection to activities, programs, and functions for cost and revenues, which correlates the physical and financial components of particular objects. Another approach to express it is possible. The PB is a budget that is based on projects, functions, and activities rather than resources like personnel, supplies, or equipment, placing more emphasis on the accomplishments, general nature, and relative importance of the work to be done and the services to be provided. Under this method, estimates would be provided for each of the programs of activities, sub-programmes, component schemes, etc. that would be created from the functions of the different organizational units. Performance budgeting, to put it simply, is a kind of budgeting method where input expenses are linked to a company's performance[1], [2].

A performance budget is one that accounts for both resources' input and services' output for each organizational unit. The objective is to evaluate relative performance for predetermined outcomes based on target accomplishment. Government entities and agencies often utilize this sort of budget to demonstrate the relationship between tax dollars and the results of services provided by the federal, state, or local governments. The selection criteria for performance budgets are driven by outputs, or the results of services. In other words, the distribution of cash and resources is determined by the precise objectives that budget committees and agency heads of services have agreed upon. For instance, instructors may get prizes or promotions in schools based on the combined test results of their pupils, which is meant to demonstrate a high level of proficiency and efficacy[3], [4].

A performance budget could address a variety of outcomes, such as raising the district's average test scores, lowering the mortality or morbidity rates of a health program, raising the county's drinking water quality, lowering violent crime in a city, and reducing complaints about potholes on the roads.

There would be numerical goals associated with each of these. Accordingly, a performance budget would be created to specify those goal figures and a means of gauging performance. In order to assess and account for aspects that are otherwise qualitative or subjective, performance budgets often depend on their quantification.

Performance budgeting falls into four different types. Budgeting and performance reporting Although it includes performance data in the budget paperwork, budgetary players do not utilize it to determine how to allocate resources. Budgeting based on performance In this kind of budgeting, program performance is taken into consideration, but it is simply a small decision-making component. Budgeting based on performance This indicates that performance data is crucial for allocating resources but does not evaluate the volume of resources provided. performance-based planning and funding the allocation of resources in this budgeting process is expressly and directly tied to performance units[5], [6].

# **Performance Budget Elements**

The program and activity classification that represents the range of work of each organization; a framework of specified objectives for each program; a stipulation of the work targets or achievement; and sui workload factors, productivity, and performance ratios that justify financial requirements of each program are just a few of the essential components that must always be kept in mind when creating performance budgets.

# **Goals of the Performance Budget**

Performance budgeting aims to correlate the physical and financial aspects of programs and activities, improve budget formulation, review, and decision-making at all levels of management in the government machinery, enable better legislative appreciation and review, make it possible for more effective performance audit, measure progress toward long-term objectives as envisaged in the plan, and bring annual budgets and developmental plans together through a common framework.

#### Performance Budgeting's efficacy

It is abundantly evident from the conversation that has been had so far that PB is highly effective for both managing and planning in situations where there are limited resources. It may be used in both public and private organizations, especially in government departments. Additionally, it may be used to both trading and non-trading concerns. Its effectiveness, however, lies in the facilitation of the adoption of performance audit, the advancement of long-term objectives, the evaluation of progress or lack thereof in time-bound activities so that corrective measures may be adopted to achieve such objective, the review of the budget, the facilitation of decision-making at all levels of management, and the matching of the financial and physical aspects of various programs[7], [8].

# **Budget for Performance Formulation**

Each performance budget will first describe the organizational structure and general goals that direct the administrative agency's methods and course of action. The most significant portion of the performance budget is composed of three basic components: a program and activity classification that identifies the scope of the agency's work in useful categories; an object-wise classification that demonstrates how the same amount is allocated among various objects of expenditure, such as establishment costs; and sources of financing that identifies the budgetary and account heads under which the funds are being provided in the budget.

# **Performance Budgeting Steps**

Establishing a meaningful classification of public expenditure in terms of functions, creating, enhancing, and expanding activity schedules for all measurable government activities, establishing work output, employee utilization, and standard or unit costs by objective methods, and bringing the system of accounting and financial management into compliance with the classification are the four fundamental steps involved in the introduction of performance budgeting.

A program of action for every given year with precise indications about the tasks, the methods of attaining them, and the expenses of doing so is a crucial prerequisite for performance budgeting. Even in the conventional budgeting process, this is significant. The difference is that under performance budgeting, organizations are required to consider their future actions in terms of outcomes, job assignments, and organizational duties in addition to financial planning. It is generally accepted that planning is a thinking process and budgeting is a doing activity when it comes to preparing for economic development. Performance budgeting enables the functional integration of the thinking and doing processes since the physical and financial components go together and the program structure is anticipated to be the same.

#### 2. DISCUSSION

An essential aspect in the budgeting process is the creation of programs to accomplish the organizational objectives. A program is a portion of a crucial task and is an example of a uniform sort of labor. These work programs must be created in order to fulfill the short-term, medium-term, and long-term objectives. They include formulating schemes, setting goals, and calculating the costs and benefits. The program has to be evaluated in light of financial and economic variables, including making sure there are enough resources for the program that was selected and looking at how the projected expenditures would affect the economy as a whole using cost-benefit analysis. Sub-programmes are created for complex programs to help with execution in certain areas. Each program or sub-program also comprises of a large

number of activities that are included in the corresponding budgets. For instance, the vaccination program falls within the category of "health" as a program. The provision for vaccine storage might be one of the numerous tasks that make up a program.

The actual beginning of the budgeting procedure is the resource allocation. The traditional system places a lot of stress on the previous level of allocations and expenditures and pays little attention to how well it performed in terms of its goals and the plan of action it had established for the next year. The lead agency creates the budget and reports its needs in accordance with program categorization under performance budgeting. It lists the organization's previous operations, their expenditures, the initiatives planned for the next year, the anticipated outcomes, and the distribution of duties.

The dedication to success and understanding of responsibility are the fundamental cornerstones of performance budgeting. The produced budget is examined at a higher level, and resources are distributed bearing in mind the proposal's goals. Resources may sometimes not be provided in full owing to budgetary restrictions; thus, a reduction must be made. However, it is possible to accomplish this while fully understanding the effects of the program's reduction. The program categorization and the justification for it under performance budgeting point to a set of previously made decisions with their priority. This lessens the disruption caused by cutbacks and assures a better understanding of their influence on program success[9], [10].

Budget implementation comes after resource allocation. Budget execution must ensure the achievement of objectives, and for that, budgetary and managerial considerations must be kept in mind. These considerations include making sure that grants are communicated to the various subordinate agencies in a timely manner, overseeing the regular flow of expenditures, preventing cost overruns, and creating a time-phased plan for expenditures and work, among other things. The process of performance budgeting ends with an assessment and evaluation phase. The Programme Evaluation Organization evaluates the physical accomplishments in certain areas in accordance with the current system. Each program would lend itself to an assessment by the relevant agency under performance budgeting, even before it is carried out by an independent organization. The crucial element is that assessment should, wherever feasible, come after a program is finished and that the administration should be able to plan its next steps in light of the outcomes.

#### Performance Budgeting Stages

Objectives, categorization, analysis, assessment, and organization are the phases of PB.The goals of each particular activity should be stated clearly, both in terms of financial resources and quantity, and again, they must be compared to the government's long-term goal as they are mainly intended for that use.

#### Classification

The so-called activities should be meticulously categorized in order to as closely as possible adhere to the established categorization scheme. This will aid in resource allocation for the chosen activities.

#### Analysis

To accomplish the intended aims, short-term and long-term policies should be taken into consideration before adopting PB. Alternative activities in this context should be noted in regard to costs and advantages. It should go without saying that the actions should be carried out after rigorous study.

#### Evaluation

Any actions that are taken into consideration should be reviewed first. In order to choose the intended activities, supporting data pertaining to economic, financial, and physical information should also be gathered.

#### Organisation

It is important to be clear about the roles that different implementing organizations play in achieving the intended outcomes. The accounting system and financial policy need both be changed to achieve the goal.

## Performance Budgeting Reforms: Factors

There are several factors to take into account while reforming performance budgeting. Budget categorization, performance measurement and reporting, an output-focused performance management paradigm, informed budgetary decision-making, a justification for choosing performance budgeting, improved communication between budget actors and the general public, better management in government agencies, more informed budgetary decision-making, and increased transparency and accountability are some of these.

# Classification of Expenses

Through performance budgeting, the emphasis on resource allocation is shifted from the items of expenditure to public programs created to support the government's strategic goals. Spending agencies manage the lump sum distribution of funds while looking for more creative and cost-effective ways to achieve results. Central budget control focuses on the accomplishment of program goals by each agency rather than the detailed line itemization of the agency's budget.

# Measurement and Reporting of Performance

Consistent performance assessment and reporting are crucial components of a successful performance budgeting system. Since budgetary allocations are not directly impacted by performance measurement and reporting, the strategy does not instantly expose public managers to financial risk and is a positive step toward the reform. Public officials can discuss and come to a compromise on the choice of performance measures, address queries and concerns, and dispel their doubts about performance budgeting through the establishment of a performance measurement and reporting system. Additionally, a performance budgeting system calls for a number of measurements that take into account inputs, outputs, efficiency, service quality, and results to select public programs. Different metrics evaluate different aspects of budgeting practice. The use of several indicators rather than a single measure is based on the shaky and distorted connection between inputs, process, and outputs that is a fundamental aspect of public programs. In other words, a government program's results or service quality cannot be deduced only by reporting its outputs. Therefore, in order to identify and effectively administer government projects, one must oversee the whole results-based chain.

#### Performance management paradigm that is output-focused

The realization of performance budgeting depends on performance management. Budgets for outcomes are not made by governments that do not manage for results. If performance budgeting is not integrated into a comprehensive management plan for performance, it will fail. There are two groups of performance management techniques, according to Donald Kettl. One technique focuses on structures that resemble markets, while the other rely on

management standards and skill. Both approaches provide public managers the freedom they need to boost performance. The fundamental contrasts between them are the former's reliance on goodwill and trust and the latter's reliance on incentives and competitive spirit. The two methods use different ways to rewarding public personnel.

# **Budgetary Decision-Making with Information**

Performance budgeting cannot be anticipated to replace the political process of allocating resources in a complicated environment of conflicting demands with an automated, logical approach. Instead, it adds additional economic considerations to budgetary decision-making and encourages an information-based evaluation process that gives performance data substantial weight and rewards excellent performance with management latitude and other incentives. There is almost never any connection between performance and resource allocation in real life, which is why many academics are pessimistic about performance budgeting practices. However, by creating a direct and explicit linkage between resource allocation and budget results, performance budgeting creates an unrealistic expectation.

# Motive for Choosing Performance Budgeting

There have been significant modifications to performance budgeting during the last 20 years. PB reform may increase accountability and openness while also enhancing public management performance, facilitating more informed budgetary decision-making, and improving communication between budget players. Initiatives for performance budgeting currently in place are less successful in terms of shifting allocation amounts. Four crucial performance budgeting components have been identified from current study findings;

# Improved Interaction with Residents and Budget Actors

Performance budgeting establishes explicit program objectives and performance targets, providing businesses and workers with realistic performance expectations. It enables public managers to communicate with CEOs, governmental officials, and the general public more effectively about their actions. A performance budget, which is accessible to the general public and contains information on each government program's description, performance metrics, and budget, makes it easier for public managers to inform the public about their programs and win support for their initiatives.

#### Better management in government organizations

Program managers may be helped by performance budgeting reform to set organizational objectives and achievements, monitor program performance, have a better understanding of issues relating to program structure and operation, plan for the future, enhance internal control, and communicate program outcomes.

# Better Information for Budgetary Decisions

The political budgeting process may not be reduced in size or changed, but performance budgeting definitely adds value to discussions since performance data is taken into consideration when determining the amount of financing. With the right knowledge, lawmakers may make adjustments and have a better understanding of the problems at hand. Performance information plays an active role in resource allocation in the following ways: it justifies reallocating resources based on performance information; shifts the discussion away from line items to broader objectives and performance of agencies and programs; influences decisions about proposed new programs and on funding increases or decreases for programs; and offers benchmarks that are helpful to legislators in making decisions.

# **Greater Accountability and Transparency**

The budget paper serves as a good tool for accuracy and transparency toward the public and the legislative body. Traditional budgets don't provide crucial information on how the government's goals are being implemented when they are analyzed. Resources are categorized by programs in a performance budget, which also includes performance indicators. The performance budgeting approach seeks to keep managers accountable for the goal they must achieve via results-based accountability.

#### Performance Budget Drawbacks

If a performance budget remains static during the whole fiscal year, this is a weakness. A fixed deed may be used by a government or nonprofit organization to organize commercial operations with a set amount of money. A set document does not allow for revising budgetary allotments in the middle of the year in response to evolving circumstances. An organization prepares budget requests for each department in a performance budget by starting with the baseline. Executives or even a law-making body must establish budget priorities once all departments and activities have filed their budget proposals. This is a disadvantage for programs with less political clout if they require more funds to accomplish their goals since extra cash is often allocated to programs with the greatest clout. In conclusion, performance budgeting is a useful process for maintaining performance responsibility and maintaining budget accuracy. It is not possible to embrace performance budgeting as a mechanical, logical method that restores the political process of selecting resources in a complex context with conflicting demands. It can, however, help people make well-informed decisions. If performance budgeting is used, the budget's transparency and the people' appraisal of its performances may help to improve budgetary outcomes. Management experts claim that although performance budgeting is a costly procedure, it has good net advantages when combined with a culture of performance management and resident outcomes responsibility.

#### **Indian Performance Budgeting System**

India has recognized the necessity for performance budgeting ever since the country began its planning period. As there was no link between financial outlays and physical objectives that could be established, the then-existing budgeting and control system was deemed to be insufficient. Dean Appleby conducted the first research in 1953 on the applicability of performance budgeting to our institutional structure and requirements. However, performance budgeting was still in its infancy within the federal government at the time, and Dean Appleby was unsure of the system's potential outcomes. In its 20th report, the Lok Sabha's Estimates Committee made the following recommendation: "The Performance-cum-Programe System of Budgeting would be ideal for a proper appreciation of the schemes and outlays included in the budget, especially in the case of large-scale developmental activities. The Performance Budgeting should be the goal which should be reached gradually and by progressive stages without any serious budgeting dislocation."

In its 73rd report in 1960, the Estimates Committee brought up the subject once again and urged that the proposal regarding performance budgeting be carried out as soon as feasible. Results were obtained from these suggestions. The 73rd report of the Estimates Committee's suggestions were adopted by the Union Finance Ministry in 1961, and the ministry then issued directives urging all state businesses to use performance budgeting. However, no venture followed the directions because of operational issues.

A Performance Budgeting unit was established in the Committee on Plan Projects in 1965 as a result of the Planning Commission's recommendation that "the stage has reached when

appropriate methods of Performance Budgeting should be evolved, so that these become an integral part of the machinery for planning and supervision over plan fulfilment." This recommendation re-ignited interest in performance budgeting in 1964. This section performed a variety of research to determine the advantages, and the results served as the database for the Administrative Reforms Commission. A working group on performance budgeting was created by the Administrative Reforms Commission when it was first founded. The working committee suggested implementing performance budgeting gradually across India's developmental departments at the Center and in the States. The Administrative Reforms Commission further suggested that performance budgeting should be implemented starting with the 1969–70 budget and finished by 1970–71. In light of this, the Union Finance Ministry submitted a report to the Lok Sabha in April 1968 titled "Performance Budgets of Selected Organizations 1968-69"; on the recommendation of ARC, the Government of India issued guidelines for the adoption of performance budgeting in all ministries, departments, and State Governments starting in 1973-74; and American budget experts were also invited to consult the Government of India on the introduction of performance budgeting.

# **System of Performance Budgeting: A Critical Assessment**

Only performance budgeting, along with decentralized accounting and systematic reporting, could provide such informational support, and functional classification makes it easier to integrate the process of planning, programming, and budgeting. In any organization, decision-making with regard to resource allocation, determining order of priorities, and determining the structure of responsibilities, is dependent upon the effectiveness of the system of information and communication.

#### 3. CONCLUSION

By tying spending to the goals and outcomes of particular programs or activities, program-based budgeting promotes openness and accountability. With this strategy, each program's resources and results can be tracked clearly. Performance budgeting is taken a step further by results-based budgeting, which places more emphasis on achieving quantifiable results and benefits. To guarantee that budget allocations are in line with the attainment of targeted goals and to promote an effective and accountable culture, stringent monitoring and evaluation methods are needed. Performance-informed budgeting incorporates performance data into the whole budgeting process, enabling data-driven resource allocation and decision-making. It lets institutions like governments and businesses to base their budgeting choices on facts and data about performance. Regardless of the classification selected, putting performance budgeting into practice is not without its difficulties. It calls for reliable data collecting and management systems, capacity-building initiatives, and a dedication to accountability and openness.

#### **REFERENCES:**

- [1] T. Shaw, "Performance budgeting practices and procedures," *OECD J. Budg.*, 2016, doi: 10.1787/budget-15-5jlz6rhqdvhh.
- [2] M. Holzer, L. B. Mullins, M. Ferreira, and P. Hoontis, "Implementing Performance Budgeting at the State Level: Lessons Learned from New Jersey," *Int. J. Public Adm.*, 2016, doi: 10.1080/01900692.2014.983608.
- [3] I. Bischoff and F. Blaeschke, "Performance Budgeting: Incentives and Social Waste from Window Dressing," *J. Public Adm. Res. Theory*, 2016, doi: 10.1093/jopart/muv013.

- [4] R. Nanda and Darwanis, "Analisis Implementasi Anggaran Berbasis Kinerja pada Pemerintah Derah (Studi Deskriptif Pada Dinas DPKKD Kabupaten Aceh Selatan)," *J. Ilm. Mhs. Ekon. Akunt.*, 2016.
- [5] S. Franek, "Social objectives in Polish fiscal policy Spending vs performance," *J. Manag. Bus. Adm. Cent. Eur.*, 2016, doi: 10.7206/jmba.ce.2450-7814.170.
- [6] S. Pimpong and H. Laryea, "Budgeting and Its Impact on Financial Performance: the Case of Non-Bank Financial Institutions in Ghana," *Int. J. Acad. Res. Reflect.*, 2016.
- [7] M. Niu, "Adoption or implementation: performance measurement in the city of Guangzhou's Department of Education," *J. Chinese Gov.*, 2016, doi: 10.1080/23812346.2016.1245473.
- [8] E. Usman, A. Usman, and others, "Leadership Styles in Budgeting Participation to Support Managerial Performance," *Int. J. Organ. Innov.*, 2016.
- [9] L. O. Mrongo, M. A. Iravo, and A. K. Nyagechi, "Capital Budgeting Strategy and Performance of Projects in Kenya Rural Roads Authority," *Int. J. Acad. Res. Bus. Soc. Sci.*, 2016, doi: 10.6007/ijarbss/v6-i9/2312.
- [10] N. B. Johnson and T. Pfeiffer, "Capital budgeting and divisional performance measurement," *Found. Trends Account.*, 2016, doi: 10.1561/1400000038.